

MEMOIRS
OF THE
MARQUIS of TORCY,
SECRETARY OF STATE
TO
LEWIS XIV.
CONTAINING
The HISTORY of the NEGOTIATIONS
FROM THE
Treaty of Ryswic to the Peace of UTRECHT.
TRANSLATED from the FRENCH.
VOL. II.



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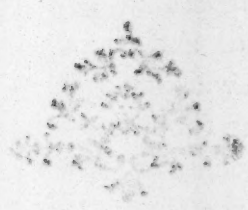
M.DCC.LVII.

M E M O I R S
 MARQUIS OF TORCY
 SECRETARY OF STATE



The History of the Negotiations
From the
 Treaty of Ryswick to the Peace of Utrecht
 Translated from the FRENCH

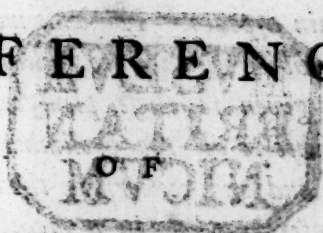
V O L . II.



L O N D O N
 Printed by W. B. ...
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 1704



CONFERENCES



GERTRUDENBERG,

1710.



Vol. II.

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T H E
C O N T E N T S.

*T*HE king takes further steps with the Dutch, to obtain a peace. He sends marshal d'Huxelles and the abbé Polignac into Holland, to negotiate. Instructions given to these plenipotentiaries. His majesty consents to all the preliminary articles, except the 4th and 37th concerning the cession of Spain. The first conferences held in a yacht, in the neighbourhood of Moerdyke. Conferences of Gertrudenberg. The Dutch deputies start new difficulties. Their pretensions increase, in proportion to the king's concessions. They insist, among other articles, on his majesty's waging war, to dethrone his grandson the king of Spain. Shuffling behaviour of the deputies. Melancholy situation of France. The king makes his last effort, by yielding Alsace, with several strong towns in Flanders, and offering even to furnish subsidies, for carrying on the war against the king of Spain. All these offers are rendered of no effect by the pride of the enemy. The conditions which they wanted to force him to. The king is seized with indignation. He writes to his plenipotentiaries. The conferences broke off. State of France and Spain.

M E M O I R S
CONTAINING THE
HISTORY of the **NEGOTIATIONS**
FROM THE
Treaty of Ryſwic to the peace of Utrecht.

Conferences of Gertrudenberg, 1710.

THE enemies of France had at length disclosed the ſecret of their exorbitant pretenſions. Their deſigns were plain, ſince the miniſters of the Emperor, of England, and of the United-Provinces had ſigned the writing drawn up by the penſionary of Holland, containing the preliminary articles which were to be the baſis or neceſſary foundation of the peace.

It could no longer be ſaid with the leaſt appearance of truth, that the termination of the

war depended intirely on the king's pleasure, and that the peace so greatly desired by all France would soon be signed, if his majesty would but agree to part with a few strong towns, which he was fond of keeping, merely because they were the fruit of his own conquests.

THE conferences of the Hague in 1709 had clearly shewn, that the king would have spared no expence to purchase peace for his people; and that his enemies on the other hand availed themselves of his condescension, to enter into a stronger engagement for continuing the war.

THE preliminary articles were become a new bond of union in regard to them, and in some measure a new law which they imposed on themselves, in order to strengthen the difficulties, with which they clogged the restoration of the tranquillity of Europe.

THE more his majesty was desirous of contributing to the ease of his people, the more zealous they shewed themselves in his service, and the more eager to maintain his and the nation's glory: but the fidelity of his subjects increased his desire of putting an end to their hardships; and in order to attain that end, cost what it would, he accepted of every condition contained in the preliminaries, save only such as it was not in his power to execute.

BUT it was on these impracticable conditions, that the enemies of France and of peace most obstinately insisted. Elated with their success, and per-

persuaded of the invincibility of their troops, they pretended that if these conditions, the execution of which no ways depended on the king, were not fully executed in the space of two months, the suspension of hostilities should cease. They then proposed to pursue their military operations to a greater advantage, as they should be in possession of the strong towns, which, pursuant to the preliminaries, his majesty was to deliver into their hands, as pledges of his royal word.

THE two articles, the intire execution of which they demanded within the term of two months, were the 4th and 37th of the preliminaries.

THE 4th article contained “ that for securing
“ the execution of the treaties of peace to be
“ made, within the space of two months, his
“ most christian majesty will cause the kingdom
“ of Sicily, at that time in possession of the king
“ his grandson, to be delivered up to the arch-
“ duke, who by the same article is stiled his ca-
“ tholic majesty; and king Philip, who is stiled
“ only duke of Anjou, shall retire within the said
“ space of time, he and his family, from the se-
“ veral dominions dependent on the Spanish mo-
“ narchy.”

THE 37th article made the peace depend on the 4th; it was only in case the 4th article had its intire effect, and the Spanish monarchy was yielded to the archduke, that the cessation of arms

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was to be continued till the conclusion and ratification of the treaties of peace.

AT that time it was equally impossible for the king to dispose of Sicily and Spain. His majesty had not a single man in Sicily; and he had withdrawn all his troops from Spain, firmly persuaded that by ceasing to assist the king his grandson, he should testify his sincere desire of promoting peace. With the same view of giving undisputable proofs of his sincerity, he offered to engage not to grant any further succours to the king of Spain, promising to give orders, which should be punctually executed, that this prince should receive no assistance, either directly or indirectly, from the kingdom of France.

EVERY other engagement would have been to no purpose, because it would have been impossible to have performed it.

AT that time the king of Spain maintained the war with his own forces. And his faithful subjects gave such marks of their attachment to his person, as were equal'd only by the proofs of dislike which they had shewn to the archduke.

THE project of renouncing his crown, of quitting the kingdom, and of fixing the term of two months for that purpose, was absurd; besides it was impossible to compel him to a resolution so contrary to his honour; but the very best reasons will not persuade those, whom interest draws another way.

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THE direction of the allied councils, and the command of their armies, were powerful motives for rendering either their ministers or their generals, who found their private account in continuing the war, for rendering them, I say, averse from all overtures of peace.

THEY insisted on the king of Spain's renouncing his crown; which they knew for certain he would never do.

THIS prince had several times declared, that he would sooner lose his life, than quit the throne on which God had placed him; and as the enemies of peace were informed of his catholic majesty's resolution and steadiness, they persisted more obstinately in making that a necessary condition of peace, which they were sure would never be granted.

WITH the same intention they had haughtily rejected every proposal of making a kind of equivalent, worthy of the king of Spain's acceptance, and capable of engaging him to make so great a sacrifice, to the repose of a multitude of nations oppressed with the weight of a long and bloody war.

THE advantages obtained by the allies in the campaign of 1709 * increased the hardships of their people; and though this campaign raised the glory of the French nation, by the proofs they gave of their bravery, and of their patience

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* See the last note vol. I. p. 122.

in a year of famine, yet the necessity of concluding a peace was become more urgent.

THE allies took Menin and Tournay; at the action of Malplaquet they had the honour of remaining masters of the field of battle, an honour for which they paid very dear.

THE Dutch lost their best infantry in that engagement; and the taking of Mons was not a matter of such advantage to them, as to balance the loss they sustained that fatal day.

THE mischiefs which the war occasioned on both sides, must have been cogent motives for promoting the conclusion of a peace.

THE king was as desirous as ever to contribute with his whole might to this great end; and notwithstanding the operations of the armies, still a kind of correspondence was kept up, in pursuance of his majesty's orders, with Holland, either to receive intelligence, or to seize any lucky moment that might offer for renewing the negotiations with greater success.

By these indirect ways, which were not exempt from suspicion, the pensionary of Holland was informed, that his majesty would agree to deposit into the hands of the States-General, three fortified towns of his own chusing, of which they might keep possession till the Spanish monarchy was intirely surrendered. This new offer was of no use: the pensionary made answer, that indeed this deposit was necessary, but not sufficient for securing the intire effect of the treaty of peace;

peace; that the king of Spain would not think himself obliged to renounce his crown, for the sake of redeeming, and putting his grandfather again into possession of three fortified towns, that had been deposited as a pledge of the sincerity of France; in short, that if the king forfeited those towns, for want of executing his engagements, he would still be a considerable gainer, by maintaining at so small an expence, the king his grandson on the throne of Spain.

PETTEKUM appeared again upon the stage; he had flattered himself with the hopes of a very considerable gratification, when he busied himself of his own head with the negotiations of a general peace. He had never lost sight of that great point, and of the fruit of all his toil. He continued to correspond with France, when all negotiation seemed to be broke off; at which time he passed in Holland for a person perfectly acquainted with the king's intentions.

YET the pensionary was his oracle. Directed by this minister, and having taken his orders from him, and from prince Eugene and Marlborough, he repaired to Versailles, with a commission merely to listen to the proposals that should be made to him, to establish new conferences, and to treat concerning the 4th and 37th articles of the preliminaries; the only ones that were supposed to hinder the concluding of the peace.

AND indeed the king so sincerely desired it, that notwithstanding the rigour of the preliminaries

naries drawn up at the Hague, he had declared he would accept of them, were it possible to hit upon some expedient for moderating these two articles.

It was then the beginning of winter, a season which suspending all military operations left a free channel for renewing the negotiations. By the consent which the king had given to the preliminaries, save only those two articles, many difficulties were removed; so that there was room to hope that, instead of preliminaries and suspension of arms, a definitive peace might be signed before the spring, if both sides were but equally sincere.

BUT the enemies of France gave a wrong turn to the king's compliance in granting their exorbitant demands; they pretended that his majesty would not be so ready in his concessions, had he not known that while he consented to so many articles, he charged himself with no real engagement, because the principal cause of the war still subsisted; that this cause could not cease, till the king of Spain renounced his crown effectually, and quitted the dominions dependent on that monarchy: that it evidently appeared to have been always the king's secret view, in which he still continued, to maintain him upon the throne, in spite of the united efforts of so many nations; that their joint interest called upon them to be vigilant and to act with unanimity, lest these secret views should succeed;

ceed ; as would be the case perhaps, if they suffered themselves to be lulled asleep by idle negotiations, spun out with no other end by the French, than to seize on some favourable juncture for dividing the allies, which their ministers expected from the present disturbances in the north of Europe.

THESE speeches which were propagated with an intent to foment the spirit of war, in opposition to peace, did not hinder the pensionary, who perhaps encouraged them, from commissioning Pettekum to declare, that if the king would really consent to sign the preliminaries, they would immediately open new conferences, in order to discuss chiefly the 37th article, the explication of which would likewise give that of the 4th, by reason of their connexion ; and in that case he would send passports from the states, for the plenipotentiaries whom the king should please to nominate, and that the conferences should be secretly held at Moerdyke.

THE precaution of secrecy was not only useless, but difficult to observe. It was not with the Dutch alone that the king wanted to treat, but with all his enemies. There was no separate peace, no secret articles to settle : the articles were known, were public, since the preliminaries signed by the principal ministers of the allies, and delivered as a basis of the peace, were in the hands of all the world. And even if they had

had been willing to make a mystery of the conferences, so great a thoroughfare as Moerdyke was not a proper place to conceal them, or to elude the vigilance of such a number of foreign ministers residing at the Hague, attentive to every step that might tend to renew the negotiations. As the pensionary was still believed to be well-disposed towards a peace, and to wish to see it concluded, the king declared he should be glad the conferences were opened at the Hague, or in some city of the province of Holland, preferably to any other place: willing to believe that the pensionary's presence would abridge the delays of the conferences, and contribute to the quick solution of a great many difficulties.

His majesty accepted of the offer of the passports, and appointed marshal d'Huxelles and the abbé de Polignac, to conduct the negotiations, as his plenipotentiaries. The place for the conferences was fixed at Gertrudenberg; the principal and even the only point of the negotiation, was the settling of the means of executing the 37th and consequently the 4th article, all the other conditions of the preliminaries having been granted. There was room to foresee that a verbal consent of the plenipotentiaries to the preliminaries, except only the 4th and 37th articles, would not satisfy such suspicious negotiators, who were more expert at forming

forming than solving of difficulties, and persuaded that what security soever should be offered them, it would still be insufficient.

THERE was therefore but too great a probability of the Dutch deputies insisting that the plenipotentiaries, previous to every thing else, should sign the articles agreed to by the king.

EVER since the first overtures of peace, constant experience had shewn the diligence and attention of the enemy in taking every advantage of the king's sincerity, and in abusing his majesty's real desire to restore the public tranquillity.

IT was therefore his opinion, that if he permitted his ministers to sign the preliminaries, before they agreed to the explication of the above two articles, the deputies would certainly pretend, that the articles which had been signed should be executed, consequently the cautionary towns should be delivered up into the hands of the Dutch, and then that they and their allies would make use of pretexts which perhaps were at hand, for renewing the war.

YET so strong a reason for refusing to sign at all, before the 37th article was agreed to, gave way to the fatal necessity of concluding a peace, a necessity superior to every other consideration. The king therefore at the same time that he permitted his ministers to sign the preliminaries, if they were forced to it, except the two articles, gave orders only that they should engage the
Dutch,

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Dutch deputies to agree to a secret article which they also should sign, the purport of which was, that if their allies, under the pretence of explication, should pretend to give a greater extent to the preliminaries after they were signed, these explications should never be a sufficient cause for having recourse once more to arms.

SUCH was the melancholy situation of France, that her preservation seemed to depend on the acceptance of the most rigorous conditions, if even on these conditions she could flatter herself with the hopes of a peace.

THE only obstacle as we have seen, to its conclusion, was the cession of the Spanish monarchy.

THE difficulties were all reduced to that of finding some expedient for settling this point. The first was what the king proposed; to form a partition sufficient to induce his catholic majesty to give up the crown of Spain. It was imagined, notwithstanding the declarations of this prince, that perhaps he could be persuaded it would be more advantageous to him, to be satisfied with the peaceable possession of a less considerable crown than that of Spain, rather than run the risk of losing the whole monarchy.

If he rejected this proposal, the king engaged to refuse sending him any succours whatsoever. His majesty promised moreover to inflict the severest penalties on any of his subjects, whether officers or soldiers, that should go into the Spanish

nish service; and if any of them were received into his catholic majesty's armies, he engaged to consider this admission as a subject of rupture.

FOR the security of performing his promise, he offered to deliver up four of his strong towns in the Netherlands into the hands of the Dutch, to remain as a deposit till the conclusion of the Spanish war.

THESE towns were to be Bergues, Doway, Charlemont, and Aire. But the enemy's pretension at that time was, that his majesty should promise to join his forces to theirs, in order to oblige the king of Spain to renounce his crown, a proposal which they never believed his majesty would listen to.

BESIDES the deposit of those four towns, the king, by accepting of the preliminaries, engaged also to deliver up to the Dutch, at the signing of the definitive treaty, those towns which were to form their pretended barrier; moreover he was to dismantle Dunkirk, and the strong towns of Alsace.

IF his majesty, pursuant to the insinuations of his enemies, had wanted to deceive them by a sham negotiation, with a view of making a profit of their credulity, in order to keep the king his grandson on the throne of Spain, he would have been greatly mistaken, and committed an imprudent step, in adding new strength to a subtle enemy; whom even excess of confidence was incapable to blind.

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IN short, the plenipotentiaries were impowered to propose the kingdom of Navarre, as an indemnification to the king of Spain for the remainder of the monarchy; but they were to keep this proposition in reserve, and not to come out with it till the very last, and only when every expedient for settling the two articles in dispute had been absolutely rejected.

THE weight of war, always burdensome to the public, inspired the Dutch with the desire of peace; and on this foundation Pettekum boldly affirmed, that the ministers whom his majesty should send to negotiate, would find the deputies of the States General better disposed than they had hitherto appeared, to leave a proper partition to his catholic majesty.

THERE were some hopes of a change in England, the consequences of which might be favourable to peace.

SOME of the princes of the empire were dissatisfied with the allies.

THE war continued in the north, and in its consequences might give a new turn to the affairs of Europe. In time of danger every appearance of delivery is flattering; and the more we are desirous of that delivery, the more we are apt to believe the appearance well-founded.

THUS several pleased themselves with the notion that the new negotiation, tho' built on such rigid terms, would nevertheless be productive of a peace.

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THE king in his instructions to his plenipotentiaries, recommended patience to them, as a virtue which they should often have occasion to exercise; but peace was necessary above all things, and nothing so evidently proved it, as the instructions and powers which those ministers received of his majesty.

HE did not forget the interests of the two electors; his orders in their favour were positive, especially as the present negotiations were not to be confined to preliminary articles, but to comprehend a definitive treaty of peace.

MARSHALL d'Huxelles and the abbé Polignac, apprized of the king's intentions, arrived at Moerdyke the 9th of May 1710. A state messenger waited for their arrival, with orders to acquaint them, that Buys and Vanderdussen, deputies to the conferences, were in that neighbourhood aboard a yacht; that they would wait upon the plenipotentiaries at their apartments, unless they chose to confer in the yacht, which was left to their option.

MARSHAL d'Huxelles and the abbé Polignac chose the latter. They were just going to take water, in order to proceed to the yacht, when Buys and Vanderdussen came on shore to receive them. They set off again with the plenipotentiaries, and got on board the yacht. There were two other vessels of the same kind just near, one for the plenipotentiaries, and the other for their domestics. The deputies left

them at their liberty, either to lye on board, or to take lodgings in Gertrudenberg. It was preferred to lye ashore; for besides the conveniency of lodgings, the king's ministers suspected, that the lying on board was proposed to them, only with a view to debar them of all correspondence.

THE first night the abbé Polignac slept on board the yacht; and marshal d'Huxelles, under pretence of some inconveniency, went to lye at Moerdyke.

THEIR first conference with the deputies lasted three hours. Here they experienced the great necessity of that virtue which the king had so strongly recommended to them. Instead of an expedient for moderating the rigour of the 37th article, Buys taking the lead, began with establishing the rights of the house of Austria to the whole Spanish monarchy. He maintained a considerable time that it belonged entirely to the archduke.

THE king of course, according to this jurisprudence, could neither in justice nor conscience withhold those dominions, or give them to his grandson. It is a maxim of law that whosoever is the author of an injury, should be bound to repair it. The allies were therefore justified in insisting, that king Philip, the unjust possessor of the throne of Spain, should be obliged to concur with them in restoring it to the archduke. Nothing more just, added Buys, nothing more natural,

tural, than to continue the war, against France, till by a joint effort with the allies, she has compelled king Philip, whom he called only the duke of Anjou, to descend from an usurped throne; nothing at the same time more contrary to all equity, than to pretend in favour of that prince, the least indemnification for a monarchy, to no part whereof he had any manner of right.

IN vain did the plenipotentiaries reply to this torrent of words. In vain did they cite the example of the late king of England, whose memory was so greatly revered in Holland; and of the States General, whose ministers were present. That prince and the republic of Holland had acknowledged the right and possession of the king of Spain. They were even very near coming to an accommodation before the war; but without retrospect to past times, the present dispute did not relate to an undeniable right according to law. The business was to remove a difficulty in the 37th article of the preliminaries, which hindered the peace, and to fix upon some measures for rendering it possible to execute.

BUYS replied briskly, that the 37th article was now out of the question, since the king agreed to the 4th as well as to the other preliminaries. In support of this fallacious argument he said, that the 37th article was in the mean included in the 4th, from whence he drew this consequence, that the king having accepted the 4th, had accepted also of the 37th; but the

premises being false, the conclusion could not be true.

— Buys maintained notwithstanding that purely on this condition his masters had consented to the new conferences, and granted passports to the plenipotentiaries; that there was nothing further to regulate, except the form and time of executing the conditions which both parties were supposed to have agreed to.

— In regard to the form, the king, said he, cannot satisfy his engagements, but by joining his forces to those of the allies, in order to oblige his grandson to quit the dominions of Spain; at the very first menace he will certainly think proper to obey.

— In regard to the time, it will be an easy matter to settle that, when once the form is agreed to, and both parties act in concert.

VANDERDUSSEN by his silence approved of his colleague's reasoning. It has been said that one of the plenipotentiaries, convinced of the sincerity of the Dutch, and prejudiced in favour of Buys, whose candour and openness he highly esteemed, was very near acknowledging that this deputy argued well, and that he established beyond all dispute the archduke's right to the whole Spanish monarchy.

— BE that as it may, the plenipotentiaries had not the gift of persuasion. The offer of the four cautionary towns in the French Netherlands made not the least impression. They endeavoured to lay

lay a great stress on the king's having already recalled his troops from Spain; what they said on that subject had no sort of effect; nor did the deputies pay any more attention to the general prohibition which the king had lately issued to his subjects, not to enter into the Spanish service.

To the offer of the four cautionary towns the deputies made answer, that they were demanded, not at the king's option, but as the allies should please to choose; that such a deposit would indeed be a pledge of his majesty's word, but would not secure the real cession of the crown of Spain, the only object of so many treaties, of such immense expences and efforts on the part of the allies; that the total withdrawing of the French troops would not terminate the war in Spain; that his catholic majesty would defend himself still a long time with his own forces, and that if he could not have Frenchmen, he would take Irish, Swiss, and Germans into his service; in short, that he would fight hard for his crown, so that this new war would exhaust the allies, while France enjoyed the sweets of peace. It was the constant policy of the allied ministers, to suppose his majesty to have a double meaning, whenever he offered a great deal more than his enemies had reason to expect. They industriously fomented the jealousy of the people, whom they endeavoured to persuade, that France had no other aim than to deceive them.

It was with this design, said they, that the king has recalled his troops from Spain. By this step he intended to answer the allies, that not a single town in the kingdom of Spain was in his power. Thus he expected to elude the demand that had been already made of the three cautionary towns in Spain, as they now demanded three more in Flanders.

Buys complained of this step to the plenipotentiaries, as of a fresh obstacle to the concluding of the peace. His reason was, that the king, by recalling his troops from Spain, would strengthen his armies in Flanders, in Germany, and in Dauphiné.

He added, that the king of Spain, destitute of succours, and obliged to depend on his own forces, would redouble his efforts, and perhaps would find unexpected resources even in his necessity.

The pensionary's view, said the deputies, in demanding three cautionary towns in Spain, at the option of the allies, was to save the king the mortifying circumstance of making war against his grandson; for by granting those towns, the conquest of Spain would become more easy, and the war could not last long. Nothing more remained but that the deputies should insist on the recompences, which the pensionary by his good offices had deserved of his majesty.

They hinted, without entering into any engagement, that as soon as the three cautionary towns

towns in Spain were delivered up, together with the other three in the Netherlands, at the option of the allies, their masters would endeavour to obtain the consent of the confederate powers to a peace, when the towns and provinces of Holland had granted theirs.

THERE was no other expedient to propose in regard to the 37th article. The deputies repeated the declaration thereof in form; and if they mentioned nothing new, it is because, said they, there is nothing new in the proposals of the plenipotentiaries.

THE renewing of the project for a partition in favour of the king of Spain, was by Buys and Vanderdussen treated as a chimera. It was sufficient for them that it had been rejected the precedent year at the negotiations of the Hague.

THE first conference being over, they stepped out of the yacht into another vessel. There the plenipotentiaries supped with the deputies; while they were at table, a courier from the Hague brought some dispatches to the latter, which they read without taking any notice of the contents. The day following they proposed to the plenipotentiaries to go to Gertrudenberg, where they might have a more convenient accommodation than on board a yacht. The plenipotentiaries consented: yet this regard shewn by the deputies was not productive of the least condescension at the second conference.

It seemed now of no manner of use to endeavour at finding an expedient for moderating the 37th article, considered as the only preliminary that contained difficulties, which had hitherto been looked upon as unsurmountable; this was no longer the only obstacle to the peace.

Buys declared there would be others in the way, after signing the preliminaries, and that his masters reserved the power to themselves of forming what he called *ulterior* demands.

IN regard to their contents he was silent, and only said that one of them would be concerning the principality of Orange, and the estate depending on that succession.

VANDERDUSSEN, more humane than his colleague, was pleased to tell the plenipotentiaries in confidence, and by way of secrecy, that the Republic in her ulterior demands would comprehend Valenciennes, Doway, and Cassel; and moreover would pretend an indemnification for the expence which the sieges of Tournay and Mons had cost her.

THUS the demands made in 1709 at the conferences of the Hague, were no longer sufficient to satisfy the Dutch. It was easy therefore to form a judgment of the bad success of the negotiation. The public were so sanguine about the matter, that they offered commonly at the Hague, to lay three to one, upon the inutility of the conferences.

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STILL the deputies continued to affirm, and would fain have it believed, that their masters were altogether pacific in their intentions. They made protestations of their own private inclinations to peace. As a proof thereof, they mentioned their not having hitherto taken notice of the necessity of signing the preliminaries, a condition however necessary, on the execution of which the adversaries of peace positively insisted, before they would agree to any expedient for moderating the 37th article.

THE plenipotentiaries, not well pleased with the first conference, gave an account thereof to the king, commending the polite treatment they had received, and the conveniency of the apartments prepared for them at Gertrudenberg; but they foresaw that the negotiation would not be successful. The speeches of the deputies did not give room to think otherwise. They had declared in plain terms, that the allies would insist as an essential condition of peace, on the king's uniting his forces to theirs, in order to oblige the king of Spain to renounce his crown, if he refused to do it voluntarily. Yet the same proposition having been ventured upon the precedent year at the conferences of the Hague, appeared so odious, that prince Eugene and the duke of Marlborough denied its ever having been made. It was renewed at the conferences of Gertrudenberg; and more than this the deputies declared they would add to it those *ulterior*

rior demands, which were to be kept in reserve, till the Republic should judge proper to explain them.

NOTWITHSTANDING the many difficulties with which this Republic obstructed the re-establishment of peace, her allies were impatient that any appearance of negotiation should continue, tho' they were persuaded that they should be always masters of her decisions, and that no resolution would be taken without their approbation.

BUT the only resolution approved by the heads of the confederacy, was to carry on the war with vigour, and to endeavour by new efforts to ruin France. They still gave out, that it was necessary to be perpetually on their guard against the artifices of this nation, and spared no pains to prevent his majesty's sincerity from being known, or from making too strong an impression on the people.

IT was chiefly with this view, that they had fixed the place for holding the conferences at some distance from the Hague, in a small fortified town, where no body could go in or out, much less converse with the plenipotentiaries, without the government's being apprized of it.

BESIDES it was an easy matter to contrive long intervals between the conferences, and without any affected delay to spin the negotiations out the whole summer; tho' to no sort of purpose; which would not have been so easy, had the plenipotentiaries been admitted to the Hague, as by
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the king's orders they demanded to be admitted, and had the liberty of conferring with the pensionary of Holland and the deputies of state, as often as the necessity of affairs and the furthering of the negotiations would have required.

THE deputies who left Gertrudenberg the 10th of March, returned thither the 21st, in consequence of the complaints which the plenipotentiaries made of so long a silence, in an affair that required more vigour and dispatch.

BUYS was charged to answer the proposal of removing the conferences to the Hague, or at least to some neighbouring town, such as Delft, Rotterdam, or to any other about the same distance. He therefore said, that before the place of conferences was changed, it was requisite the 37th article should be agreed to, and the preliminaries signed; that after this essential condition was complied with, they might meet at the Hague, to sign the treaty of peace, when all the other articles were settled.

IN vain did the plenipotentiaries reply, that these articles concerned all the powers allied against France; and therefore it was necessary to confer with their ministers, in order to know the pretensions of their masters, to find out ways of removing difficulties, and to be reconciled to each other; that this would be more easy to effect at the Hague, where they were all assembled, than in any other place, especially one so distant as Gertrudenberg, where not only all interview
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with the allied ministers was prohibited, but moreover the conferences with the deputies of the Republic were held so seldom, that by those long intervals a great deal of valuable time was lost, which might be usefully employed in forwarding the negotiation, if all the parties concerned were met at the same place, especially at the Hague, the residence of the States-General.

THE deputies declared they had such orders from their masters, as it was not in their power to contravene; and moreover that the whole difficulty of the negotiation was to settle the execution of the 37th article, and consequently of the 4th, which it included.

IN order to attain this end, said the plenipotentiaries, it is absolutely necessary to establish an equivalent for the king of Spain. How was it possible otherways to engage him to renounce the whole Spanish monarchy? If there be any way to make him resolve upon so disagreeable an extremity, it is by representing to him on the one hand, the deplorable situation to which he must be reduced, when, deprived of all succours from France, he shall be obliged singly to withstand the attacks of so many potent enemies; on the other hand, the happiness of getting rid of so painful a situation, and of having peaceful possession of a kingdom, less considerable indeed than that of Spain, but which he should enjoy unmolested, with the approbation of so many nations, whom his consent to peace would disarm.

THEY

THEY proposed then to form this new monarchy, of the two kingdoms of Naples and Sicily, and the ports possessed by Spain on the Tuscan coast.

THE deputies exclaimed against such a proposition. The emperor was master of Naples; his allies neither could nor ought to engage to dispossess him.

IN regard to Sicily, neither the English, nor the city of Amsterdam would ever consent to leave it under the obedience of a prince of the line of France.

IN short, the preceding year the president Rouillé had declared, that the king would give up the ports on the Tuscan coast. They concluded, that the allies would constantly oppose any such partition. The plenipotentiaries began to infer from thence, that a smaller partition would not perhaps be refused. This slight notion was confirmed by several advices received, either from the Hague or from Amsterdam; they offered therefore to leave the kingdom of Sicily out of their scheme, and endeavoured to urge his majesty's complaisance in employing his good offices, to persuade the king his grandson to be satisfied with the kingdoms of Naples and Sardinia, and the port-towns on the Tuscan coast; endeavoured, I say, to urge it as a mark of the attention he paid to the interests of the province of Holland, and particularly of the city of Amsterdam.

THE

THE deputies rejected this proposal also.

THE allies would not consent that a prince, who was the king's grandson, should become so powerful in the neighbourhood of France. They alledged that he might easily obtain succours, to seize on the Spanish dominions in Italy, and by degrees re-ascend the throne of Spain; and thus it was that king Augustus recovered the crown of Poland.

THESE alternatives having been rejected, the plenipotentiaries substituted that of leaving the king of Spain in possession of the kingdom of Arragon only; but here they met with greater opposition than ever.

ARRAGON was part of the continent of Spain; the nation the same; consequently the possessor of that crown might find it still more easy to elude the dispositions of a treaty of peace.

THE notion of engaging some prince in Europe, to resign his dominions to the king of Spain, and to receive in exchange those which the allies refused to grant to his catholic majesty, was treated as a chimera; in a word, not one of all the proposals of indemnification having been admitted, the plenipotentiaries pressed Buys and Vanderdussen to declare at least, what sort of partition the allies would agree to. The deputies made answer, that if ever a partition should be granted, for the sake of peace, it could be but very inconsiderable.

THE

THE repeated instances of the plenipotentiaries proved as ineffectual, as those at the former meeting.

BUYS put an end to the conference for that time, and went out with Vanderdussen, intending to renew the conversation after dinner.

As soon as they had dined, the plenipotentiaries and the deputies met again. Buys opened the conference; and waving the question about the partition, he asked what measures the king would take to secure the effect thereof, should the allies be willing to grant it?

THE plenipotentiaries answered, that the king would fix a term for the king of Spain, to declare whether he would accept of the disposition to be made in his favour. That in case of this prince's refusal, or his not giving in an answer within the term limited, he should forfeit the partition stipulated by the allies; that the king would then not only engage to give him no succours, either directly or indirectly, but moreover to look upon it as a subject of rupture, should this prince receive any Frenchman into his service, contrary to the strict prohibitions which his majesty should make to all his subjects, not to enlist in the armies of Spain.

THE deputies, not satisfied with this offer, demanded a more positive engagement, such a one as should compel king Philip to abide by the partition which the allies might be pleased to leave him. They pretended therefore, that the

king should formally, clearly, and without equivocation, promise to act in an hostile manner against the king his grandson, if he refused to accept of the partition assigned him; that in such case his majesty should unite his forces to those of the allies, in order to compel that prince to remove out of Spain, and to be satisfied with his equivalent. Without this condition there could be no treaty; and there was no expedient to soften its rigour.

THIS conference, as ineffectual as all the others, confirmed the plenipotentiaries in the notion, that the intention of the deputies was that they should demand nothing more than Sicily for an equivalent; that Buys and Vanderdussen would only undertake to make a report thereof, and perhaps they would come back to declare, at another conference, that they had granted France what she asked, on condition however of a plain and positive engagement to wage war against the king of Spain, if he refused the partition, regulated and demanded in his favour. Should his majesty refuse to enter into this odious engagement, the Dutch and their allies would have the satisfaction of throwing the continuance of so bloody a war upon his majesty, by having refused to grant the necessary securities for cementing a solid peace.

Two more conferences were held at the Hague, which proved every whit as unsuccessful. The same demands very near, and the same

answers were repeated there, not forgetting the ulterior demands, the explication of which the deputies reserved to a proper time. They said only, that the Republic would for herself, and without prejudicing the other pretensions of the allies, demand Valenciennes, Doway, the government of Cassel, and an indemnification for the expences which the States had been at, in besieging Mons and Tournay.

THEY gave to understand, that the archduke would have reason to expect a consideration even for the small partition he was to leave to king Philip.

THAT the heirs of the late king William, would insist on the restitution of the principality of Orange.

NEITHER did they forget the interest of the French Protestants, who had taken refuge in Holland. It was but just, said the Deputies, to grant to those who should be naturalized in Holland, the liberty of trading to France.

THE plenipotentiaries wrote an account to the king the 24th of March, of the disagreeable state of the negotiation. At the same time they begged he would please to send fresh instructions concerning four principal questions.

THE first, whether his majesty commanded them to be satisfied with the kingdom of Sicily only, and to demand it as a sufficient indemnifi-

fication, the first time they came to talk about it with the deputies of Holland.

2. WHAT assurance they should give that his catholic majesty would accept of an equivalent, so disproportionate to the dominions which his enemies required him to renounce.

3. SUPPOSING it was possible to agree to these two articles, the plenipotentiaries desired to know whether in that case they ought to sign the preliminaries, without being acquainted with the nature of the ulterior demands.

4. IN fine, whether they should insist on a sure guaranty of the peace after the preliminaries were executed, or whether they should consent to sign without having this guaranty.

THE king commended the prudence of his plenipotentiaries, and approved of their not having demanded Sicily, as a sufficient equivalent for the rest of the Spanish dominions. Beside the inequality of what they called an exchange, this small partition did not even merit that name, because it was not in their power to offer it, not being masters of Sicily; and as his catholic majesty still possessed that kingdom, he alone had a right to dispose of it.

THE king perceived that the Dutch deputies still pursued the same method in their behaviour and discourse, as they had observed ever since the commencement of the negotiations. Their whole attention was to throw the odium of breaking off the conferences upon France. This

was

was the intent, this the cause of their ambiguous speeches, of their studying to disguise their real sentiments, which could only be guessed at, that they might afterwards demand more than they expected to obtain. By such artifices they imagined they should continually extort new offers from the plenipotentiaries, and that the king would at length be satisfied with a lesser share perhaps, than the allies were ready to grant him.

To the second question the king made answer, that he would never consent to force his grandson to accept of the kingdom of Sicily as an equivalent, upon conditions so contrary to all equity. That it was even preferable to be obliged to continue the war, though it should turn out unsuccessful, than to accept of a false peace, whose deceitful appearance could not secure any long enjoyment of what little his enemies should leave him, under the name of indemnification.

NEVERTHELESS, if Sicily was offered, his majesty for the sake of peace, should advise his grandson to be satisfied with that very inconsiderable part of such extensive dominions, rather than run the risk of losing the whole: but he promised only his advice, not his forces, to prevail on the king of Spain. He consented however to prescribe a limited term to him, for declaring his resolution, and moreover to give such strict orders, that he should receive

no further succours either directly or indirectly from France.

3. THE king's permitting the plenipotentiaries to sign the preliminaries, was merely with a view to conclude the peace. Now it could not be said to be concluded, so long as there were essential articles still to be discussed ; or while under the title of ulterior demands, the allies reserved a power to themselves of forming new pretensions, one of which should be alone capable to upset the whole work, as might be judged by a Specimen of some of those demands, which had dropped from the deputies.

THEY could not therefore either with reason, or with equity, insist on having these demands admitted, unless they were previously explained, and granted before the signing of the preliminaries.

4. WHEN both sides were agreed, and every obstruction to the peace was removed, the king had a right to demand that the Republic of Holland should guarantee the treaty. She ought not to refuse doing it, as she had nothing to fear, if she was sure of her allies, and acted *bona fide*.

IF, on the contrary, she was differently disposed, it would not be prudent in his majesty to deliver himself up to secret enemies, or to enable them to attack him with fresh advantages, which they would have obtained of himself, by signing a sham-treaty.

IF

IF the Dutch guarantied the peace, the king would likewise engage in a general guaranty of the tranquillity of Europe.

THOUGH there was no room to expect that the continuing of the conferences would meet with any success, the king repeated the orders which he had given several times before, to behave so as when they broke off, the rupture should not be imputed to his majesty.

MARSHAL d'Huxelles and the abbè Polignac, acquainted the pensionary of Holland, that they had received the king's answers. The deputies immediately returned to Gertrudenberg, and the conferences were renewed the 7th of April. They wanted to know the contents of those answers; to which the plenipotentiaries replied, that they had orders also to know of them, what resolution their masters had taken in regard to the equivalent for the king of Spain, and to the security of the peace.

INSTEAD of giving an exact answer concerning so essential a condition, the two deputies began to talk of the reproaches which they pretended to have drawn upon themselves, from the imperial ministers at the Hague, in consequence of the proposal of partition and equivalent. Those ministers charged Buys and Vanderdussen with having changed the order of the negotiation, by consenting to treat of a partition, when the question was only to regulate the 37th article, and, pursuant to the 4th,

to agree upon the means of securing the full, intire, and perfect renunciation of the Spanish monarchy.

THE plenipotentiaries reminded them of what had passed in the precedent conferences. By the bare recital it appeared, that they had always declared, in plain terms, the impossibility of concluding a peace, unless the king of Spain obtained a kind of indemnification for the different cessions and renunciations which the allies required on his part; that it was left to their choice, which of the different projects of partition they would give the preference to; that if they refused to make this choice, they ought at least to give a clear explication of their intentions in regard to peace, since on those it depended; and yet they had hitherto concealed them.

THE deputies repeated what they had often before said; not one new reply on their part; in a word, they said they were come merely with a view of hearing the king's proposals; that on their part they were not impowered to offer any thing new. If France, said they, demands a reasonable partition, our masters will use their endeavours to persuade their allies to grant it; but we must inform you, that this partition will not be admitted, unless it be very moderate, and unless the king expressly engages to oblige the king his grandson,

grandson, either by good-will or by force, to accept of it.

THE plenipotentiaries had no sort of doubt concerning the king's intentions; his last orders were clear and precise. They knew that his majesty rejected all proposal whatsoever of employing his forces, to oblige his catholic majesty to be contented with the partition, which his enemies should chalk out to him. At the same time it was evident, that an absolute refusal would serve for a pretext to break off the conferences, which his majesty judged proper to keep up; that the advocates of war would, as usual, exclaim against the insincerity of France, and continue more successfully their threadbare declamations upon the necessity of guarding against her artifices. These cant-speeches always made some new impression, and the plenipotentiaries had reason to believe, that they should conform to the king's intentions, by taking care not to give the people of Holland any room to blame the French, for the insuperable difficulties with which her enemies obstructed the peace. They imagined they had found out that the affair depended on the article of Sicily, and that by accepting this small equivalent for the king of Spain, it would perhaps put an end to the war; but flattering themselves with the hopes of obtaining some further addition, they demanded that the king of Spain should be permitted to

add the kingdom of Naples to that of Sicily. They represented that the security of this prince depended on this measure ; that it was equally interesting to the liberty of Italy and the durability of the peace ; and that this union of the two kingdoms of Naples and Sicily, was absolutely necessary to maintain the equilibrium of Europe.

THE deputies, according to custom, remained inflexible. They were obliged to abide exactly by their orders, and for want of good reasons to justify their masters, they alledged the Republic's friendship for the emperor, and her alliances with that prince ; in short, they rejected every other equivalent in favour of the king of Spain, except that of the kingdom of Sicily only, under the express condition of his Majesty's engaging to oblige the king his grandson, to be satisfied with it.

NEVER was there a negotiation of peace that had greater need of the good offices of a Mediator, than the present. All the princes in Europe were interested in its conclusion. Whoever could have impartially discharged this honourable office, would have promoted alike the public good and his own glory ; at the same time that he would have removed the difficulties, which the mutual pretensions of the belligerent powers rendered unfurmountable.

THE deputies rejected the proposal of choosing mediators, they renewed the project of reserving

serving ulterior demands, which they would not declare till after the preliminaries were signed. To what purpose is it, said they, to treat any longer; all negotiation is in vain, unless the king determines and promises to join his troops with his enemies, in order to oblige his grandson to descend the throne.

THE repetition of these speeches forebode an approaching rupture; the plenipotentiaries endeavoured to avoid it, in pursuance of the orders they had received latterly: but after all, so much patience on the part of his Majesty was ineffectual; his condescension increased the haughtiness of his enemies, who became more difficult, in proportion as he made new concessions to facilitate the peace. Nothing therefore remained, but to publish the consent he had given to their demands, the injustice of which had been already demonstrated by the conferences of the Hague, and was greatly increased the following year. Then the king would no longer admit of the preliminary articles, as a basis of the peace.

IN 1710 on occasion of the conferences held at Gertrudenberg, his Majesty excepted out of this project only the 4th and the 37th articles; he even consented to execute, before the peace was signed, the most rigorous articles of a plan drawn up by his enemies; for instance those of delivering into their hands such a number of strong towns, which they were to possess in full
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property; of entrusting them with four more as pledges and a security of performing his word; of demolishing others under the notion of their giving umbrage and apprehension to those very allies, who pretended to prescribe the law, and now dictated the terms of a treaty, which they had no intention to conclude. Their reserving ulterior demands to be produced whenever they should judge proper, proved their design of keeping a pretence to break off all negotiation, even when it seemed to be nearest a happy conclusion.

AND yet they were incessantly boasting of their sincerity; as if the public did not see the total violation of the treaty which the emperor Joseph had concluded and signed with the electress of Bavaria; as if they did not remember the secret engagements which the duke of Savoy had contracted with the emperor Leopold, notwithstanding his connections with France at the beginning of the war; and tracing things much higher, as if the infidelity of the Dutch in regard to their alliances had been intirely forgot. These reproaches would have no ways suited the repose of Europe, which was the king's only aim, but which he could never promise to attain, so long as the liberty of forming ulterior demands furnished the inventors of this new pretension with a plausible excuse for protracting the war.

WHEN

WHEN marshal d'Huxelles and the abbé Poulignac set out for Holland, the season for military operations was yet at some distance; so that there was room to hope that before the armies took the field, the negotiation might be considerable advanced. Yet it was now the 15th of April, without the least progress being made; on the contrary all appearance of peace was vanishing, and on both sides they talked of nothing but war. The enemy were preparing to open the campaign with the siege of Doway. The king of Spain was assembling his troops, and trusting to the fidelity and affection of his subjects, he had a thorough confidence of being able with his own forces only, to withstand the efforts of his enemies. His troops were exactly paid; and he found resources in his own kingdom, which he judged sufficient for carrying on the war a long time. The conduct of France, in endeavouring to obtain a peace appeared to him too effeminate. Her impatience to finish the war, he treated as an irregular desire. In a word, believing that she would sacrifice the interests of Spain to this only view, he was resolved to try a more direct channel of treating with Holland.

THE duke of Alva at that time his catholic majesty's ambassador in France, was employed by that prince, together with the count de Berghheik, to try to set a particular negotiation on foot with the Republic of Holland. Yet he
would

would not treat unknown to France; hence the Spanish ministers had orders to inform his majesty of the commencement of the negotiation; but after it was begun, they kept every thing secret: indeed they had no reason to boast of their progress nor Bergheik to be proud of the project. He had flattered himself and made no manner of doubt, to find the Dutch accessible, and ready to listen to him with pleasure, when the point related to a negotiation with Spain alone, distinct from France.

THIS useless attempt neither altered nor diminished the king's sentiments in regard to his catholic majesty. The army which this prince had on foot, might be sufficient to defend his kingdom, but he wanted a general.

THE duke of Vendome no longer commanded the king's armies. His reputation was great and well established. The king of Spain having been witness of his conduct in Lombardy, desired his majesty to send him a general so capable of commanding his armies. The king deferred granting leave to the duke of Vendome, so long as he had any room to believe, that those hard conditions of peace might be at length settled; but every day these expectations diminished. The enemy were hastening their military preparations, their projects were public, and the siege with which they intended to open the campaign, was no longer a secret. It was quite needless for
France

France to be afraid of giving umbrage ; and as nothing further was to be thought on than to guard against the enemy's attempts, the king consented to the duke of Vendome's accepting of the command, which the king of Spain designed for that general.

HIS majesty informed the plenipotentiaries of his having granted leave to the duke of Vendome, to put himself at the head of the Spanish army : so that if they should hear of complaints from the Dutch, tho' there was no foundation for any, they were to answer, that a tedious negotiation of uncertain issue, ought not to hinder his majesty from granting a general to the king his grandson ; since this same negotiation did not prevent his enemies from taking the field betimes, and declaring the very towns they intended to besiege.

THE conferences of Gertrudenberg went on but slowly ; one would imagine that the Dutch wanted to imitate those which had been held as ineffectually at Bodegrave the year 1709. After a few conferences, in which nothing was determined, the deputies returned to Hague, from whence they did not stir, till the plenipotentiaries acquainted the pensionary of their having received his majesty's answers in regard to the state of this sham negotiation. It stood still from the 9th of April to the 20th of the same month. The plenipotentiaries wrote
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then to Heinfius, and Buys and Vanderdussen returned to Gertrudenberg.

BEFORE they came, marshal D'Huxelles and abbé Polignac, received different advices, which were also confirmed by Pettekum, of the disposition of the allies to grant the islands of Sicily and Sardinia, with the port towns on the coast of Tuscany, if his Majesty was satisfied with such a partition for the king of Spain. It was mentioned further that the imperial ministers and the duke of Marlborough, not only opposed this project, but used all their endeavours to engage the provinces which expressed the greatest desire of peace, to continue the war.

Whether it be that they succeeded, or whether the advices were ill founded, nothing could be less pacific than a long harangue of Buys's, at the conference held upon his return from the Hague, after repeating what he had so often said at other times, that it was needless to negotiate, and that his masters would at length determine what they had to do if the king insisted upon mediators, or if he demanded an explication of the ulterior demands, or the guaranty of the truce till the signing of the definitive treaty, or the kingdom of Naples, and the port towns on the Tuscan coast, to form an equivalent for the king of Spain.

THESE conditions were not the only law, which the Dutch thought at that time they had

a right to impose ; they added another still more rigorous : for Buys protested, that all condescension, all offers on the part of France would be superfluous, nay would not even be listened to, unless his majesty positively gave his word to compel the king his grandson to be satisfied with the partition which the allies should grant him.

God designed a larger inheritance for the descendants of St. Lewis, while he hardened the hearts of their enemies.

IN vain did the plenipotentiaries refute every part of Buys's speech : it was of no use to expose the absurdity of it, or even to persuade a man who had no authority to deviate from his orders ; therefore this conference ended like all the rest, without determining any thing, or even bringing things nearer to a conclusion, but rather gave occasion to fresh difficulties that were unfurmountable.

It seemed as if the deputies had some intention to remove them at the second conference, which was held the next day ; for they gave to understand, Buys constantly taking the lead, that the allies were not absolutely against leaving Sicily and Sardinia to the king of Spain ; but they clogged this condescension with the barbarous condition of the king's obliging that prince to quit the kingdom, either of his own accord, or by force.

THE plenipotentiaries being well acquainted with his majesty's resolutions, in regard to this fatal clause, no longer pressed the deputies to explain themselves clearly on the article of partition. They disputed on both sides, without coming to an agreement concerning the necessity of specifying the ulterior demands, of guarantying the cessation of arms till the conclusion of the peace. This was spending time to no sort of purpose; at length the deputies rose up abruptly, and, putting an end to the conference, declared it should be the last. The plenipotentiaries however said, that the bare word of the deputies was not sufficient to oblige them to retire; that the pensionary ought to acquaint them by letter, with the resolution of the States-general, in regard to the breaking off of the negotiation. In this they conformed to the king's intentions, by insisting on an evident proof of the enemy's refusing to negotiate, and of their aversion to peace, the delay of which could not be imputed to his majesty. Attentive to the execution of his orders, they intended to protest in their answer to the pensionary, that the king was released from all his offers, and from every condition contained in the preliminaries.

THE enemy's opposition to peace was manifest. The continuing of the conferences any longer was become of no manner of use; the
Dutch

Dutch deputies never went farther than to propose a simple truce, which they set at a very high price, without any security of its duration. They reserved different pretexts for their masters, and the power of breaking the truce whenever they pleased. By refusing to explain the ulterior demands, they would have had an opportunity to form such obstacles as they might think proper, to the conclusion of a definitive peace. As there was no longer any room for the plenipotentiaries to flatter themselves with the hopes of attaining this end, the only advantage they could now expect from such a multitude of ineffectual proposals, was that of manifesting to all nations, allies as well as foes, that his majesty would omit nothing for the pacification of Europe, and for terminating a bloody war, the weight of which lay so heavy upon so many people.

HIS majesty approved therefore of the conduct of his plenipotentiaries, and of the resolution they had taken not to accept of the last declaration of the Dutch deputies, as an absolute rupture of the conferences. It was requisite there should be a more formal declaration, and that it should appear to have been made by the States General. The public considered them as the depositaries of the peace; it seemed as if this precious treasure lay buried in the swamps of Holland, and that it depended on the United Provinces to impart it to the universe.

IN the mean while the internal state of England began to merit serious attention; the spirit of division seemed to reign in that kingdom, and might influence the negotiations of peace abroad. But the groundless prejudice in favour of the Dutch, proved a bar to all thought and reflexion on what passed in England; on the contrary it was said, that if there was really any domestic division in that country, it would be a more particular inducement for the only man who saw himself at the head of the nation, and invested with the authority of his sovereign, while the armies were in the field, to perpetuate the war.

THE king's troops were assembling in Flanders, in a condition to oppose the enterprises of the enemy. The event of a battle, which is in the hands of the God of armies, might give an intire change to the face of affairs.

HIS majesty was willing to prevent any further bloodshed, and to shew that he neglected nothing for the re-establishment of peace: he therefore directed his plenipotentiaries to write to the pensionary of Holland, and to desire him to send the deputies back, that they might be acquainted at a new conference with the last orders received from the court of France. The purport of these orders was, that the king having been informed by his plenipotentiaries, of the approaching dissolution of
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the conferences, he was willing to know before they left Holland, what step the Republic proposed taking towards a peace, and what were her real intentions; the deputies having always involved them in obscurity, without making the least proposal to accelerate a conclusion; that on the contrary they had envelopped their answers with fresh difficulties, especially upon the essential article of the equivalent for the king of Spain, without ever expressing themselves in clear terms but to reject all proposals; that when they had given to understand that the forming of such some equivalent might be agreed to, they had delivered themselves only in vague terms, but never precisely in regard to the territories of which it was to be constituted; and always adding the condition, that his majesty should oblige the king of Spain to consent to whatever might be regulated in his favour.

THE plenipotentiaries were to press the deputies to explain themselves finally in clear terms in regard to the nature of this equivalent, as the only means of removing the difficulty of the 4th and 37th articles. If they should offer the kingdoms of Sicily and Sardinia, and it was impossible to obtain the port towns on the Tuscan coast, his majesty notwithstanding the disproportion of such an equivalent, in lieu of the crown of Spain and the Indies, agreed still to accept of it, provided some other expedient could be found out

to persuade the king of Spain, less odious than that of obliging a father to turn his arms against his children. It would be needless to renew the remembrance of the situation in which the kingdom was at that time, or to revive the melancholy idea of its distressed provinces, when every resource seemed to be exhausted. Notwithstanding the experience and abilities of the minister entrusted with the administration of the finances, he could not much longer find ways and means for defraying the necessary expences of a war, in which most of the powers of Europe were confederated against France. The king who had been accustomed to give laws to his enemies, with resolution bore the change of those happy times, when victory seemed inseparable from his arms; but his courage did not diminish his compassion for the sufferings of his people. His concessions were become of no sort of effect; on the contrary they had increased the animosity, and at the same time the expectations of the princes allied against France, who flattered themselves with the notion of reducing her to so low a state, that it would never more be in her power to make them tremble.

ALL this while the king's spirits were not dejected; yet nothing could be a stronger proof of his extreme sensibility of this situation so different from that of former times, than the resolution he took at length to purchase a peace, not only with money, but upon conditions still
more

more vexatious, being convinced that the sums he should give would be well laid out, could he attain the necessary end, either by that means, or by adding a greater sacrifice to it.

HE was willing therefore that before his plenipotentiaries departed, they should make an offer of which his majesty would consent to pay the allies, if upon the king of Spain's refusing to accept of the partition agreed to, they should be obliged after signing the peace with France, to continue the war in Spain. Such a proposal was to be made with discretion, and only, if possible, when the plenipotentiaries thought themselves sure of success, and when by some previous conversation they had fully discovered the sentiments of the deputies.

SHOULD there be a probability of this new proposal's meeting with better success than any of the rest, it was requisite that upon concluding the peace, the number of troops should be equally reduced on both sides, as well on the king's, as on that of the allies; for it would not be fair that his majesty upon delivering up the strong places in consequence of the treaty of peace, should be obliged to diminish the number of his troops in order to furnish the subsidies, while the allied armies continued on the same footing.

A negotiation of this kind must have been in every respect most painful and disagreeable, as

well on the part of the master who gave the orders, as of the ministers commissioned to execute them. The king was willing to bear a share with the plenipotentiaries: but he recommended patience to them, and not to be discouraged at a negotiation, indeed very irksome, but more difficult to renew when it was once broke off, than to protract while it still subsisted.

THE explication of the ulterior demands was so necessary, that the king repeated his orders for insisting on this article, as absolutely essential.

ALL this precaution was to no purpose; the spirit of war prevailed in Holland. In vain did some men of sense perceive, and even venture to represent, that it was not for the interest of the Republic to ruin France; that if the power of this crown had been formidable hitherto, the time might come when the United Provinces would perhaps regret its being too much reduced. They considered the increase of trade in England, by means of the war which discouraged that of Holland, as a circumstance portending mischief to their state. The continuance of the war threatened them with the re-establishment of the employments heretofore possessed by the princes of Orange, and of course with the annihilation of their Republic and the loss of liberty: but the credit of the Imperial and English ministers at the Hague, together with the clamours of the
other

other ministers of the allied princes, overpowered these wise reflexions. And indeed count Zintzendorf and lord Townshend pressed the pensionary so strongly, that they obliged him to order Pettekum to write to the plenipotentiaries, "That it had been judged needless to send back the deputies to Gertrudenberg, for continuing the conferences in that town, since the king made no other proposals, than those which had been already mentioned."

To this letter were added the passports of the States General, and the packet was carried by an express.

THE plenipotentiaries deliberated whether they should go away; but they judged it more proper to defer their departure, and to wait a few days for the orders which perhaps they might receive from his majesty. They answered Pettekum, "that they were extremely sorry to find, that notwithstanding the advances the king had made towards peace, his enemies were determined to refuse it: that since those gentlemen thought proper to break off the negotiation, they should prepare for their departure."

YET they followed the resolution they had taken, and a few days afterwards they received his majesty's orders in regard to Pettekum's letter. The king commended their prudent resolution of paying no regard to the letter of a man, who was a private stranger in

Holland, had no employment in that Republic, no authority or power to treat upon any point of the negotiation. So extraordinary a manner of dismissing the ministers of a great king, entrusted with his powers, could therefore be considered only as an artifice to engage them to retire, and to afford the enemy an opportunity of charging them with having dissolved the conferences ; because otherwise they would never have been determined by the bare letter of such a man as Pettekum, who did not so much as mention that he had orders to make a declaration, which was of too great importance to be notified by any other person than the pensionary, or the deputies hitherto employed by the Republic at the conferences.

It had been the common talk for some time in Holland, that France had first proposed and afterwards renewed the negotiation, only in order to gain time, to suspend, if possible, the hostilities, to stop the progress of the allies, and at length to deceive them.

Nothing could be a stronger proof of the falsity of those assertions, than the constant instructions which the king had given to his plenipotentiaries, and particularly those contained in the last dispatches. His majesty added, that if these last instructions should be productive of no effect, if the deputies would not return to Gertrudenberg, or if they returned but should refuse as usual to give those éclaircissements,

cisments, which the plenipotentiaries continued to demand of them, either in regard to the equivalent for the king of Spain, or to the necessity of obliging him to be satisfied with it; in all those cases as their tarrying any longer would be not only useless, but indecent; he was willing they should come away, yet so as to defer their departure long enough for sending an express to him, and for receiving his answers. The king had so long bore with the base treatment of his enemies, and particularly since the opening of the conferences at Gertrudenberg, that his ministers might make no difficulty to stay a few days longer in that town, the better to convince the public that they were not the cause of breaking off a negotiation which would have lasted much shorter, or would not even have been set on foot, had the king consulted only his own glory.

THESE last orders were not yet come, when the plenipotentiaries, upon receiving Pettekum's letter, wrote to the pensionary " that
" they had learnt by this letter, that the conferences were broke off; that a courier at the
" same time had delivered passports to them
" from the state, for the security of their persons in their return to France; that they
" were very sorry to have laboured in vain towards restoring the public tranquility; that as
" all the advances, which the king had made,
" to attain so important an end, had proved in-
" effectual,

“ effectual, they declared that his majesty re-
“ voked whatever consent he had given to the
“ preliminaries, in treating about the 37th ar-
“ ticle, and that all engagement in this respect
“ was absolutely dissolved.

WHATEVER submission the Dutch might pay at that time to the resolutions of the emperor and of England, those who were at the helm, did not think it proper for the Republic, nor for their own personal interest, to draw upon her and upon themselves the odium of having broke off the conferences. Their aim had been always to throw the blame upon France, as if she had been the cause of those absurd pretensions, which the allies were always forming; and of those ulterior demands, which they refused to explain. It was therefore resolved, in order to amuse the people, to send the deputies once more to Gertrudenberg. The allies had nothing to fear from another conference: yet the Imperial and English ministers were alarmed at this step, and expostulated with the pensionary about it in warm terms; but when they perceived that it was in vain for them to oppose a resolution of the State, Zintzendorf would fain assist at those conferences which he could not prevent. The envoys of Savoy and Brandenburg formed the same pretension; the latter threatened that his master would recall all his troops from the allied armies, unless he was
directly

directly informed of every circumstance of the negotiation which the Dutch still wanted to continue.

NOTWITHSTANDING these solicitations and menaces, Buys and Vanderdussen set out for Gertrudenberg ; whither they came unaccompanied, and renewed the conferences : they said they were come to hear what new conditions the plenipotentiaries had to propose ; but neither on the part of the Republic, nor of her allies, did they make any offers concerning the partition intended for the king of Spain. They supposed they had made themselves sufficiently understood in the precedent conferences. The plenipotentiaries answered, that the deputies must have also understood them sufficiently, since they ceased to demand the kingdom of Naples, as a part of the equivalent for his Catholic majesty.

SINCE we understand one another, replied the deputies, you must renounce all pretensions to the port towns on the Tuscan coast ; since it is not for the good of Europe, that a prince of the line of France should have a foot of ground on the continent of Italy.

THEY gave room however to believe that this desistance would engage the Republic to interpose her good offices with her allies in favour of king Philip ; that they would endeavour to obtain Sicily and Sardinia for him ; and (what they had never said yet) that they hoped to meet with
Suc-

success: but they added the essential and capital condition, that to obtain this equivalent, the archduke must be put into the real possession of Spain and the Indies. Declare therefore, said they, what does the king bind himself to, for securing the effectual restitution of the Spanish monarchy. To what conditions you please, replied the plenipotentiaries, except making war directly against the king his grandson.

THE deputies replied that there were but two ways to oblige people to do what they are desired; persuasion, and constraint. If the former does not succeed, we must needs have recourse to the latter, or we are to despair absolutely of a peace.

IN vain did the plenipotentiaries represent the barbarity of so odious a proposal. The deputies maintained that there was no other expedient to obtain a peace, than by limiting a term of two months, for the king of Spain, to accept of the partition proposed to him; that if he persisted to refuse it, he should forfeit it irrecoverably after the expiration of the term; that the king should be then obliged to join his forces to those of the allies, in order to drive him not only out of Spain, but out of all the dominions dependent on that monarchy.

THE debates were renewed, and grew so warm, that the plenipotentiaries had neither room nor opportunity for introducing properly the
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the offer of the subsidies, which the king consented to pay the allies, towards the Spanish war. This offer would have been quite useless; especially as the deputies insisting on a condition, which according to them was essentially necessary, made no promise on the behalf of their masters, either of any security, or of a guaranty of the truce which was to precede the treaty. Neither were they more open in respect to the ulterior demands, a source of new pretensions and difficulties, whenever they found that the principal articles were settled. Some of those ulterior demands the plenipotentiaries began to see into.

THOSE of the emperor in favor of the duke of Lorrain, were, that the king should let this prince have the equivalent, which he had been promised for Longwi; and besides, as the duchy of Montferrat had been given, in prejudice to him, to the duke of Savoy, the court of Vienna could imagine no other expedient for indemnifying the duke of Lorrain, than to procure Alsace for him; and with this view they pretended to oblige the king to yield that province. As his majesty thought this honour engaged in reinstating the electors of Cologne and Bavaria in their dominions and dignities, and causing the ban of the empire to be taken off, which had been so unjustly pronounced against them, the restoration of both those princes was made to depend on the cession of Alsace:
more-

moreover the court of Vienna wanted to limit the restoration of the elector of Bavaria, pretending that it should not comprehend the upper Palatinate, nor the rank of first elector; that the elector Palatine should have the upper Palatinate and the rank of first elector, during his life; that his brother prince Charles should enjoy it after him; and that neither should revert to the electoral branch of Bavaria, till after the decease of those two princes.

To these demands they would have added that which the elector of Mentz had made the year before as well in his own name, as in the behalf of several princes of the empire. They pretended that the king should deliver up by way of restitution, the three bishoprics, to be reunited to the Germanic body. Such a pretension, which would have been treated as chimerical at the conferences of the Hague, was become a very just one at those of Gertrudenberg; because at that time there was no demand that did not appear just and reasonable, provided it was injurious to France. It was sufficient that it diminished the king's power, to be adopted and enrolled by his enemies in the list of ulterior demands.

LITTLE would one have imagined under these circumstances, that the time should come, when the Dutch now so eager to reduce the power of France, and so ready to humour the
aversion

aversion of her enemies, with concern would acknowledge that she was too much reduced, and would excite her to take up arms, in concert with the Republic, against those very allies to whom she was at that time intirely devoted.

As little could it be imagined, that France after so many efforts, to maintain a prince of the royal line on the throne where God had placed him, that this same France, in league with her former enemies, should turn her arms against the prince, whom she had supported at the price of such hardships and such effusion of blood; in a word, that those who ought to have been the most affected with the glory of their master, and the splendor of his royal house, should be grieved that the Austrian family reigned no longer in Spain, and consider it as a misfortune, that this crown the second in Europe, was to remain in the Bourbon line.

AND yet these improbabilities came to pass in a very little time. But as they have no relation to the negotiation of Gertrudenberg, but happened some years after, I shall resume the thread of my narration.

THE plenipotentiaries were therefore of opinion, that waving the offer of the subsidies, from which they expected no good effect, the negotiation would not advance a whit the faster, even if they were to give up the port towns on the Tuscan coast, which they had demanded as

an addition to the king of Spain's equivalent. And the conference being over, they declared that since the allies refused to secure the continuance of the truce till the consummation of the peace, his majesty could not engage to answer for the king of Spain, that this prince would renounce his crown, or be satisfied with so small a partition.

YET the real cession of the Spanish monarchy, was the most knotty point of the negotiation. The Dutch and their allies admitted of no other expedient, than to oblige the king to wage war alone and at his own expence, in order to compel his grandson by force of arms to renounce his crown. This scheme, which prince Eugene had disowned the year before, as an artifice invented by France, to impose upon the public, and to make them believe, that the allied ministers were the declared enemies of peace; this very scheme was not only become real, but maintained as the basis of a solid and lasting tranquility.

THE king could not promise what was not in his power to execute; and he very well knew that the method of persuasion proposed by one of the deputies, would produce no effect, nor make the least impression on the king of Spain.

THE method of compulsion was shocking, yet necessity must be obeyed; and as the necessity was extreme, his majesty, sensible to the calamities

calamities of his people, and preferring their easement to every other consideration, was willing still to try whether any good could be derived from this tedious negotiation, whether it would be possible to oblige his enemies to declare the pretensions which they had in reserve under the name of ulterior demands, and to settle the securities for the cessation of hostilities, till the signing of peace.

THE new orders which he sent to his plenipotentiaries, after he had received their account of the last conference, impowered them to declare in his name, that he would use all his endeavours to persuade the king of Spain to be satisfied with the islands of Sardinia and Sicily, and to yield and renounce, for the sake of peace, the kingdom of Spain with the other dominions subject to that crown.

IN case of refusal, his majesty consented to pay such a sum of money as should be agreed upon, in order to furnish the allies with the means of carrying on and finishing the Spanish war.

IF this was accepted of, the plenipotentiaries were to insist on a mutual reduction of troops, as well on the part of the king, as on that of his enemies.

BUT if these offers should be rejected, the plenipotentiaries were ordered again to ask the deputies in the most pressing terms, in what

manner their masters desired the king to join his forces to those of the allies, if his majesty could ever condescend to such a junction, in order to oblige his grandson to resign his crown. It was essential at the same time to know precisely, what were those ulterior demands, which had been hitherto held in reserve, contrary to the re-establishment of the public tranquillity. Besides what had been already discovered in regard to those demands, it was now rumoured that the Dutch proposed to add that of a full liberty for the French refugees to return back to France, and to take possession again of the estates or property which they had left behind them.

THE deputies had demanded that a limited term should be prescribed to the king of Spain for accepting the partition, which the allies should chuse to allow him, and this term should be only two months. The king ordered his plenipotentiaries not to dispute about obtaining a longer term, especially as it would be of no service, since if king Philip refused the first moment to accept of the partition proposed to him, nothing would be able to make him alter his resolution; that his refusal would be a proof of his having judged it to be more advantageous for himself and the princes his children, absolutely to reject all kind of equivalent, than to enter into a covenant concerning his lawful rights,

rights, upon conditions which fear alone could make him submit to.

THESE last orders having been received after the deputies were returned to the Hague, the plenipotentiaries desired the pensionary once more to send those gentlemen back to Gertrudenberg. Upon which count Zintzendorf renewed his former instances, that he might be permitted to assist at this last conference.

THE pensionary, in concert with Vanderdussen, in vain endeavoured to dissuade him from it. Zintzendorf, before he would yield, was willing to know what prince Eugene thought of the matter, and accordingly sent an express to him, to ask his opinion.

IN the mean time the deputies set out from the Hague, and arrived at Gertrudenberg the 15th of the same month of June: they fell to business directly; but this last conference did not prove more successful than any of the preceding.

THE plenipotentiaries pressed them to explain themselves clearly in regard to the equivalent designed for the king of Spain. "Take away," said the deputies, the port towns of Tuscany "from the partition which you demanded, and "he shall have the remainder.

"THE Republic will endeavour to obtain it "of her allies, as soon as the king shall have "given proper and necessary sureties of the

“cession of the Spanish monarchy and the Indies.”

THUS the same point of the principal difficulty still subsisted. The same question concerning the securities was repeated over and over again; and it was only upon condition of those real securities, that the deputies gave any hopes that their masters and their allies would consent to leave Sicily and Sardinia to the king of Spain.

THE plenipotentiaries could do no more on their part than repeat the same things, which they had so often mentioned at all the conferences, in regard to those pretended securities, the obstinate demand of which was an insuperable obstacle to the peace. The deputies said that if they had those securities, they should speak more to the purpose. The plenipotentiaries continued to represent, that it was impossible for the king to promise what it was not in his power to accomplish, except perhaps on two conditions.

THE first, that the allies should offer, and jointly guaranty the kingdoms of Sicily and Sardinia to king Philip, in order to indemnify him for the cession of Spain and the Indies.

THE second, that they should all together give a full and intire guaranty and security for the consummation of the peace, after the expiration

piration of the term fixed for the suspension of arms.

THIS term was no more than two months ; it was the term which the allies allowed the king of Spain, to come to a resolution in regard to the partition that should be offered him. The plenipotentiaries flattered themselves it would be lengthened to three months ; but this was a question of the least importance. The main difficulty still turned on those real securities, which were considered as impossible by the king, and insisted upon as essential by his enemies.

THE deputies admitted of no other security, than the junction of his majesty's troops to those of the allies, in order to compel the king of Spain to renounce his crown, without the least equivalent, unless he accepted that which should be offered, and declared his acceptance in the term of two months.

THE plenipotentiaries thoroughly acquainted with the king's intentions and sensible of the just horror his majesty had to declare war against his grandson, again rejected such a proposal, defending their refusal by the preliminaries themselves ; as none of those articles, though dictated by the spirit of resentment against France, required so barbarous a condition.

EVEN the very intent of the present conferences had been to look out for some expedient

tending to the same end, exclusive of compulsion by arms. They insisted that it was not for the allies to prescribe it as an absolute law, and unjustly to prefer it to any other means, when they were met to consider of one more moderate.

BESIDES what difficulties would not so strange a junction produce? Would nations that for so many years had been at enmity, act in concert? The deputies interrupted the detail of those difficulties, saying that the care of removing all those impediments, and of remedying such inconveniencies as might arise in the course of the war, must be left to the generals.

IN order to prevent them, replied the plenipotentiaries, would it not be better that the king should furnish such sums as might be agreed to, for contributing to the expences of the war? The deputies did not dislike the notion; but they had no orders. They contented themselves therefore with asking, what sum, or nearly what sum the king would contribute per month, and what security he would give for the payment.

THE plenipotentiaries excused themselves in their turn, from proposing a fixed sum without any orders, and concerning an expedient, which they had mentioned only of their own heads. They added notwithstanding, that they were convinced the king might approve of it, especially

cially if the deputies would acquaint them with nearly the sum, which their masters might pretend to.

As the same orders were necessary in regard to the quantity, as to the acceptance of the sum, the deputies only promised that they would endeavour at their return from the Hague, to bring some instruction with them in regard to this new offer; that in their apprehension, the king ought to be at the principal expence of a war of which he had been the chief promoter: "that he was answerable for the injury done to the house of Austria, and of course was bound more than any other power, to procure for that house the restitution of the Spanish monarchy."

As it was the custom to insist upon the king's giving pledges for the performance of his promises; no Dutchman could forget to demand a security of his majesty's pecuniary engagements. The plenipotentiaries made answer that the principal bankers of Paris and Amsterdam should be answerable; but that was not enough. The deputies observed that those bankers were mortal, and moreover that their engagement was not sufficient to secure the exact payment of such considerable sums. They looked upon no security as valuable except that of pawns; for which reason, without relinquishing the engagement of the bankers, they insisted on his majesty's delivering up four

more of his strong towns as a pledge, into the hands of the Republic.

THE contest upon this article was to no manner of purpose, for neither side were persuaded ; it was the same with the proposal made by the plenipotentiaries, of a mutual reduction of troops, as soon as all the articles should be agreed to.

THEY could not obtain any eclaireissement in regard to the ulterior demands : what they said about the matter, only gave the deputies an opportunity to let them know, that the Republic would insist on an indemnification for the expences incurred and to be incurred in consequence of the siege of Doway which they had lately undertaken.

THAT she would insist on obtaining, in favour of the French refugees naturalized in Holland, the liberty of trading to France, as they traded in the countries subject to the States General.

THE duke of Lorrain, who ranked in the number of the allies, was to have an equivalent for the dutchy of Montferrat. The emperor had promised to indemnify him, at the time when he disposed of that Dutchy, in prejudice to the duke of Lorrain ; and this indemnification was to be Alsace. Without this condition the king should not obtain the restoration of the electors of Bavaria and Cologne.

THIS specimen of the ulterior demands, gave sufficient room to judge, that the permission which the plenipotentiaries had received, to desist

sift from their demand of the port towns on the Tuscan coast, in the partition designed for the king of Spain, would have no manner of effect; therefore they made no use of it, so that both sides were silent in regard to this article.

THIS conference having thus ended with the same bad success as all the rest, the deputies departed the 17th of June, and promised to return to Gertrudenberg, as soon as the plenipotentiaries received the king's orders.

THE internal state of Holland but ill suited the speeches of her ministers, and the iniquity of their pretensions.

NEITHER did England suffer less than Holland, from the continuance of so long and ruinous a war. The king had been apprised of the state of both nations; but their misery was no ease or relief to the sufferings of his own subjects.

FRANCE was in so great necessity of peace, that it could not be concluded too soon. His majesty therefore gave a further extent to the powers, with which he had entrusted his plenipotentiaries.

THEY had proposed as a mere random thought, and as an expedient arising from their own reflexion, the engagement which the king might lay himself under, of paying by way of monthly subsidy to the allies, a certain sum to help them to carry on the Spanish war. His majesty was willing, for his last resource, that this extraordinary proposition should be made in his

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own name. The only moderation committed to the prudence of the plenipotentiaries, consisted in making the offer of this strange payment gradually.

At first it was to be five hundred thousand livres a month, a sum very near equivalent to what it had cost his majesty to maintain his troops in Spain, during the time they served in that kingdom. He authorised his plenipotentiaries to carry their offer as far as a million of livres per month, if the sum of five hundred thousand was not accepted. They were to fix the beginning of the payments, to the expiration of the term which should be prescribed to the king of Spain, for resolving on the partition designed for him.

With respect to the securities, they should be such as the allies could have no reason to demand better. Yet if they should not be satisfied, the king consented to deliver up as a deposit into the hands of the Dutch, three or even four towns, at his majesty's option, for the security of the punctual performance of his word.

ALSACE, one of the ulterior demands, completed the sacrifice. The king consented also to give this up, on condition that he should hear no more of ulterior demands, and that the two electors were perfectly re-instated in their goods, territories, and dignities; upon this condition he would take no notice of the base behaviour of the duke of Lorrain, or of the dispo-

dispositions, which the allies might make in his favour.

HE left them also at liberty to reserve in that case the enjoyment of the Upper Palatinate, as well as the rank of first elector, for the elector Palatine during his life, provided however that both should revert to the elector of Bavaria, after that prince's decease.

So many concessions, even beyond what might naturally be expected from his majesty's extreme desire of peace, were not the last, which he allowed his plenipotentiaries to propose for the completion of so difficult a work. He empowered them to add further the cession of Valenciennes, should it be possible upon this condition to suppress and absolutely to abolish all ulterior demands: but at the same time he repeated in the most express terms the positive orders he had often given them, to reject every proposal which his enemies should renew, in favour of the French of the reformed religion, who had taken refuge in Holland, or in any other foreign country.

AT the same time news came that the Dutchess of Marlborough, first lady of the bed chamber to the queen of England, was disgraced: the duke of Marlborough himself gave notice of it to his nephew the duke of Berwick. This disgrace was the first effect of the internal commotions of England, and of the secret intrigues of that court. The consequence generally

rally drawn from thence was, that the husband's credit would not long survive the wife's disgrace; and that if this should be Marlborough's fate, there would be an easier way to peace. Those who thought themselves more clear-sighted, reasoned otherwise, and judged that this change, far from facilitating, would be a new hindrance to a peace. Their conjectures they founded on the private account which Marlborough found in prolonging the war, as the only way to render himself necessary, and to maintain himself in his employments, authority being violently attacked by those who had the freest access to the queen.

PETTEKUM still eager to act a part in the negotiations of peace, was sent by the pensionary of Holland to Gertrudenberg, where he arrived the 22d of June, before the plenipotentiaries had received his majesty's last orders. He brought with him a writing dictated, as he said, but not signed by the pensionary, mentioning that their proposal of contributing by subsidies to carry on the war in Spain, had been canvassed a long while at the Hague, and at length rejected. Pettekum added of himself, that it had been considered, if the allies accepted of it, they should continue engaged in the war, till they conquered the Spanish monarchy; that France alone would enjoy the benefit of the peace; that she would recover her strength, while the allies allured by the seeming
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advantage of pecuniary engagements, would only exhaust themselves at last.

THIS was departing from the spirit of the preliminaries, which ought to be considered as an inviolable rule of negotiating. Pursuant to these articles, the joint enemies of France and Spain ought upon signing the peace, to take possession of Spain and the Indies. As they had nothing further to do with the expences and troubles of a burdensome war, it was the king's business to undertake singly this great burden, if he was desirous of peace. Therefore they left nothing further to his majesty than the option of what method he should employ, persuasion or force, to oblige the king of Spain to renounce a crown, which they would not be at the trouble of conquering. Two months was the space limited, for the king to terminate this work, and the suspension of hostilities was to cease, if in this time the whole was not completely finished.

THE Imperial and English ministers gave out, that France ever full of her artifices, explained herself very darkly ; that if the king's intentions were sincere, his ministers would make use of clearer terms. Such were their speeches, which the ignorant vulgar gave credit to, at a time when the plenipotentiaries were making the greatest concessions in vain, and when they could not squeeze out of the Dutch
depu-

deputies, so much as one precise answer to the advantageous offers of his majesty.

PETTEKUM's speeches were confirmed by several hands, insomuch that there was no sort of doubt of their being true. But nothing could be more irregular than the manner of breaking off the conferences which had been designed for treating of the general peace of Europe, and of dismissing the ministers of a great king, without any other form than a verbal order, signified by a stranger independent of the Republic of Holland, agent to a German prince, and who moreover had no order of the States General, nor even a letter from the pensionary, or his sign manual, to confirm the writing which he presented to the plenipotentiaries.

THOUGH it evidently appeared that the enemy were determined to continue the war, and wanted to throw the odium of breaking off the conferences upon the king; yet his majesty was still willing to go on with the negotiation, notwithstanding that he expected no good from it. He had more than once recommended to his plenipotentiaries to arm themselves with patience; and he resolved to set them an example even to the end of this melancholy negotiation. Therefore his ultimate orders were, that they should write to the deputies, to know what use they had made of the proposal of the subsidies offered at the last conference, for carrying on the war in Spain. In the same letter the plenipotentiaries

potentiaries declared, that they could not look upon that as a proper answer, which Pettekum pretended to have brought them on the part of the pensionary, being irregular both as to matter and form; that in default of a positive answer, in due and proper form, they were desirous to know at least whether the conferences were broke off; a question so much the more necessary to be cleared up, as the enemies of peace stuck at no untruths to deceive the people, and to make them believe, that the king's only view was to gain time, in hopes of some favourable conjuncture, which he should improve to maintain his grandson on the throne of Spain.

THAT this was the sole view of so many specious offers, which the allies had discovered to be nothing more than mere artifice, and for that reason had rejected, because they alone should have continued to bear the whole weight of the War, while France was at her ease.

ALL prospect of peace being vanished, it was his majesty's interest that the truth should be known; that the united provinces, as well as the several nations engaged in the war, should be informed from what quarter such a cloud of difficulties were raised against concluding the peace. This was one of the principal reasons that had induced the king so frequently to repeat his orders to the plenipotentiaries, for them to continue their stay in Holland as long as possible. His majesty was persuaded, that it would be better

better to keep the negotiation still alive, and to bear the insolence, injustice, and insincerity of the negotiators and their masters, than absolutely to dissolve the conferences, as the advocates of war could have wished. To them all appearance of negotiation was disagreeable, especially as they apprehended the just reproaches of the pacific party, and the struggles they would make to put an end to the war, when they came to draw up a new state of its expences, and to lay it before the provinces. Besides, they were afraid of the domestic divisions in England, and the fatal consequences that might attend them.

TOWARDS the close of this negotiation, the king of Spain had so clearly manifested his intentions, that there was no longer the least room to believe he would ever consent to yield the crown of Spain, for any partition whatsoever. It would have been therefore of no use to dispute any longer concerning the *magis* or *minus* of the equivalent to be proposed to him ; for which reason the king at the same time that he confirmed the orders he had given to his plenipotentiaries, of offering subsidies for the Spanish war, commanded them still further to drop all contest in regard to the partition, and even to desist from the demand of Sicily and Sardinia.

THESE last orders were contained in the dispatches of the 23d of June. As soon as they received them, they acquainted the pensionary that his majesty had sent them new instructions, and

and they desired the deputies would return to Gertrudenberg, in order to hear the king's answers, and to communicate the resolution of the States General in regard to the last conference.

THE plenipotentiaries wrote this letter the 2d of July; several days passed before they knew what resolution would be taken at the Hague. To renew the conferences was directly contrary to the interest of those who still had the lead in England. The absolute authority they had for several years enjoyed in that kingdom, was slipping thro' their fingers; and the only way to hold it, was to prolong the war. Their domestic enemies attributed the continuance of this war, to the account which those ministers found in maintaining themselves at the head of the treasury, and of the army. The Tory party, hitherto the weakest, had already impeached some of the Whigs possessed of the chief employments; these impeachments had produced the desired effect, and been effective of changes, which were looked upon as a prelude to more considerable revolutions: there was a glimmering hope, that these domestic divisions would contribute to the pacification of Europe.

THE Dutch, whose interest it was above all other powers to desire an end of the war, were exhausting themselves in complaisance to their allies, and thro' false politics neglecting an opportunity which they might never see again, of

wresting a number of conquered towns from the king, and the crown of Spain from his grandson, while his majesty at the same time must acknowledge himself indebted to their successful endeavours in concluding the general peace.

HEINSIUS supported by the duke of Marlborough and by prince Eugene, had contrived to blind his masters, and to put them upon a wrong scent. Pursuant to his advice they were to listen to no proposals of treaty, unless Spain and the West Indies were previously delivered up to the house of Austria. He maintained that the conferences of Bodegrave, of the Hague, and lastly of Gertrudenberg, had been opened upon this foundation; that the Republic should never give up such a preliminary, *unless*, as he said, *all was lost*.

NOTWITHSTANDING this situation of things, and the numerous difficulties with which the advocates of war opposed the renewal of the conferences, the deputies returned to Gertrudenberg the 13th of July. They delivered a letter from the pensionary, written in general terms; and said that they were come to know the king's determination concerning the commision, which Pettekum had executed in the name of all the allies.

THE plenipotentiaries made answer that Pettekum had delivered a very dark sort of a memorial; of which they desired an explanation, as well as of the intentions of the Republic. They likewise demanded an answer to the proposal they had made at the last conference.

BOTH sides complained of silence in regard to essential points, where an eclaircissement was absolutely necessary to forward the negotiation.

AFTER these complaints, the deputies raising their tone of voice, delivered themselves with the same air of importance, as if the articles of peace had been dictated by the conquerors of the universe. They seemed to have the power of obliging a potent monarch to chuse in a few moments, whether he would accept of the laws which they should impose, or plunge at once into evitable ruin.

"It is the will of the allies, said they, that the king shall undertake, either to persuade his grandson, or to compel him singly, and with his own forces, to renounce the whole Spanish monarchy." Every other proposal of assisting to carry on the war against king Philip was rejected. "Neither money, nor the junction of French troops, is the thing that suits them; the execution of the treaty is what they require, and that all the preliminaries shall be fulfilled to their satisfaction

“ in the space of two months : at the expiration of this term the war is to be renewed, even though all the other preliminary articles should be intirely complied with on the part of his majesty.”

UPON this condition, Buys, who took the lead, said that his masters permitted him to explain himself concerning the partition designed for the king of Spain ; and moreover that they would make the article of ulterior demands very easy, which might be settled before they signed the preliminaries. At length Buys and Vanderdussen gave to understand, that the allies would by way of favour permit the troops in their pay, as well in Catalonia as in Portugal, to act in concert with the French, for making the conquest of Spain, during the truce of two months, and for delivering up that kingdom and the Indies into the possession of the archduke.

It was easy, but needless, to answer. The orders given to the deputies were so particular, that they could not in the least deviate from them. Their short sentences, their very tone and manner of expression were all according to prescription. To oppose them with any argument would have been idle. The only resource the plenipotentiaries had left, was silence, difficult indeed on such an occasion, but more advisable, than to break off the conferences.

THE deputies going to withdraw, said that the Republic would grant the plenipotentiaries fifteen days more at the furthest, to wait for the king's answer at Gertrudenberg; that as soon as it came, they should have another conference, which was to be the last, neither the Republic nor her allies judging it proper to continue the negotiation any longer.

SUCH a declaration preceded by Buys's harangue, and attended with the conditions which the allies pretended to impose, was on their part a real dissolution of every kind of negotiation: but the better to demonstrate how averse they were to all reasonable proposals, it will be proper to sum up and throw into one prospect, the several pretensions of which they formed their sham project of peace, the only one that could please them.

THEY required therefore as a basis of the treaty, that the king upon signing it, should expressly engage singly and without any assistance, to compel the king of Spain by force of arms to a renunciation of his crown.

THAT the war he was to wage against that prince, in order to strip him of his dominions in favour of the house of Austria, should be concluded in the space of two months, within which term king Philip was to be dispossessed of Spain and the Indies.

THE proposal of paying subsidies, of sharing the expences of the war, and of giving se-

curity for the payments were all rejected. Nor did they mind the scheme of joining their troops to those of France. They insisted on the king's making the conquest of Spain, in order to deliver it up together with the Indies, to the archduke; and they would fain be idle spectators of a war between the grandfather and grandson.

THEY persisted to declare that if Spain was not reduced at the expiration of two months, the truce should cease, and again they should have recourse to arms, tho' France had fulfilled the preliminaries, the main article being that of the restitution of Spain.

THE only mitigation they would allow to such monstrous articles, was their promising to explain before they were signed, what sort of partition they would leave to king Philip. The Dutch engaged on their part to facilitate the means of agreeing to the ulterior demands. They gave some faint hopes that perhaps they might manage so with their allies, as to permit that their troops in Catalonia and in Portugal should join the king's forces, in order to conquer Spain and the Indies in the space of two months, for no longer was the truce to continue.

THESE were the terms, and the only terms, as appears by the relation of the conferences, on which they would allow the king to purchase the shadow of peace. And in order to remove all subject of doubt, the deputies added

ded, it was true, the Republic and her allies had proposed to unite their forces to those of France, in order to put the archduke in possession of Spain and the Indies: but affairs, said they, are altered. "Such a junction is now quite out of the question; and in the name of our masters, we disavow any such proposal.

"THE business is no longer to search for expedients; the only way to obtain a peace, is for the allies to receive Spain and the Indies from the king's hands. It is not their affair to trouble themselves about the means; it is sufficient that they consent to let king Philip have such an equivalent as they shall allot him; in regard to which they will explain themselves at a proper time."

THE negotiation being thus broke off, the king sent orders to his plenipotentiaries, upon receiving their account of the last conference, to write word to the pensionary, that it was needless to allow them fifteen days, for receiving further instructions from his majesty; that he had but too fully proved his consent to every condition in his power, for promoting the peace; but he could not engage to execute what was absolutely out of his power; that the allies by insisting on such terms shewed they had no other view than to break off all negotiation; that his majesty confiding in the protection of the God of armies, who can, whenever he

pleases, pull down those whom unexpected prosperity has lifted up, would leave all Europe, not excepting even the people of Holland and England, to judge who were the cause of the continuance of so long and bloody a war; that to determine which side really delighted in war, it would be sufficient to consider the advances made by his majesty, the consent he had given to the most cruel conditions, the engagements he offered to take upon him for securing the peace, and removing the unjust suspicions of his enemies; afterwards to reflect on the obstinacy of their ministers in concealing the intentions of their masters, and on the care they had always taken to inwrap what little they did discover, with such a cloud of words, that it was impossible to lay any stress upon their studied speeches: so that it manifestly appeared that their only aim was to reserve pretexts to themselves for trumping up new demands, as fast as their former pretensions were granted, and to shuffle and cut either according to the events of the war, or to the concessions which the king should make for the obtaining of peace: that last year, they looked upon it as an injurious supposition, propagated merely with an intent to render them odious, to charge them with having proposed at the conferences of the Hague, the junction of his majesty's forces to those of the allies, in order to dethrone king Philip; but since that time, and especially at the conferences of Gertruden-

Gertrudenberg, they had not only adopted the proposition, but moreover maintained that without this condition it was impossible to conclude a peace, adding further that if they spoke in more moderate terms at the opening of this last conference, they were to blame; that for the future they should make amends for their ill judged modesty, and behave with less reserve.

THAT the late declaration of the deputies being a formal rupture of the conferences, the plenipotentiaries should declare it was needless to permit them to stay fifteen days longer at Gertrudenberg; and that as the Republic made the tranquillity of Europe depend upon a condition impossible to execute, it would be in vain to spend whole years negotiating in Holland; that they did not pretend to persuade her to continue conferences which she was resolved to break off; that the king was really solicitous to procure peace for his people, but that it would be less disagreeable, and less difficult to his faithful subjects, to continue the war against the same enemies, with whom his majesty had been contending these ten years, than to increase their number by the addition of the king his grandson; that even if paternal tenderness did not interfere, it would be contrary to all prudence rashly to undertake the conquest of Spain and the Indies in two months, knowing for certain that at the expiration of this term, without effecting the said conquest, his majesty should

should still find the same enemies in arms against him, and strengthened further by the possession of those towns which he had delivered into their hands.

As it was necessary that the truth should be known in Holland and in other foreign countries, the plenipotentiaries had orders, after writing this letter to the pensionary, to disperse copies of it in Amsterdam, and the other towns of the United Provinces; they were likewise to wait for the pensionary's answer, before they departed.

THEY received it very soon; it was dated the 23d of July, and referred to the letter of the States, inclosed in another which the deputies wrote by their order; both of the same date came to hand at the same time. The deputies only expressed in moderate terms their great concern for not having succeeded, *notwithstanding all the pains and trouble they had taken.*

THE same day, the 23d of July, they published an act at the Hague, containing the resolution of the States General in regard to the letter written by the plenipotentiaries to the pensionary Heinsius. The purport of this act was, that this letter having been communicated to the allied ministers then residing at the Hague, pursuant to the plan hitherto observed, *it was their opinion, that since the said plenipotentiaries do by their answers reject the proposals*
that

that have been made to them, and declare it needless to confer any longer in regard to the said proposals; nothing further remains on the part of the High Allies, than to acquiesce to the said rupture, and to discontinue the conferences, so long as the enemy shall continue in the same sentiments, since according to the enemy's present way of thinking, the conferences cannot be productive of any good effect, and that instead of disposing matters to peace and union, as it hath been the constant view of the Republic and her allies, they will only give occasion to further animosities.

By the same act Buys and Vanderdussen were required and authorised to give notice in writing, of the present resolution, to the said plenipotentiaries, but without entering into any discussion in regard to the letter written by the said plenipotentiaries, though it might be very easy to refute it solidly, as well in respect to the matter it contains, as to its expressions.

THE discussion into which the ministers of the Republic did not care to enter, appeared four days after in a printed extract of the resolutions of the States General. This act was a kind of manifesto, to justify the conduct of those who traversed the peace, and to persuade the people, that a regard to the public welfare had been their sole and directing principle at the conferences of Gertrudenberg.

THE end of the memorial contained an answer to the complaints, which the plenipotentiaries

ries had made of the extraordinary treatment, they had met with, even to the contempt of their character, of the false and scandalous libels, printed and dispersed during their stay at Gertrudenberg, in order to irritate the minds of those whom they were endeavouring to reconcile. They observed, yet without complaining, that contrary to public faith, and to what had been often declared, all their letters had been opened; that care had been taken to hinder any body from visiting them in their confinement, for so it might be called, thro' fear of divulging those truths, which the men who governed that commonwealth would have concealed; and yet that nobody could charge the king's plenipotentiaries with having made the least infringement of the law of nations, which was violated in regard to them.

The Dutch endeavoured to shew that these complaints were ill founded; but they would have prevented them had they consented to the king's proposal, which the plenipotentiaries often repeated, of holding the conferences at the Hague. This was the place where the several ministers of the belligerent powers were assembled; this the centre where the most important affairs of Europe were transacted; consequently this the place where all negotiations might be determined with greater expedition than in such a town as Gertrudenberg, where the accommodations were very indifferent, and the distance from the Hague, occasioned the deputies to spend a good deal of time

time in coming to the conferences. It is to be supposed that the plenipotentiaries would have met with more civility at the Hague, than in a small town inhabited chiefly by fishermen; that even for shame proper respect would have been shewn to their character, their rank, and their persons; and that they would have only been dissatisfied with the manner of negotiating, without having occasion also to complain of personal treatment, as their predecessors in 1709 never complained, and indeed never had occasion.

ALL hopes of peace being vanished, Marshal d'Huxelles and the abbé Polignac set out from Gertrudenberg the 24th of July, upon their return to France, without waiting for the expiration of the fifteen days which they were allowed to stay in Holland.

Neither the writings which were dispersed, to justify the States General in the negotiation of peace and dissolution of the conferences; nor the approbation of the allied powers, and especially that of England, could prevail on the United Provinces unanimously to commend the resolution of continuing the war. Besides the weight of a burden almost unsupportable, the projects of Great Britain gave them umbrage. They began to be afraid that the English expected to take advantage of the exhausted condition of Holland, in order to lord it over the Republic.

But

But the events of the campaign of 1710*, increased the clamour of the advocates of war, who were continually repeating that they ought to avail themselves of this lucky opportunity for reducing the exorbitant power of France; that it was their joint interest to put it out of her power to alarm the rest of Europe, or to invade their liberties; in a word, that the allies far from slackening ought to redouble their endeavours, and to enter into a closer alliance, for the destruction of an enemy ever formidable, if suffered to have time to breathe, and to recover his strength.

THIS campaign they made themselves masters of the towns of Doway, Bethune, Aire, and St. Venant.

THEIR progress was still more considerable in Spain, where the count of Starenberg commanded the archduke's army. He obliged the king of Spain to raise the siege of Balanguer; he defeated the Spanish cavalry at Almenara, in the neighbourhood of Lerida; and the 20th of Au-

* This year in Spain the battle of Saragossa was won by count Starenberg; after this action so unlucky to king Philip, the archduke made a considerable progress: but the duke of Vendome revived the king of Spain's drooping spirits, for he pursued his enemies, and changed the situation of affairs. In Flanders the allies took Doway the 25th of June, Bethune the 26th of August, St. Venant the 29th of September, and Aire the 29th of November. The enemy's fleet made a descent upon Cette, but met with a repulse.

gust he obtained a victory near Saragossa, the fatal consequences whereof gave room to believe that king Philip would not reign long in Spain.

HE returned however to Madrid, but made no stay there, the enemy being in close pursuit, which obliged him to set out for Navarre, to join the scattered remains of his army. The queen of Spain likewise quitted that capital, taking her only son the prince of Asturias along with her.

THE archduke meeting with no opposition, was proclaimed king of Spain at Madrid, as well as at Toledo.

THUS the Spanish war, which the Dutch imagined to be so difficult, which they and their allies refused to trouble themselves with, and which they insisted nevertheless on seeing an end of in the space of two months, was nearly finished in a shorter term: this monarchy being at that time almost intirely in the hands of the enemy, the principal objection seemed removed, and no other difficulty to be to oppose the conclusion of the peace.

SUCH was the situation of affairs in France and Spain, and such the prosperity of the allies, at the close of the month of August 1710.

The END of the SECOND PART.

THE

THE
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ME.

MEMOIRS

CONTAINING THE
HISTORY of the NEGOTIATIONS

FROM THE
Treaty of Ryfwic to the peace of Utrecht.

PART the THIRD.

*Negotiations with England for a general
peace, 1711.*

THE dissolution of the conferences of 1710.
Gertrudenberg had banished all appearance of peace. The success of the enemy from the opening of the campaign, till the latter end of August, left no hopes of seeing an happy issue of a war, which France found so difficult to maintain. She had no way of treating but upon such conditions, as it was not in her
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power to fulfil. It was impossible to persuade the king of Spain, to descend from the throne, on which God had placed him : it was no less so to dethrone him by force, in the space of two months, even if France should yield to this iniquitous condition. King Philip was not dejected by the unprosperous situation of his affairs. The queen of Spain shewed the same courage as her husband, and though they had been both obliged to abandon their capital, yet rather than yield to adversity, they resolved to embark, and transfer their residence with the seat of the Spanish monarchy to the West Indies.

Who could have foreseen at that time that the prosperities of an alliance so formidable to France and Spain were at an end ; that the Supreme being who fixes the boundaries of the ocean, and calms, whenever he pleases, the impetuous fury of its waves, should immediately stem the torrent of so many victories : that before two years were expired, those victors, so proud, and so intoxicated with success, should be confounded in their devices, and restore the most important towns they had taken ; that they should no more insist upon a security for the performance of a great prince's promise ; that those odious preliminaries, devised and supported by the enemies of peace and of all reconciliation, should no longer be proposed as a fundamental rule of treaty ;
that

that the very remembrance of them should be abolished; that it would be an indulgence shewn to the Dutch, to forget the insolent speeches which their deputies made at those conferences, where they had all along chicaned, never expressing themselves in clear terms, except it was to arm father against son; that in spite of the united efforts of the league, and of the advantages they had obtained, the descendant of St. Lewis, chosen by providence to reign over Spain, should keep possession of his throne, be acknowledged monarch and lawful sovereign of Spain and the Indies, by a multitude of enemies, who reaped no other benefit from a bloody and tedious war than a heavy burden of debts contracted for the support of their ambitious designs.

THESE revolutions, so unexpected, and so unlikely in the month of August 1710, were to be the handywork of God. The industry or vain policy of man could never flatter itself to be able to compass such surprising revolutions; and whosoever would have declared that such things were to happen, would have been treated as a visionary.

THE first lucky event in favour of France and Spain, was the victory which his Catholic majesty, at the head of his army under the command of the duke of Vendome, obtained over the archduke's army commanded by count Starenberg, one of the Emperors best and most ce-

lebrated generals. This battle was fought in the province of Estremadura, near the town of Brihuega in the month of November 1716.

THE archduke retired a little before to Catalonia, his army which wanted subsistence, and was not strong enough to extend its quarters in those parts of Spain, where it could have found provisions. In vain did the English and Dutch ministers at Lisbon, solicit the king of Portugal to send a reinforcement of 3000 foot and 1000 horse to the archduke. They were refused, that prince being afraid himself, and thinking it expedient to keep his troops to defend his own frontiers. For the same reason he would not comply with those ministers, in marching the body of Portuguese troops in the pay of those two powers. Thus the allied army in want of provisions, and not being numerous enough to make detachments, the necessity of subsistence, real, or pretended, obliged general Stanhope to shut himself up in Brihuega with the body of British troops under his command. There he was surrounded by the duke of Vendome the 8th of November, and forced the 10th of the same month to surrender prisoner of war, with eight battalions and the same number of English squadrons, at the very time that Starenberg was marching to his relief, and the day before the battle.

THE king of Spain's unexpected success, was a strong argument with his enemies, that it would not be so easy a matter to dethrone him, as they imagined. Of this they had still a convincing proof, in the fidelity of the greatest part of his subjects. Though his competitor had been proclaimed at Madrid, at Toledo, and in other open and defenceless towns, yet he was not the more agreeable to the Spanish nation. Thus the enemies of king Philip, found it every day a harder task, to divest him of his possessions. The war, which had lasted so many years, grew burdensome, in proportion as the means of supporting it diminished. One would have imagined that the necessity of concluding a peace, could not but prevail at length over the inveterate hatred of so many nations in conspiracy against France. But the Divine providence did not design that Europe should owe its peace to the conqueror's will. The Dutch had let slip the opportunity of contributing to its repose; and the honour was reserved to the English.

THIS nation as violent as any other, and perhaps more than any other, in opposing the power of France, and persuaded that it was her essential interest not to suffer a prince of the house of Bourbon to keep possession of the least part of the Spanish monarchy, was disturbed by the disputes of two parties, into which the state had been sometime divided, but more especially since

the revolution of 1688, upon the accession of the prince of Orange to the crown of Great Britain.

ONE of these parties was that of Tories, the other of the Whigs. It would be of no use to inquire into the obscure original of these terms. Sufficient it is to observe, that by the name of Tories were understood the zealous defenders of the church of England, in opposition not only to the Roman catholics, but to the different sects tolerated in England, and included under the denomination of Non-conformists. They were also considered as the supporters of passive obedience to kings, and of arbitrary power.

ON the contrary, the Whigs, whose religion, if they have any, is Presbyterian, were inclined to a Republican government, and utter enemies of the unlimited authority of princes. They had had the principal share in the late revolution ; and the prince of Orange whom they had raised to the throne, entrusted them with the chief employments, so that the majority of the members of Parliament being Whigs, affairs were sure to be under the direction of that party.

THE Whigs had preserved their superiority ever since queen Anne's reign ; and the duke of Marlborough, solicitous after his own aggrandizement, had deserted the Tories to embrace the party of the Whigs.

OF this party was the earl of Goldolphin, lord treasurer of England, whom the ties of interest,

est, and of marriage, had closely connected with Marlborough. One commanded the army with great reputation as a general; and the other had as high a character in the administration of the revenue. Thus they were a support to each other, so that it was difficult to attack them with any hopes of success. The only way the Tories could think of weakening their antagonists, was to deprive them of the confidence of the queen; when they had done that, to prevail on her majesty, to dissolve the Parliament, in which the Whigs had so great a majority, and to call a new one.

SOME high church preachers, among whom doctor Sacheverell had the lead, either stirred up by others, or of their own accord, gave the first blow, by their sermons.

THESE men were charged, and particularly Sacheverell, who had preached before the queen at St. Paul's cathedral, with having attacked the late revolution and the act of toleration; with having insinuated that the church of England had been in great danger under the precedent reign; in short, that her majesty's administration, both in civil and ecclesiastical affairs, tended to subvert the constitution.

SACHEVERELL had said, that there were false brethren among persons in high character and employments in church and state.

A few propositions relating to passive obedience, inflamed the minds of the English,

naturally averſe to ſubmiſſion. Sacheverel underwent a vigorous proſecution, and after long debates in parliament, in the queen's preſence, he was ſentenced to a ſuſpention for three years. The two ſermons which he preached upon that occaſion, were condemned to be burnt by the common hangman; and ſome other diſcourſes, written with the ſame ſpirit, and preached in the ſeveral counties, underwent the ſame fate in different parts of England.

THOUGH Sacheverel had attacked queen Anne's right to the crown, and her adminiſtration, yet ſhe was not ſo much offended at his ſermons, as at the violence of the Whigs, in condemning the oppoſite doctrine, which inculcates the obedience due from ſubjects to their ſovereign. She perceived the danger to which ſhe had been hitherto expoſed, in ſharing her authority with people ever attentive to weaken, and even to aboliſh the prerogative of kings. The enemies of the Whigs took advantage of this diſpoſition of her majeſty. She prorogued the parliament and ſoon after made conſiderable alterations in the great offices of ſtate.

THE earl of Sunderland, ſecretary of ſtate, ſon in law to Marlborough, and ſon to that Sunderland, who in the ſame employment had baſely abuſed the confidence of king James, and betrayed his maſter, was diſcarded, and his place given to the earl of Dartmouth, whoſe father had the command of that unhappy prince's fleet

at the time of the revolt, but did not prove more faithful to him than his minister. Sunderland's friends took care to have it spread, that he had thrown up his employments of his own accord, foreseeing the precipice into which the counsels of designing men were going to plunge the queen his mistress.

THE directors of the bank, who were either Whigs, or excited by that powerful party, represented to her majesty that the change of ministry would affect the public credit, a thing so necessary in the present juncture. Some corporations were worked upon to address the queen to the same purpose.

THE alarm was not less violent, tho' perhaps more general and more sincere in Holland, where the conferences still continued at Gertrudenberg.

IN order to quiet the minds of the public, the queen in the first place declared in England, and afterwards charged her ambassador Townsend to declare in Holland, that she would make no farther change in her council. To these assurances he had orders to add, that nothing should be capable of altering the confidence she reposed in the fidelity and abilities of the duke of Marlborough.

THE conferences of peace were broke off the latter end of June, and the 19th of August¹⁷¹⁰. Godolphin was deprived of his office of lord treasurer. The queen appointed five lords commissio-

missioners ; the first was the earl Pawlet, the other four were Harley, Mansel, Paget, and Benson ; but as they were of Harley's chusing, who was very sure that none of them would contradict him, he might from that very time be deemed lord high treasurer. He was a man of parts, who was thoroughly acquainted with the interests of his country, and with the genius of the people, was conversant in the laws and customs of the kingdom, and practised in the several artifices and intrigues by which the parliaments are managed. He had been speaker of the house of commons, and retained a vehement desire of being revenged of Marlborough, who had been the cause of his being dismissed from his post of secretary of state. He was slave to no party. Sometimes Whig, and sometimes Tory, he preferred whatever way was the easiest to make his fortune. He imagined he should find the right road, when he could steal himself into the good graces of the queen.

HER majesty at that time had a particular confidence in one of her attendants, whose name was Mrs. Hill ; she was a relation of the duchess of Marlborough, who first introduced her to court. Mrs. Hill knew how to please her mistress, and finding herself beloved, she profited of the imprudence of her benefactress, who by her insolent airs, her pride, her disrespect, and ingratitude towards the queen,
lost

lost that favour of which she had been so long in possession. The duchess of Marlborough was disgraced ; her relation Mrs. Hill, instead of endeavouring to appease the queen, applauded her just indignation, and directed by her friend Harley, she set her mistress against the husband, as well as the wife. Mrs. Hill had besides a private reason to be angry with the duke of Marlborough. She had a brother in the army, who was said to have distinguished himself at the battle of Almanza ; his sister begged of the queen to give him the regiment, which had belonged to the late earl of Essex. The queen was inclined to grant her demand, but found herself obliged to yield to the obstinate opposition of the duke of Marlborough ; and to complete the matter, Sunderland at that time secretary of state, left no stone unturned to prevail on the house of commons to address her majesty, that she would be pleased to discharge that woman from about her person, then married to Mr. Masham.

HARLEY had availed himself of these favourable circumstances to exasperate the queen, and by means of this favourite to destroy those who were the object of his resentment. He bewailed with Mrs. Masham the fate of that princess. Such ingratitude, said he, her majesty had no reason to expect from people, whom she had raised to the highest pitch of honours and preferments ; nor could the best of sovereigns believe that
these

these ungrateful wretches, far from acknowledging her favours, should employ against her that very authority, with which she had invested them. One single family said he, seems to domineer over England; they not only dispose of all offices and employments, but even of the public funds. One man only is master of the army, of the fleet, and of the revenue, while the people groan under such a load of taxes, to maintain the troops and navy. The true patriots lament the fate of a queen whose personal qualities deserve not only their respect, but their intire affection, which she would certainly possess, if more jealous of her authority, she ceased to lodge so great a part of it in the hands of a subject, successful indeed in war, but more attentive to accumulate wealth by all sorts of means, than solicitous about the real welfare of the state.

FOR after all it did not as yet appear, what advantage England derived from those victories of the duke of Marlborough, which were founded so high. Her trade was declining daily, her finances exhausted, the public debts increasing, so that very soon the people would not be able to pay the taxes. Yet they were as far as ever from seeing an end of this war, so unprofitable to the kingdom, so burdensome to the public, and useful only to the general, who had it in his power to continue it, while he had any expectation of enriching himself, and while his credit

credit was supported in England by a powerful party, whose chief aim was to cramp the authority of their kings.

Mrs. Masham gave an account of this conversation to the queen, who relished the sentiments so well, that Harley was privately introduced to her majesty. She had a good opinion of his capacity. He soon acquired her confidence in those private conferences; and persuaded her, that he was a loyal subject, and spoke only the truth, as bound in duty to his sovereign; that it was of extreme importance to her majesty to be informed, that the bulk of her free subjects, could not without indignation see such exorbitant power in the hands of two men, Marlborough, and Godolphin, the high treasurer; that those two families were amassing immense wealth, while the kingdom groaned under the excessive weight of taxes.

HARLEY is said to have told the queen, that doctor Sacheverel's sermons were the contrivance of the Tories; that they had a double motive in setting him on this work, one to induce the Whigs to make a public declaration of their sentiments, so opposite to royal authority; the other to oblige Godolphin to give an account of his administration. This was the cause of Sacheverel's treating of passive obedience and of male administration in those sermons.

THE queen had been present at the debates, which those discourses occasioned in the house of lords. She had heard the violent declamations of the Whigs against the royal prerogative. Harley could add nothing stronger to render them obnoxious to her majesty; the bare reminding her of those speeches was sufficient.

As for that part of the sermon which related to the administration in civil and ecclesiastical affairs, Harley assured the queen, that the Tories never had any thoughts of attacking her majesty, but only the management of the revenue under lord Godolphin; that it had been moved in the house of commons to call him to an account; but the superior interest of the Whigs had prevented the inquiry. Yet Godolphin had been frightened to such a degree, that he imagined the only way to avert the danger, was to direct the attention of the parliament to some other object. The sermons of doctor Sacheverel and some others afforded a very good opportunity of employing both houses in the manner Godolphin proposed. Hence, said Harley, such noise, and parade, to condemn an ignorant parson, and to suppress those sorry discourses, which would have been forgot the very moment after they had been delivered, if they had not attacked the administration of the revenue. But Godolphin with all his abilities, and with all his prudence, lost himself in the very course he had taken to avoid being shipwrecked;

wrecked; his artifice turned to a bad account, for by the solemnity of Sacheverel's trial, the queen, who had a great share of good sense, happened to hear the Whigs maintain their pernicious maxims with great vehemence, and declare themselves in her presence enemies to her authority.

THUS her majesty was witness and judge at the same time of the truth of what Harley told her. She could not suspect them to be scandalous lies, invented merely for the sake of revenge; she saw the necessity of changing her ministers, of wresting out of the hands of the Whigs that authority which her too great indulgence had suffered them to usurp, of making use of Harley's counsels in the several changes, which the good of the state, and the preservation of her power and dignity had rendered necessary.

IN pursuance of these counsels, in the month of August, the queen took the staff of high treasurer of England from lord Godolphin, and appointed five lords commissioners of the treasury.

THE disgrace of Sommers, president of the council, followed that of the high treasurer. The earl of Rochester, the queen's uncle, had Sommers's place.

BOYLE secretary of state, and Sunderland's colleague, prevented the disgrace that threatened him, by a voluntary resignation of his office;

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it was given to St. John secretary at war, whose fine genius, lively wit, and acquired improvements, rendered him capable of filling the highest employments. He was not known to have any connexion with Harley, but seemed rather to be of Marlborough's party; however without having any dependance on that man, who was lord Paramount of England, St. John depended only on the queen his mistress, his principal view being the glory and interest of her majesty.

THE duke of Devonshire lost his place of lord Steward of the household, which was given to the duke of Buckingham.

THE earl of Wharton, lord lieutenant of Ireland, and the earl of Orford, first lord commissioner of the admiralty, formerly known by the name of admiral Russel, threw up their commissions. At length a proclamation was issued for dissolving the present parliament, and a new one to meet, as also for electing the sixteen peers of Scotland.

SUCH violent attacks all at once against the Whigs, were felt in Holland with the same sensibility as in England. People made no sort of doubt at the Hague, but that the queen in changing her council would also change her measures. In vain did her ambassador assure the States, that in chusing new ministers, she still preserved the same sentiments in favour of the common cause, and the same confidence in the duke
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of Marlborough. Neither Townshend's speeches, nor the queen's letters to the States General, could dispel the uneasiness and apprehensions of the allies. The Dutch ministry, who had lost so many opportunities, by which their republic might have obtained the honour of giving peace to Europe, were now grown apprehensive of the reproaches which their conduct deserved; and therefore they declared, that France was mistaken, if she flattered herself with reaping any advantage from the change of administration in England. They spread a report that the new ministry would be even more steady than the former, in regard to the advantages to be obtained for their allies. The promise which the queen had given, to send the duke of Marlborough immediately back to Holland, was mentioned as a proof of the sincerity of her majesty's intentions.

To continue that general in the command of the army, was a point of dangerous consequence; but it was difficult to dismiss him; his reputation was too well established, and he had not been charged as yet with any capital fault. No other general in England possessed the same abilities, nor would have been so much trusted by the allies.

THE new ministers limited his authority; this was an instance of their ill will towards the general, which convinced him that

he was feared, and at the same time that they could not do without him. He was provoked at the treatment shewn to his wife, to his relations, and friends, and at seeing his enemies chosen to fill up their places. He was further provoked by their abridging him of part of that power which he had exercised the precedent years; but he still had enough to be revenged. The only way to reduce him to the rank of a private subject, was to conclude a peace. The Whigs violently opposed this measure. One would have imagined that the Dutch had taken the negotiations into their hands, only with a view to defeat them; and that the English had precluded themselves from all method of treating. Some safe way therefore was to be found, whereby the king should be secretly informed of the state of England, of the disposition of the queen and council; and this way was to be so private, that nobody should be able to discover, or even in the least to suspect it.

DURING marshal Tallard's embassy to king William, one Gaultier, a priest, son of a merchant settled at St. Germain, went over to England, where he read mass in the ambassador's chapel. In a little while he insinuated himself into the family of the earl of Jersey, who had been ambassador at France after the peace of Ryswic, and whose lady was a Roman catholic. Here he got acquainted with Prior, formerly
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secretary of the embassy to Jersey, and before that to lord Portland.

GAULTIER got an insight into the affairs of England; so that when marshal Tallard was obliged by the rupture between the two nations, to return to France, he thought this ecclesiastic capable of giving the king any occasional intelligence, that might be of service to his majesty. He desired him to continue to reside in London as long as they would permit him, to observe carefully every thing that happened, to transmit an account thereof to the minister in the department of foreign affairs in France, but to do it with proper discretion, for fear of being taken up as a spy; therefore to write but seldom, and in such a manner as not to draw upon himself an order for quitting the kingdom, or perhaps severer treatment.

THE instructions given by marshal Tallard were punctually followed. Gaultier wrote but seldom, and gave no intelligence of any consequence during the whole course of the war. Thus his stay in London created no suspicion; he had full liberty to continue there; and when the French ambassador's chapel was shut up, he went to read Mass at the chapel belonging to count Galas, ambassador from the archduke, whom the English acknowledged as king of Spain.

THE earl of Jersey, being connected with the new ministry, proposed Gaultier, as a man they could depend upon, and at the same time obscure enough for their purpose, to send to France. The proposal was agreed to, and Jersey was appointed to give verbal instructions to Gaultier, but nothing in writing.

THESE instructions consisted in letting the king know, " that the new ministers, whom
 " the queen of Great Britain had entrusted with
 " the direction of her affairs, were desirous of
 " peace, and thought it necessary for the welfare of England; that it was not in their
 " power to set a private negotiation on foot
 " with France, being obliged, for their own safety, to use great circumspection; that the
 " king must therefore again propose to the
 " Dutch, to renew the conferences for a general peace; that as soon as they were opened, the ambassadors from England, should
 " have such particular orders, that it would be
 " no longer in the power of the Dutch to hinder a peace from being concluded."

1711. THE abbé Gaultier arrived at Nieuport the 15th of January; as soon as he landed he wrote to the secretary of state concerning the motive of his journey, letting him know that he had been accommodated by the governor of the town, with every thing necessary for his safe and speedy conveyance to Paris. He mentioned

ed that he should alight at an house belonging to the fathers of the oratory in the *rue St. Honorè*, there he should wait for further orders, and that he should tell the superior of the house, his name was Delorme.

GAULTIER arrived almost as soon as his letter. He went that evening to Versailles, and waited on the minister, who knew him no other-ways than by a very slender correspondence.

“Do you chuse peace? said he. I am come to enable you to conclude it independently of the Dutch, a people unworthy of the king’s favour, and of the honour he has so often done them, of applying to them, for the pacification of Europe.”

To ask his majesty’s minister at that time, whether he chused to have peace, was the same thing as to ask a person lingering under a dangerous malady, whether he chused to recover. Yet as there are multitudes of quacks of all sorts, it was prudent not to be over sanguine, but to know the purpose of the abbé Gaultier’s mission, and by what means he intended to succeed.

He gave an account of the present state of the English government, and of the manner of his being sent upon this errand. With regard to the means of setting a negotiation on foot, and of conducting it to a happy conclusion, “Give me, said he, a letter for
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“ my lord Jersey; let the contents be no
 “ more than this, that you are glad to hear of
 “ his being in good health, that you have
 “ charged me to thank him for his kind re-
 “ membrance, and to make your compliments
 “ to him.”

THIS letter will be my instructions, to hear what proposals they will make. I'll go back to London, and let you see those proposals before it be long.

TWO' peace was so necessary, and so greatly desired, yet there was very little probability of it at this time. The negotiations in Holland had hitherto only contributed to render the enemy more averse from treating, more insolent, and more obstinately bent upon continuing the war.

OF all the powers in alliance against France, England had been hitherto the most active. The new ministers of that crown, spoke quite a different language from their predecessors; and there was the less reason for suspecting any advances they might make, as they were personally interested in putting an end to the war, by which the reputation of their enemies was supported.

THEY desired no sort of engagement of the king. Gaultier had orders to be satisfied with a bare letter of compliment. This was enough to shew that the general proposal was relished; and indeed it could not be otherwise
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at a juncture when the Dutch boasted that the king would soon offer more advantageous conditions to the allies, than those which they had rejected. They amused the people with deceitful hopes, to render them insensible to their miseries, and to lessen the weight of a burdensome war, the end of which no one could tell.

BUT peace was not to be the work of human policy ; God had reserved to himself the manner and time of restoring it to afflicted Europe. He permitted the wisest members of the council, who were nettled at the vain boastings of the Dutch, to give their opinion for sending Gaultier back to England, without taking notice of those few proposals. They said, it would be contrary to the king's dignity, to court the Dutch any more, or to propose new conferences, after such base behaviour, especially at the late negotiations of Gertrudenberg ; and that it would only confirm the reports they had industriously spread, that France unable to make another campaign, must yield at length to whatever conditions the allies should please to prescribe.

THESE were wise reflexions ; but there was a greater necessity for peace at this juncture, than when the king consented to far greater sacrifices. His majesty would have given a great deal to separate England from her allies ; a considerable present to Marlborough would have

been well employed ; and now the wished for opportunity came of itself, without any expence to the king or kingdom. The English made advances, and without desiring the least engagement from his majesty, were satisfied with a bare letter of compliment from one of his ministers. Torcy greatly concerned at the opposition of the council, who were unwilling that the king should give any advantage to the Dutch, by desiring to renew the conferences in Holland ; proposed as an expedient for reconciling their opinion to his own, to answer Gaultier, and to desire he would tell the queen of Great Britain's ministers, that his majesty justly incensed at the conduct of the States General, would not hear any further mention of peace by the way of Holland, but that he should be glad to treat by the interposition of England.

WITH regard to the letter of compliment, desired by the earl of Jersey, it was necessary for setting a negotiation on foot ; and as it implied no engagement, there seemed to be no inconveniency in writing, but a great deal in refusing.

THE king approved of this opinion, commanded Torcy to write the letter, and to deliver it to the abbé.

GAULTIER set out upon his return, and a few days after he had got to London, he wrote back that,

that, since the king had such just motives for not renewing the negotiations with Holland, nor by that channel, the ministers of Great Britain desired his majesty would please to communicate his proposals for a general peace to them, which they would send over to Holland, their design being to commence a negotiation, in concert with their allies: but they hoped his majesty's offers by the interposition of England, would not be less advantageous than those which he had lately made at the conferences of Gertrudenberg, and that for the honour of their nation, he would not propose worse conditions than the former.

THE situation of affairs in Spain was quite changed, since the victory, which king Philip had obtained over the archduke. The Spaniards were persuaded that their own troops were sufficient to defend the kingdom. It would have been therefore of no use for the king to promise to put the archduke in possession of the Spanish dominions; it was now impossible to execute such a promise. The answer on the part of his majesty was no more than this, that discouraged from applying to the Dutch, he proposed to the queen of Great Britain to agree to a congress of ministers from all the belligerent powers, and to open the conferences before the campaign, in order to settle the articles of a general and definitive peace.

GAULTIER returned a few days after to Versailles; the report he made was, that the king's proposal had appeared too general. He was desired to insist on conditions, more particular, and drawn up in such form, that the English ministers might send them over to Holland, as a proper basis of the treaty of general peace. Some circumstances mentioned by Gaultier, would have been sufficient to remove any suspicion of the sincerity of his employers, if even their own personal interest had not confirmed it.

THE king caused such a memorial * to be drawn up, as the English ministry desired. The abbé Gaultier, being commissioned to carry it to London, set out upon his return the 28th of April.

THE English ministry satisfied with the proposals, sent the memorial immediately over to Holland. As they had hopes that Great Britain would find her private account in the peace, and be recompenced for the pains she should take to procure it, they charged Gaultier to inquire what real security the king would give the nation, in conformity to his promise, that she should have a free trade to Spain, to the Indies, and to the Mediterranean. Their intent was to ob-

* This memorial is the first piece in the report of the secret committee.

tain some cautionary towns in the West Indies, with Gibraltar or Corunna on the continent of Spain, and Port Mahon in the Mediterranean. Gaultier eager to succeed in so important a negotiation, backed the English in their demands; and in order to gain his point, he gave assurances that the king would have reason to be satisfied with the English during the course of the negotiation, especially when they came to regulate the barrier in the Netherlands.

HIS majesty had acquainted the king of Spain with the first overtures from England. He wanted to know that prince's sentiments in regard to the cautionary towns, which the English demanded for the protection of their commerce. The duke of Vendome whom he ordered to ask the question, assured him that, if it was necessary, his Catholic majesty would, for the sake of peace, yield Gibraltar and Port Mahon to the English.

THE king consulting the interest of his grandson, reserved the cession of Port Mahon, and gave the abbé Gaultier leave to assure the ministers of Great Britain, that Gibraltar should be ceded to that crown.

THE English had explained themselves as yet but in general terms in regard to the commerce of America; therefore his majesty had not thought proper to inform himself concerning the king of Spain's sentiments upon
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on an article, of a most delicate nature, and in which the Spanish nation were so nearly concerned. Gaultier had orders to declare, that the king of Spain was disposed to favour the English, if they would contribute to the restoration of the public repose; that his majesty would use his endeavours to induce that prince, to give particular instructions concerning the American trade, to his ministers at the conferences of peace, and that the English would have reason to be satisfied with those instructions.

WHILE the court of London waited for the answer from the States General, to the memorial containing the king's proposals of peace, a report was spread, that the Dutch were practising secret artifices in France to renew the conferences of peace, and to disappoint England of the honour and advantage of the negotiation, which her ministers had set on foot. It was not long since those very ministers had demanded, as a preparatory step to the negotiations, that the king should propose to renew the conferences with the States General; but being now convinced that it was not the interest of England, to let the termination or continuance of the war depend on any other power, they beseeched his majesty, in case the Dutch had really made any advances, to answer plainly, that he would listen to nothing they should say, after having experienced the extravagance of their demands, and patiently

tiently bore with the base treatment which they had shewn to his ministers; that it was no longer worth while to resume those conferences with the Republic; that his majesty being under an engagement with England, would faithfully observe his promise, to treat of a general peace in concert with that crown.

THE inquietude of the British ministers was not without grounds, for at the same time that the abbé Gaultier took notice of it to the king, Pettekum, the pensionary's tool, wrote word that if his majesty would resume the negotiations of peace in concert with the queen of Great Britain, he should certainly have reason to be satisfied with the Dutch.

THUS by a happy revolution, the two powers hitherto the most opposite to the re-establishment of the public tranquillity, stood in competition for this great work, envying each other the honour of contributing to its happy issue.

THE king answered Pettekum's proposal, just as Gaultier had desired.

AT length the queen received an answer from the States General. It contained, " that
 " they should be infinitely pleased to contri-
 " bute to the conclusion of a general, defini-
 " tive, and durable peace; that for this end
 " the Republic was ready to join the queen of
 " Great Britain: but the proposals from France
 " being too general, it could be wished the
 " king

“ king would please to explain himself more
 “ particularly, and to communicate the plan
 “ which he judged properest for securing the
 “ interest of the allied powers, and for settling
 “ the repose of Europe, after which they might
 “ enter upon the treaty.

IN the mean while the negotiations began to slacken in England. The attention of the chief members of the new ministry was at that time intirely taken up with views of private ambition.

HARLEY wanted to be a peer and lord treasurer: he was in high favour with the queen; yet he had potent enemies to struggle with. The negotiations of peace, a business of less importance, were at a stand, till he obtained his desire, the staff of lord treasurer, and the title of earl of Oxford.

THIS new dignity was a further motive for his endeavouring to accelerate the peace. The state of the revenue would not permit a longer continuance of the war; money being grown very scarce. His enemies, the Whigs, being interested in running it down, might carry their point more easily, as the funds were in their hands. Another article on which the treasurer's security depended, was that the peace should be honourable to England; otherwise the old measures would be regretted and cried up to the skies; while the present ministers would

would be abused, and at the same time exposed to the fury of the populace.

THE duke of Shrewsbury and the earl of Jersey were connected for the same reasons with the high treasurer; as they had the same interest as he to hasten the negotiation, they advised the queen not only to send the abbé Gaultier, back to France, but to join with him one of her own subjects, a man of sense and tried fidelity. They proposed Prior, who was already known in France, where he had lived some years, as secretary of the embassy to the earls of Portland and Jersey. Prior having been persecuted by the Whigs, was attached to the party then uppermost, and particularly to the lord treasurer. He had acquired a reputation in England by his poems; but his chief merit, in the present conjuncture, was a sincere desire of peace. Yet they furnished him with very scanty means of bringing it about; his powers were so limited, that his abilities and his good will were equally useless. He was only to communicate the demands of the English, which were stiled preliminary articles, pursuant to the method introduced by the Dutch and their allies, of giving, contrary to the usual custom, the simple title of preliminaries to essential articles of treaties. When he had done this, he was to hear what the court of France had to say, and return with their answer to London: but, before he entered upon business, he

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was desired to inquire and to know positively, whether the king of Spain consented to treat, and had transmitted a power for that purpose to his grand-father.

PRIOR arrived incognito at Fontainebleau, where he punctually executed the queen's orders. Assurances were given him, that his majesty had received the king of Spain's power; upon which he communicated the pretensions of England, desiring a clear and determinate answer before he would enter upon any negotiation.

THE memorial containing these pretensions was divided into two parts: the former related to the interests of the allies of Great Britain; the latter to the advantages which the English pretended to obtain for themselves.

IN favour of their allies, they demanded the establishment of a barrier in the Netherlands, so greatly desired by the Dutch, and so necessary for removing their fears and inquietudes.

A security for the commerce of that nation.

ON the side of the Rhine, a barrier for the Empire.

THAT the pretensions of all the allies, in consequence and in execution of treaties, should be settled and terminated to their general satisfaction.

THAT the strong places taken from the duke of Savoy, should be restored; further, that he should take possession of the several towns

towns or districts in Italy, that had been ceded to him in virtue of any promise contained in the treaties between him and his allies.

THE particular demands for England, consisted in acknowledging not only queen Anne, but the succession in the protestant line, as settled by act of parliament.

THE demolition of the fortifications and out-works of Dunkirk, and the filling up of the harbour.

A new treaty of commerce, and that the king of Spain should consent to yield Gibraltar and Portmahon to the crown of England.

FURTHER, the Negro trade in America, at that time carried on by a French company. The English likewise insisted on some towns in America, for refreshing the Negro slaves whom they should carry to that part of the world.

THEY demanded also a security of being treated as favourably in Spain as any other nation, and that the advantages already granted, or to be granted hereafter to the most favoured nation, should be extended to the English.

THAT France should put them in possession of the isle of Newfoundland, of Hudson's Bay and straits, either by way of restitution or cession.

IN regard to whatever territories either England or France might be possessed of in North America, at the ratification of the treaties, both nations should continue to enjoy them.

THESE demands were by particular desire to be kept secret, and not to be revealed without the mutual consent of the contracting parties.

THEY were preceded by three other conditions specified as essential to the peace.

A security that the crowns of France and Spain, should never be united on the same head.

THAT satisfaction should be given to all the allies; and commerce re-established and maintained.

THE English would have ruined the trade of France, and of all the other nations in Europe, had they obtained the advantages which they pretended to. Yet the negotiation would have been in danger of breaking off in its infancy, had a flat denial been given to those demands, tho' their pernicious consequences were but too evident. It was therefore advisable to descend to a particular discussion of the greatest part of those pretensions. Negotiation oftentimes dispels a cloud of difficulties, when both parties are equally desirous of coming to an agreement. Prior's intentions were very good; but his powers went no farther than to hear what answer the king would make to his proposals. He said moreover, that his majesty would have reason to be satisfied with England in the course of the negotiation, and on this he might depend; that the queen, his mistress,

mistress, was likewise persuaded, that the service she should do to the Royal line of France, in maintaining king Philip on the throne of Spain, deserved particular marks of gratitude to herself and to Great Britain.

As there might be room to doubt of Prior's sincerity, when he excused his being tied down by the secret commission, which he received upon setting out from London, he thought himself obliged to shew it to the secretary of state: it contained these words,

"Mr. Prior is fully instructed and empowered to communicate our preliminary demands to the court of France, and to bring us back their answer."

THESE few lines were signed in the queen of Great Britain's own hand.

A. R.

THE queen had then given up those odious preliminaries; those pretensions of forcing a king to abdicate his throne, and purely and simply to resign it to his competitor; in a word those barbarous notions of arming the grandfather against his grandson. God who governs the hearts of kings, and determines the fate of empires, had put an end to the calamities of the king of Spain, and softened the heart of the queen of Great Britain; but this princess insisted on exorbitant advantages for her subjects in return for this favour.

THE cession of Gibraltar and Portmahon, as a security for their commerce to Spain and the Mediterranean, did not appear a sufficient recompence for her endeavours to procure a peace. She wanted four other cautionary towns in the West Indies, under the same pretence of securing the commerce, which England laid claim to in America.

PRIOR was very sensible of the shocking nature of such a proposal. He endeavoured therefore to persuade the French ministers, that the queen was very far from having any thoughts of ruining the trade of other nations to the Spanish West Indies; that all she intended, was only to obtain a few settlements, but no fortified towns, in that part of the world; that she would be content if the king of Spain would consent to let her subjects have two such places in the North, and two in the South. This concession, said Prior, instead of hurting France, will be rather a favourable precedent for her to obtain the like establishments. It will cost his catholic majesty very little to grant them to both nations, in the vast extent of territories subject to the Spanish monarchy from California to the straits of Magellan. In short, England has contracted immense debts to carry on the war, she is ready to sink under the burden, and she must find some way to lighten it. There is no other resource, but the advantages, which she expects to derive from her American com-

commerce. The king of Spain ought to consider, what the queen of Great Britain makes the nation lose, by espousing his cause. Her majesty had been promised these conditions by the archduke; who had moreover engaged by secret treaties, to permit the English to enter all the ports of Spain and America, with the same liberty and privilege as the Castilians themselves. He was likewise to exempt them from paying the duties of St. Lucar, of Cadiz, and Seville.

“ Is it not just, continued Prior, to indemnify
 “ our merchants for the loss they are to sustain,
 “ if the queen renounces those engagements ?”

It is easy to make promises to allies, of whom great succours are expected, that they shall share the profits owing to their assistance. Promises at Spain's expence cost the archduke nothing; but it might be truly said, that it was the bear's skin. King Philip's affairs were growing better every day, and he had acquired a sure footing on the throne. On the contrary the Austrian interests declined apace; the allies uneasy under the burden of the Spanish war, disputed among themselves concerning the proportion of their quotas, till they grew indifferent about him; and this disposition of theirs seemed to increase since the death of the Emperor Joseph. It was now near three months since that prince died of the small pox at Vienna¹⁷¹¹ the 17th of April. He left no other issue but two daughters; so that the archduke was

sole heir to the Austrian dominions. How zealous soever the allies might have been in his cause, and how inveterate soever their hatred against France, still it was natural for them to alter their sentiments, when they came to reflect on the exorbitant power to which that prince would be raised, by placing the Imperial diadem, with the crown of Spain, the Indies, the kingdoms of Naples, and Sicily on the same head; and uniting under one power, so many other extensive territories, hitherto divided between the two branches of the house of Austria. The apprehension of seeing the crowns of France and Spain sometime or other under the obedience of the same sovereign, gave rise to the grand alliance. Such a number of princes, who had entered into a confederacy under the specious pretence of opposing the general danger with which their liberties seemed to be threatened, had not less reason to fear the exorbitant power of the sole heir of the house of Austria.

THUS England consulted her own interest, as well as that of Europe, in contributing to a good peace, which was to settle king Philip on the throne of Spain. The queen would be no loser in renouncing those empty promises, which the archduke could never have had it in his power to fulfil. The only solid engagements were those of king Philip, who at that time had sufficient

ent force to maintain himself on the throne of Spain and the Indies, to which he had been raised, and on which he had been preserved by the divine providence. In a word, were it not for fear of disobliging that princess, whose disposition to peace could not be too highly commended, she might have been told, that her majesty had no reason to boast of the service she was doing to king Philip, since at that time he had sufficient power to defend his dominions against any attack of his enemies: however, this grateful prince was willing to make a return to the pacific sentiments of the queen of Great Britain, and in consideration of the principal share she took in the peace, to treat her subjects more favourably than any other nation; but that he should be glad this was a solid peace, which would not be the case, if the English obtained such considerable advantages, as must absolutely ruin all commerce but their own.

PRIOR made no reply, only that he had orders to demand an answer to his proposals, and to carry it with him to England; that his powers did not permit him to look out for expedients, nor to treat of matters of such weighty importance.

HE insisted therefore on a positive answer in writing, containing, either a consent, or a downright refusal to those demands.

It would have been equally dangerous to have granted either. A consent would have ruined the French trade, as well as that of other nations; and in all likelihood the king of Spain would have judged, that it was inconsistent with the good of his subjects to acquiesce to those demands. An absolute refusal would have broke off all negotiation, and stopped up the road which providence had opened to peace.

THE king was of opinion that the only way to avoid both those inconveniences, would be to remove the negotiation to London; and since Prior was not authorized to treat in France, it appeared to his majesty, that a person thoroughly informed of the advantages, which the English nation would receive from the king of Spain, was most likely to make the English ministers comprehend them, by treating directly with the council, and under the inspection of their sovereign; that this would be the way to remove a multitude of difficulties, which are easily solved, when a negotiation is set on foot with a sincere intention, and conducted with a mutual desire of bringing it to a happy conclusion. Besides, the resolutions would be more expeditious; they would not depend on the uncertain arrival of couriers, exposed to contrary winds and stormy seas. The event confirmed the solidity of these reflexions.

THIS

THIS important negotiation required a person of equal knowledge and prudence.

IN the precedent memoirs, we have made mention of Menager, deputy from the city of Rouen to the board of trade; he was thoroughly acquainted with the commerce of the Indies, and had lately shewn to his majesty's ministers, the papers which he had collected on this subject, so essential to the negotiation in hand. He was therefore pitched upon, as well qualified for discharging this important commission. The only point remaining was the queen's consent for the safety of his person, and there was not time to write for it; but the minister, who treated with Prior, had had the precaution to ask him a few days before, whether the queen his mistress would agree to his taking a trusty person with him to London, whom the king should think qualified to treat with her majesty's ministers, in regard to several difficulties, which it would not be impossible for him to surmount.

PRIOR made answer that he had neither leave nor prohibition concerning an article that had never been on the carpet; that he thought himself at liberty to execute what ever the king should think proper, fully satisfied that whoever his majesty should send to London, would be well received.

MENAGER having had notice to get himself ready, was immediately informed of the demands of the English, and of his majesty's intentions in regard to each article.

THE English did not demand that his majesty should acknowledge the queen's title; this acknowledgment was supposed to have been made, the very moment the negotiation was transferred to London; but what more sensibly affected that nation, and what they most obstinately insisted on, was that the king should acknowledge the order of succession to the throne of Great Britain, as settled by act of parliament.

THE other demands of that crown were.

A new treaty of commerce.

A mutual convention between France and England, that both nations should keep the several countries and territories, which they should happen to possess in North America, at the time when the treaty of peace after the exchange of ratifications, should be published in the several parts of the new world.

The cession of Gibraltar and Portmahon on the part of the king of Spain.

THAT this prince, after the conclusion of the treaty, should grant to the English, all the advantages, rights, and privileges, which the French, or any other favourite nation, had enjoyed or might enjoy in their trade with Spain.

THAT

THAT the Negro trade at that time in the hands of a French company should be given to two African companies of English merchants, and that settlements should be assigned them in America, where they might refresh, and dispose of the Negroes transported to that country.

THAT these settlements should be specified and mentioned by name in the treaty of peace.

BUT the principal demand of Great Britain, was the demolition of the fortifications of Dunkirk.

THIS article was to be regulated, as soon as all the other conditions of the treaty should be agreed to.

It was required by the English ministry, that the negotiation should be kept secret. They thought it necessary, that the Dutch should know nothing of the advantages, which the English were to obtain in favour of their commerce. And indeed the king was willing to favour them, out of gratitude for promoting the interests of the king of Spain, and for contributing to a just, reasonable, and solid peace.

As the court of London made no doubt, but the king upon signing the peace would recognize queen Anne, as sovereign of Great Britain and Ireland; so they were persuaded in France, that her majesty would acknowledge king Philip

lip as sole legitimate possessor of the Spanish monarchy; and that she would promise of course to exert all her endeavours, to oblige her allies to recognize him in the same quality. She had not however explained herself as yet in regard to this article, nor concerning the other conditions relative to France.

THE terms which the king offered, for concluding a peace with the Emperor and the Empire, were confined to renewing the treaty of Ryswic. But his majesty demanded as an essential condition, the restoration of Cologne and Bavaria to their dominions, honours, and dignities.

FOR himself he pretended to the restitution of the towns of Lisle, Tournay, Aire, Bethune, and Doway.

MENAGER'S instructions consisted of these conditions, so immensely different from the preliminaries proposed by the pensionary Heinsius, adopted and maintained as the necessary foundation of peace. His majesty moreover empowered him, to promise that he should prevail on the king of Spain, to let the English have the privilege, which had been granted some years before to a French company, of transporting Negroes to America; as also to assign settlements for them in that part of the world, for refreshing and selling those slaves.

HIS majesty undertook to obtain of the king of Spain, that the English merchants should be exempted from the duties imposed in the ports of Spain and the Indies ; with a promise that those merchants should enjoy the same advantages, rights, and privileges, as any other nation enjoyed or might hereafter enjoy, thro' the whole extent of the Spanish monarchy.

MENAGER was sensible of the importance of preserving Gibraltar and Portmahon for Spain, though his Catholic majesty consented to sacrifice them for the sake of peace : therefore it was left to his discretion to contest both those articles, without carrying the dispute so far as to break off the negotiation ; but if he was obliged to yield, he should endeavour to reap some advantage from the complaisance, which his majesty allowed him to shew the English, pursuant to the powers received of the king of Spain.

MENAGER was ordered to promise that a treaty of commerce should be concluded, as Prior had demanded, and according to the expressions contained in his memorial *in the most just and reasonable manner.*

A very important article in regard to France, was the cession of the isle of Newfoundland, which the English insisted upon, as also on the cession of Hudson's Bay and strait. They proposed at the same time that both nations should keep the several countries, which they might happen

happen to be possessed of at the time of proclaiming the peace.

THE commerce of France was greatly interested in this article : nor was it less interesting to her marine, and to the support of her trade and navigation. Menager thoroughly sensible of the different consequences, was to use the king's power with discretion ; and when he should think it necessary to yield to the importunity of the English for the sake of peace, then he might give up Placentia and the isle of Newfoundland, but with certain conditions.

THE first, that the king's subjects should continue to take and to dry cod fish, as they had hitherto practised, on that part of Newfoundland, called *little North*.

THAT the English should quit all pretension to the islands of Cape Breton and S. Mary.

THAT Fort Royal, and whatever depended on Acadia, should be restored to the king.

AT that time the English had formed a project of making themselves masters of Quebec. A squadron was fitted out, and a body of troops embarked under the command of brigadier Hill, brother to the queen's favourite, and the principal cause of her aversion to Marlborough. They flattered themselves in London with a happy issue of this expedition ; and the ministry already pretended, that if it succeeded, Quebec should be given up to the crown of England :

but

but the issue did not answer their expectation; the squadron was dispersed, and there was an end of their pretension.

BUT of all their demands, the English had none so much at heart as the demolition of the fortifications of Dunkirk.

THE king would have been glad to have preserved those works, which he had erected either for the defence of the town, or for securing the entrance of the harbour; but peace was necessary, and the success of the negotiation seemed to depend on his majesty's complaisance to the English.

If the fortifications and harbour of Dunkirk must be sacrificed to that nation, it would be proper to try, whether some advantage might not be derived from the king's acquiescing to the pressing importunities of the queen of Great Britain.

PRIOR's powers were so limited, that there could be no treating with him, in regard to the conditions which the king might pretend to, as an equivalent for the demolition of the works erected either in the town, or in the harbour of Dunkirk. It was agreed only, that this article should be left to be discussed in England the very last of all; and in the mean time Menager was previously and minutely informed, of the several equivalents he had to propose, when this demolition should come upon the carpet. They consisted in the restitution of the fortified towns,
which

which the king had lost in Flanders, especially Lille and Tournay. The king empowered Menager to offer some other towns in exchange, if the state of the negotiation should require it. He was directed to use his powers with prudence and by degrees. It would be superfluous to specify the particulars, which may be seen in the sequel of the negotiation terminated by the treaty of Utrecht.

THE instructions were given to Menager only; so that neither the abbé Gaultier, nor Prior, were to know the contents. Besides Menager would want their advice, in order to be introduced to the queen's ministers, and to enter into conference with the persons appointed by her majesty. From what Prior said there was room to think, that she would pitch upon the earl of Oxford, at that time considered as prime minister, the duke of Shrewsbury, the earl of Jersey, and St. John, secretary of state, whom she esteemed for his bright parts, for his knowledge, for his zeal, and attachment to her person, as also for his love of his country, and consequently for his disposition to peace; and whom for these reasons she preferred to lord Dartmouth, who was secretary of state for the south department.

MENAGER and his two fellow travellers arrived safe in London the 18th of August 1711. The next day Prior acquainted the queen with the arrival of the minister, whom the king had appointed

appointed to negotiate in England. Her majesty was pleased with the news; and that very evening, Prior came by her orders to give assurances of the same to Menager; he added that she was only sorry, to be obliged to conceal an event, that was so very agreeable to her; and from this very necessity not to have it in her power to treat him as she could wish, and according to the dignity of the prince that employed him. These assurances which Prior gave in the name of the queen his mistress, were accompanied with compliments from the earls of Oxford, and Jersey, from the duke of Shrewsbury, and the two secretaries of state, who were all named commissioners to treat with him. Prior was to have been included in the same commission; his province was to give a sketch of the principal matters before the opening of the conferences. The time was fixed for the week following; but before they would proceed to business, they demanded an answer in writing to the memorial, which Prior delivered to the king's minister at Fontainebleau.

THIS demand was embarrassing to Menager, who thought it dangerous alike either to grant or to refuse it. He was unacquainted with the intentions, and the character of the commissioners; they might convert such a writing to some bad purpose; when they had it in their possession, they might make observations on it, very

prejudicial to the success of the negotiation; perhaps they would take advantage of it to opugn what Menager had to propose; and besides, he could not have the liberty to form what reservations he should think necessary, nor to explain himself by degrees.

A refusal would have been equally dangerous; it would have created a just suspicion of his sincerity before the negotiation commenced, even before he had seen the ministers appointed for the conferences. The queen's demands had been proposed in writing, and Prior delivered the memorial to one of the king's ministers; if Menager should not do the same in regard to his majesty's answer, he would have given room to believe by this difference of proceeding, that there was some secret design against which the ministry ought to be upon their guard.

MENAGER having maturely weighed the arguments on both sides, prudently resolved to draw up the memorial in question; and he divided it into two parts.

IN the first he treated of the particular interest, and demands of England.

IN the second he explained the king's pretensions for his kingdom, for his subjects, for his grandson, and for the allies of France and Spain.

WITH

WITH regard to England the king agreed to acknowledge queen Anne, as queen of Great Britain, to acknowledge likewise the succession to that crown, as settled in favour of the Protestant line, by acts of parliament.

HIS majesty approved of the resolution, which the king of Spain had taken, to yield Gibraltar and Portmahon to the English, for the sake of peace, as also to grant them the privilege, at that time enjoyed by the French, of transporting Negroes from the coast of Guinea to America.

THE English were to enjoy in all parts of the Spanish dominions, every advantage granted, or to be granted to the most favoured nation.

THE king for his part, was to yield the isle of Newfoundland to Great Britain. The conditions of this cession were specified pursuant to the instruction which Menager had received of his majesty.

HE promised and demanded secrecy, highly necessary in the beginning of this important negotiation.

THE second part of the memorial contained on the other hand, the conditions which the king demanded of the queen of Great Britain.

THE first was, that this princess should not only promise to recognize king Philip as lawful sovereign of Spain, but further, to use her sincere and utmost endeavours to have him ac-

known in the same quality of king of Spain and the Indies by all her allies.

THAT England should concur to the re-establishment of the treaty of Ryswic, in whatever relates to the frontier of France and the Netherlands, as well as to the German boundaries.

THE restoration of the electors of Cologne and Bavaria, who had been unjustly put under ban of the empire, to the different dominions, honours, and dignities, of which they had been deprived; the restitution of their effects, reparation for the losses they had both sustained, and finally an indemnification in favour of the elector of Bavaria, who would accept of the sovereignty of the Netherlands as such.

THE restitutions to be made to the princes of Italy, would have taken up too much time and inquiry, to be debated at the conferences of London. The memorial proposed to refer this article to the conferences for a general peace. It would be time enough then to determine the measures necessary for securing the peace and tranquility of Italy; without derogating however from the regulations made in favour of the duke of Savoy.

The only point remaining was to answer the article of the settlements, which the English demanded of the king of Spain, in the West Indies, for the ease and security of their American commerce; a pretension so much the more dif-

ficult

ficult to get over, as it personally interested the lord treasurer, founder of the new establishment of the South Sea company. Menager took all the pains he could to persuade Prior, that the commissaries should not insist on a condition, which the king of Spain would never grant.

BESIDES his answers in writing, he presented a memorial, containing a plan of commerce, agreeable to the general interest of all the nations of Europe. He gave them to understand, that if this plan was followed, the king might obtain some particular advantages of his Catholic majesty, in favour of merchandise of the growth and manufacture of England.

THE two memorials pleased the queen as well as her ministers. The 25th of August she declared in council, that a person commissioned by the king, and charged with proposals of peace, was come over to London; that she had judged proper to know the nature of those proposals, and had appointed the two secretaries of state, in conjunction with Mr. Prior, to hear them, that the work would be perfected by the earl of Oxford, and the duke of Shrewsbury.

AT the same time she gave orders that every civility should be shewn to Menager, that might sooth the uneasiness he must feel, at be-

ing confined for some time, and obliged to keep out of the way of public company.

SHE would moreover defray his expences during the time he resided in London; the care of which was given to the abbé Gaultier.

THE first conference was held the 26th of August at the earl of Jersey's: the abbé Gaultier was permitted to be present; it lasted four hours, but nothing was decided. Menager represented in the strongest light, the advantages, which the English would obtain by the king's interposition, for their commerce in America. Great attention was paid him; but when he was going to explain the conditions, which his majesty demanded for himself and his allies, answer was made him, that at present they were to treat only of matters relating to England, that the interests of the king and his allies should be discussed at the conferences for a general peace: in vain did Menager make a reply; they cut him short, saying, that a discussion of that kind would be too tedious, and it was time to have done.

THE eager desire of the English ministers to come to a conclusion, made amends in some measure for the roughness of the answer. Prior the next day gave a stronger account of the good dispositions of the council: he added further, that the king run no risk, and he should have reason to be content.

THE 27th of August, Mr. Secretary St. John called upon Menager in the morning. He was come to wait upon him, he said, by her majesty's orders; that she was greatly surprised at Menager's proposing to enter into a detail of articles relative to the king's advantage, at the commencement of a negotiation which ought to be confined intirely to the interests of Great Britain. This minister therefore begged of him to declare, whether he was authorized to settle the points, relating to the English only. Menager had already mentioned his having such authority; he repeated it again to St. John, but said further, that he was empowered also to treat of the conditions, which his majesty on the other hand demanded for himself and for his allies.

APPREHENSIVE of being dismissed if he should insist on this point, he declared himself ready to conform to the queen's desire; that if her majesty pleased, he would present a project of treaty, to be concluded only between France and England, the articles of which should be confined to the interests of both kingdoms, that he would send it over to France in order to receive fresh instructions as soon as possible from his majesty.

St. John returned in the evening, and told him that the expedient he had proposed would not do; that the best resolution he could take, was to go back to France, in order to re-

present the situation of affairs himself, and to receive those fresh instructions, which he intended to send for. I should go with all my heart, replied Menager, if I could do it without the king's permission. I beg therefore you will order a packet to be got ready, and I'll dispatch a courier directly to France. I will acquaint the king with her majesty's intentions, according as you have represented them. St. John satisfied with Menager's answer, desired he would defer sending the courier, and especially that he would write nothing by that day's post.

THE day following, which was the 29th, the two secretaries of state went to Prior's, on purpose to meet Menager; they told him, that the queen did not think it was right for him to go, nor would she consent to it.

THAT she had given orders for getting a vessel ready, according to his desire, to carry the courier over to France.

THE express however was retarded till the 3d of September; during which time they begged he would have patience, assuring him that they were endeavouring with great assiduity to remove the difficulties, which obstructed the negotiation.

THE ministers gave him notice the 3d of September, to meet them in the evening at the conference that was to be held at the earl of Jersey's. Oxford, St. John, and Prior were there; and Menager took the abbé Gaultier along

along with him. As soon as they were seated, St. John being more versed in the French tongue, and a better orator than his colleague the earl of Dartmouth, took the lead. He would fain prove that their business at present was only to settle the advantages, which England should derive from the peace; and he protested that as soon as this article could be agreed to, the queen his mistress would transfer her whole attention to the interests of France; that her majesty had ordered a packet to be got ready for carrying over the express to Calais: but that they were previously to resume the argument; and a more determinate answer must be given to the several articles in dispute. Menager promised it.

THE first condition the English ministry demanded was the intire demolition of the works, which the king had erected at Dunkirk, as well on the land side, as towards the sea. Menager in vain endeavoured to persuade them to be satisfied with the destruction of the Risban, and the forts towards the sea. They were inflexible; the fortifications of a town so situated, gave too much uneasiness to England, to suffer them to stand. There was no other way then but to yield; Menager however in giving up this point, complied with his instructions in demanding a suitable reward for this extraordinary complaisance to the queen of Great Britain. This was to procure, at the concluding of the peace, an equivalent for razing all the works

works, that had been erected for the defence of the town of Dunkirk, and the security of its harbour.

MENAGER proposed for an equivalent, the restitutions of the towns of Lille and Tournay.

THE ministers assured him, that the queen really intended the king should be indemnified. But as to the quality of the indemnification, they said it was impossible then to determine it.

AFTER the article of Dunkirk, they proceeded next to the securities, which England demanded for her trade in America. They pretended that the only security the king of Spain could give to please them, was to deliver up some towns in the West Indies, as Prior had mentioned at Fontainebleau.

MENAGER declared that they must not expect the king of Spain would ever admit of such a pretension. What advantage then, said they, shall we obtain for our trade? You shall have, replied Menager, an exemption from the duties of Cadiz and the Indies, for all the commodities of the growth and manufacture of England.

THEY asked whether that advantage would be granted only to England, or whether other nations would likewise enjoy it. I know, said Menager, that when I was at Madrid, the king of Spain intended to lay a duty of at least fifteen per cent. upon all goods, as well at Cadiz as in

the

the West Indies, and to impose it on all nations alike.

ST. John asked whether the French did not enjoy that same exemption, which his Catholic majesty was willing to grant the English.

MENAGER made answer that the king of Spain had not as yet explained himself in regard to this article; but he proved by the particular privileges which should be granted to the English merchants, besides the Negro trade, and exemption from the above mentioned duties, that the English would be more favoured in their commerce than any other nation in Europe.

THE proofs he gave were not sufficient to persuade the ministers. They asked him again, what security they should have of enjoying the privileges which he founded so high. He proposed that the treaty should be confirmed and sworn to at the assembly of the states of Castile, Such assemblies, replied Oxford, *sunt magni nominis umbræ*.

SHOULD you be satisfied, said Menager, if Cadiz was to have a Swiss garrison? This expedient, answered the ministers, would suit the Swiss extremely well, but is not at all proper for England.

THEN he offered Portmahon; very well, said they, as a security for our trade to the Mediterranean; but what relation hath Portmahon to America?

ST:

St. John continued to insist on the necessity of letting England have some settlements in the West Indies for the security of her commerce. He concluded however with demanding, as an indemnification for the king of Spain's refusal, that he would consent at least to let the English enjoy the Negro trade for 30 years. This was a long term; yet Menager made answer that he was convinced the king would employ his good offices to procure this new advantage for the English.

St. John *wanted something more*, as he said himself, intending to specify what it was, in a memorial concerning the different questions discussed at the conference.

In vain did Menager endeavour to introduce the interests of the electors of Cologne and Bavaria. They repeated the same answer as before, and referred this article to the general conferences of peace.

St. John having finished the memorial, gave it to Menager at a fresh conference held at Prior's the 9th of September. It was a repetition of the several demands made by England.

THE queen was pleased to see that his majesty consented to several of her pretensions, tho' she excluded every demand relating to France, Spain, and their allies; it was not yet time said the English ministers, to enter into such a discussion, it must be put off till the opening of the

the conferences for a general peace. But they were not for deferring Menager's promises, to this uncertain period ; they wanted to enjoy the reward before they had done the service ; especially to be exempt from the duties of Cadiz and the Indies, an advantage which Menager rated at fifteen per cent. profit.

THE negotiation made no progress ; its success would have even appeared dubious, had not the English ministers been personally interested in removing the difficulties, and concluding as soon as possible ; but they were kept back by another interest, at least equally pressing.

IN countries subject to revolutions, it is natural for the men in power never to lose sight of future contingencies. The English have a political maxim that their kings can do no wrong, and therefore not accountable for what may be thought essential faults of government, which should be considered as the effect of evil counsels : consequently the counsellors are the only persons to blame, and ought to bear the punishment due to their male practices.

THE situation of affairs in England was subject every day to change. The only way for her ministers to be safe, if ministers in that country can promise themselves safety, in treating separately from the rest of the allies, was to obtain such advantages for the nation, as should screen them if possible from the fatal consequence of a change of government, and from the fury and resentment

sentment of their enemies. Yet these reflexions did not damp their desire of overcoming the difficulties which retarded the peace.

THEY talked of the place of congress for the ministers of the several powers concerned in the present war. It was agreed that the Hague was more convenient for that purpose than any other spot. The earl of Jersey was already pitched upon as first plenipotentiary from the queen of Great Britain. There was reason to think, that a nobleman so well disposed to peace, would perfectly acquit himself of that important commission; but he died suddenly, just at the time when his life seemed most necessary to the state.

AFTER St. John had delivered his memorial to Menager, it was thought proper to desire the abbé Gaultier to carry it to Versailles, and to give an exact account of every thing that had passed, since he might speak of his own certain knowledge, and as an eye witness. The queen would have him take a messenger along with him, to prevent being searched by the custom house officers. Menager had experienced the necessity of such a guard upon his landing in England, and it was not without difficulty that Prior rescued him out of their rapacious hands.

GAULTIER upon his arrival at Versailles, gave an account of his commission. It did not answer the king's expectation; for it seemed but just, that

that since his majesty engaged to procure considerable advantages for England, the engagement should be reciprocal. And yet there was no room to doubt of the sincerity of the queen's ministers, because they had a personal interest in the peace, the preservation not only of their fortunes but of their lives, depending on it.

THE king out of regard to their perilous situation, was willing to bare a share of their troubles, and in order to lessen their burden, to give up part of his just pretensions. With this view his majesty gave orders for drawing up a memorial, containing an answer to the several demands of England, and at the same time an instruction to Menager; firmly persuaded that the queen and her ministers would receive with equal gratitude and satisfaction these further proofs of his sincere desire to procure her majesty the glory of restoring the tranquility of Europe. This memorial was signed by the king, and empowered Menager to refer the equivalent for dismantling Dunkirk, to the general conferences of peace.

HE approved of the conditions demanded by the English, instead of the settlements which the king of Spain could not grant them in America.

THE king had already consented to yield Placentia and the isle of Newfoundland to Great Britain; but he repeated his orders to Menager,

ger, to insist that the French should preserve the liberty of taking and drying cod fish in that part called the *little North*.

HIS majesty demanded that England should make a formal renunciation, of all pretension to the islands of Cape Breton, St. Peter, and St. Mary. He reserved to himself the power of forming what settlements he should think proper in those islands.

MENAGER was to insist on the restitution of Port Royal, and of all the dependancies of Acadia; and as it was not known whether the English had succeeded in their expedition against Quebec, the king demanded, in case of any such success, that this town should be restored to him together with the dependancies of Canada.

HIS majesty ordered Menager to add the cession of Hudson's Bay and straits to that of Newfoundland; and in order to convince the queen of Great Britain and her ministers, of his strong desire to co-operate with them in the same design, he empowered Menager, by a separate clause in the memorial, to refer all discussions concerning North America, to the general negotiations of peace.

THE power granted to Menager upon his setting out for England, authorized him *to treat and to negotiate with the ministers of the several provinces and states at war with his majesty.*

THE queen's commissaries had demanded that this power should be limited, since the business now was to treat with England only : the king acquiesced to their demand ; the power was altered ; and a new one sent to Menager, agreeable to the English.

THEY had anticipated the king's resolution, rejecting the proposal of putting a Swiss garrison in the town of Cadiz ; his majesty had also his private reasons for not approving of the plan proposed by Menager, for the commerce of America ; he wrote to him therefore to let both those propositions drop.

MR. Secretary St. John had demanded a general plan of the proposals of peace, which France was willing to make to all her enemies. The queen intended to send it over to Holland. This plan was added to Menager's new instructions, and delivered to the abbé Gaultier. It was the same as the king had ordered to be given to Prior, when he set out from Fontainebleau, except the preamble, and the general offer of a barrier for the Empire, inserted in the fourth article, in the very terms which St. John desired.

MENAGER had orders to deliver the memorial containing these general propositions to the

ministers of Great Britain, and to sign it if such was their desire.

It had been the opinion of those ministers that the Hague would be the properest spot to treat of peace; Menager was of the same way of thinking: but the king judged otherwise, observing how inconvenient it would be to treat of peace, under the inspection of the pensionary, a person connected with the duke of Marlborough, and both, but especially the latter, interested in protracting the war, and always averse to peace; that the pensionary, the author of the preliminaries, would use all his endeavours to hinder the concluding of a general treaty, and that perhaps he might succeed, should he be appointed, as in all probability he would, one of the plenipotentiaries for the Republic.

Tho' the Hague was excluded, yet this was no objection against some other town of the United Provinces. Utrecht, Arnheim, Nimeguen, might do, or any other that the queen of Great Britain should approve of, since she objected against Aix la Chapelle and Liege; but the chusing a place for the congress, was not a matter of such importance as to retard it one moment, or to defer the great business of peace. It was there-

therefore sufficient to represent the inconvenience of treating at the Hague; and if the representation should not persuade the queen, Menager had orders not to insist upon it, but to conform to what her majesty should judge proper.

As he saw his commission was drawing near an end, and in all probability a happy one, he had asked the king's instructions, how to behave himself before his departure, in regard to taking leave of the queen. He had treated with that princess's ministers, in consequence of the powers with which they had been invested: therefore he had acknowledged them, as ministers of the sovereign of Great Britain and Ireland, empowered by her to enter into a negotiation with him, upon a most important affair, the general pacification of Europe. The negotiation on both sides had been conducted with equal sincerity, and desire of bringing it to a happy conclusion. It would have been very odd in those circumstances that he should leave London without desiring to be introduced to a princess, of whose sentiments there was no sort of doubt, since she had given convincing proofs of their being such as his majesty could wish. Yet Menager could not demand an audience without express orders from his majesty, who had not

hitherto acknowledged that princess as queen of Great Britain.

AN order or rather permission was sent him, to take leave of the queen, if her ministers seemed to desire it, or if he himself should think he could not with decency decline it.

THE abbé Gaultier set out with the new memorial and the king's instructions to Menager, and arrived in London the 23d of September. Prior sent word directly to the earl of Oxford. The ministers commissioned by the queen, came to town from Windsor; in the mean time Menager, together with the abbé Gaultier, waited upon the lord treasurer at eight o'clock the same evening. The joy that minister received from the king's answers, tho' he had only a general idea of them, appeared in the hearty welcome he gave to Menager, more than in a profusion of expressions. He familiarly kept him to supper. After the servants were gone, he told him that he treated him as a friend; that he looked upon the king as England's good ally; and then he drank the health of his majesty, of the dauphin, &c., and of his ministers.

THEY talked of the place for holding the conferences. Menager observed the inconveniency of

of the Hague. The king, said Oxford, shall be satisfied upon that article, and upon every thing else. He allowed that delays would hurt the negotiation, and promised a conference the next day.

THE ministers appointed by the queen, met accordingly at Prior's the 30th of September, nine o' clock at night. They retired into a little room by themselves; and after Menager came, it was some time before he could get admittance. Upon being introduced, he observed a great alteration in their countenances: the duke of Shrewsbury especially seemed the most uneasy. However they received him not only politely, but with great marks of satisfaction.

At the opening of the conference, Menager told them that notwithstanding the just uneasiness it might give his majesty, to see England refuse to take the least engagement in any of the points relating to the interests of France; yet his majesty was determined to comply with most of the conditions demanded by that crown. He shewed his new power for signing, as preliminaries, the king's answers to their demands.

THE duke of Shrewsbury read the power several times. Menager thought he read it with

the attention of a person that wanted to find some flaw in it; but if he had any such notion, he was disappointed. There was no fault to be found with the power. They proceeded therefore to read the answers.

THE English ministers still appeared to be in the same perturbation, especially Shrewsbury. Menager could not imagine the cause, much less what would be the issue of it.

THIS uneasiness was in part owing to the natural timidity of the duke of Shrewsbury. He had a thorough knowledge of the constitution of his country, and a sensibility of the danger to which the ministers are exposed, either upon the accession of another prince to the throne, or upon a change of ministry. The more he was versed in those matters, the more the apprehension of future inquiries disturbed his mind; it even impelled him, notwithstanding his gentle disposition, to speak in a rough manner to Menager at one of the conferences. And yet Shrewsbury was as desirous of peace as any in the administration. They were all struck with the terror of a period that perhaps was not remote, and notwithstanding their good intentions, they were awed by this reflexion. We must except St. John, who read Menager's papers

pers out aloud, and gave marks of approbation to each article.

WHEN he had done reading, all the dispute they had, was about the articles relating to America. The English contested the privilege, which the king reserved to his subjects, after the cession of Newfoundland, of taking and drying cod-fish on that island.

THE other articles of the mutual cession in that part of the world, were also discussed. At length, the difficulties concerning this article were reduced to an indemnification which the English pretended to, for the expence of the expedition to Canada. By the last accounts they had had from brigadier Hill, commander of the English forces, it was mentioned that they had entered the river of St. Laurence; but the success of that enterprize was still uncertain.

THEY came to no determination in regard to this article, which was less interesting to England, than to the brother of the queen's favourite; but this consideration, more than any other, excited the attention of the ministry.

MENAGER being tied down by the instructions which the king had lately sent him, took

notice that he could not go beyond his orders ; that with concern he foresaw the danger to which the negotiation would be exposed, should he be obliged to return to France, before it was concluded.

THE English proposed to refer the articles at present contested, to the general conferences of peace. Menager made answer, that the condition of enjoying the Negro trade for thirty years, and the cession of the isle of St. Christopher, must therefore be referred to the same conferences.

THE English replied they would think on it, and begged of Menager to entrust St. John with copies of the new power, of the king's memorial, and of the generals proposal of peace, in order to lay those different papers before the queen.

AFTER a pause of some minutes, St. John broke silence, and said it was ordained by act of parliament, that no person whatsoever in England should be authorized to treat with a prince that harboured the pretender. This reflexion did not arise from the subject or from any one point discussed at the conference; and indeed it was not made upon the spot : it was one cause of the
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the dispute which the ministers had among themselves in Prior's cabinet, and of those outward marks of disquietude, which they had shewn at the beginning of the conference. Menager could not possibly foresee a scruple of that kind, and therefore was unprepared for answering it. Yet he did not appear at all embarrassed. It is now, said he, seven or eight months, since we have been treating bona fide of the means to obtain a peace. You have given a memorial of your pretensions. The king's answers are sincere; I have received a new power from his majesty, in the form and manner as you desired; and now you start a fresh difficulty. You are sensible it is impossible I should be prepared to answer it; since it is quite new, and has been thought of but this very moment. I shall only observe that it is premature; for our present business is not a treaty, but preliminaries. You will give what orders you please to your plenipotentiaries, when we come to treat of peace; perhaps you will not have the same uneasiness then as you have now. The chevalier de St. George is upon a tour thro' different provinces of France; who can tell where he will be, or whether he will be in the kingdom, or gone into some other prince's dominions, at the opening of the conferences of peace? The observation seemed just, the ministers unanimously applauded it, and promised

mised, that the queen their mistress should immediately expedite the power of accepting the king's offers in favour of Great Britain.

THE apprehension of those ministers may appear frivolous to those who are unacquainted with the constitution of England, and with the continual danger to which those who have the direction of public affairs in that kingdom, stand exposed. These very ministers experienced this vicissitude, a few years afterwards, when the duke of Hanover ascended the British throne. Their enemies in credit with the new sovereign, and excited by the spirit of revenge, impeached those men, whom queen Anne had employed in the pacification of Europe : and the only reward some of them had for the services done their country, was to be forced into exile and treated as criminals. They were charged with clandestine transactions in favour of the pretender, whom they never so much as mentioned, but when they insisted on his being removed out of France, as an essential condition of peace. Finding no evidence, tho' in a charge of that importance to England, the informers were obliged to own, that they had searched into the papers and letters in their possession, but could not meet with no proofs of the secret negotiations in favour of the pretender ; and according
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to the expressions of the secret committee,
 “ they are not to be found in the great num-
 “ ber of volumes, deeds, and papers, which
 “ they have carefully examined.”

MENAGER was invited to Prior's the 4th of October, where he found St. John, with one of the commissioners for trade and plantations, whose name was Moore. They wanted to get over some difficulties about the terms to be used, in expressing the permission of transporting Negro slaves to the ports of America ; as likewise to know the particulars of that exemption of English merchandise from the duties of fifteen per cent, which Menager promised, as a very considerable advantage to Great Britain.

IN short, the article of dismantling Dunkirk, and of filling up the harbour, was not, according to them, sufficiently explained.

St. John, whom we cannot too greatly admire for his sincere dispositions to peace, helped to surmount those difficulties. He was grieved to see that a negotiation of such importance should be in danger of miscarrying, only merely through suspicion of a few terms seemingly ambiguous.

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MENAGER observed that the king's answers were precise, and such as the queen's ministers had desired; that they were neither doubtful nor ambiguous, and that it was sufficient to read them again with attention, to remove all suspicion. He repeated the promises already given, that the king should obtain for the new *Affiento* company, the same privileges as those which the French company had hitherto enjoyed.

THE contest grew warm about the power which the king would reserve for his subjects, of taking and drying cod-fish on the banks of Newfoundland. Menager maintained that the king could not give up this point; but he promised that his majesty would consent to refer the discussion of the other difficulties to the general conferences of peace.

THE article of king James's residing in France, came again upon the carpet; and St. John treated it as an insuperable obstacle to peace. He complained moreover, that the king should refuse, when treating at London, to agree to the same article, which he had granted in the preliminaries drawn up at the Hague by the pensionary of Holland in the year 1709.

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MENAGER demonstrated that the present negotiation was infinitely more advantageous to England, than the project of 1709, the interests of the English nation having been at that time neglected. He renewed the proposal of referring the article of king James's residence, to the conferences of peace. However, he laid a particular stress on its being the interest of the English ministry to finish the negotiation as soon as possible; and therefore he advised St. John to abide by the king's answers, with which the queen might very well be satisfied, as indeed she appeared to be. If, said he, I must go back to France, you will expose the negotiation not only to vexatious delays, but to some unlucky miscarriage. This is so much the more to be apprehended, as within those few days the queen has confided her secret to the duke of Buckingham, to lord Pawlet, and to the bishop of Bristol; each of whom, to show his penetration, has proposed alterations and additions, which is enough to occasion further disappointments.

These agitations subsided; and the day after the second conference, as soon as St. John returned from Windsor to London, he sent word to Menager that he should be glad to see him at Prior's. The storm blew over, and was succeeded by a perfect calm. The queen in council, had resolved to take no notice of the remarks made on some expressions in the king's answer,

which were judged ambiguous. St. John said that the love of peace had triumphed in the queen's breast over every other consideration; she wanted no alteration but that of the term *North America*, and only desired that this part of the world should be called *America on the North Sea*.

The difficulty of suffering the French to continue their Cod fishery on the banks of Newfoundland, was removed; the queen having consented to it. Menager was too prudent to dispute the alteration of a word with that princess; so that St. John and he, were both equally satisfied.

The queen had given orders that a commission should be made out, empowering them to negotiate in form. The project was to give a clear explanation of the articles agreed to on both sides by a particular convention. During the time that Menager resided in London, he had experienced the mutability of British councils. He had seen instances, when resolutions of the precedent day, were set aside the day following. For this reason he was afraid of the new difficulties that might arise from some expressions inserted in this convention; and to avoid all subject of dispute, he let St. John see that it might be productive of further disputes; and besides, said he, it is absolutely needless. The king alone engages, and the queen accepts of his majesty's engagement in favour of Great-Britain.

Britain. It is therefore sufficient for me to sign, in virtue of my powers, the articles granted to her Majesty. She will also sign her acceptance; and you are to give me this consent signed by herself, on a duplicate of my memorial; you are likewise to take notice that my power extends no further than to sign the king's engagement.

St. John satisfied with Menager's answer, added, that it would be still necessary to remove any scruples, or uneasiness, which the council might entertain, in regard to the obscure passages, or what they imagined to be obscure passages, in the king's answers. Menager promised to specify in clear terms, that as soon as they set a treaty of general peace on foot, the conditions which the king granted to England, should be thrown into the usual form of treaties, and explained in the most intelligible manner, to the mutual satisfaction of the crowns of France, and Great Britain.

Pleased with these assurances St. John took Menager's memorial, telling him at the same time that they should set out together for Windsor, where he would present him to the queen his mistress; that Menager should hear her majesty's sentiments from her own mouth, and from thence should judge of her sincere desire of peace, which she had made known to her council interms so clear and so positive, that they had ceased to make any remonstrances or

opposition against it. He added that the queen had expressed a particular satisfaction at the polite expressions, with which the king had been pleased to honour her, in the beginning of his answers.

One would have thought that these speeches were sufficient to banish all mistrusts of the mutability of British councils. Yet Menager had reason to suspect them. The event shewed that he was not mistaken, for the negotiation had like to have broke off, when it appeared nearest a happy conclusion.

Prior came to him the 6th of October in the morning, to let him know on the part of the ministers, that the article of *Newfoundland* could not be accepted in the form agreed upon the day before. This change, said Prior, was owing to the representations of the merchants of London: who pretended that it contained some equivocal expressions, extremely prejudicial to their commerce. He proposed therefore to refer the whole to the conferences of peace. In vain did Menager offer to strike out every term capable of giving the least suspicion. The plainest way was to mention, that the French should have the liberty of taking and drying fish on the banks of Newfoundland. But the real difficulty on the part of England did not consist in the expressions.

So sudden and unexpected a change was owing to a secret cause, which Prior did not ap-

approve. He acknowledged that the expectation from the expedition against Canada, was the real motive of these sudden delays: that if the scheme of seizing upon Quebec succeeded, the French would be absolutely excluded from the fishery of Newfoundland. Upon these terms, replied Menager, England declares she will have no peace; for she must be sure, that the king will chuse rather to continue the war, than give up so capital a point. He shewed them the importance of it to France; and how insignificant it was to the English, to oppose the decision of the queen and council, since they were possessed of an extent of sea shore, more than thrice sufficient for their fishery. You are men of honour, said he, you have given your word, and I insist upon your performing it. The whim of a few merchants, instigated perhaps by the enemies of the government, ought not to make the queen break her promise. Prior engaged to give a faithful account of all that Menager had said to him, and he could do no more.

They had parted but a few hours, when Prior came to tell Menager, that the ministry consented at length to let the French have the liberty so long contested, of taking and drying Cod fish on the banks of Newfoundland. Yet all the difficulties concerning the plan of articles did not end here; on the contrary new objections were started, which did not relate to England, but to her allies. The queen would have been

glad to give them all the satisfaction possible, and especially to avoid the reproaches and outcries which she expected from the Dutch.

The seventh of October, Prior brought the project of the alterations, which the ministers wanted Menager to make in the articles delivered into their hands.

In regard to the first, they demanded that there should be no mention made of the late king Charles the second's will.

To add these words to the second article, ' without excepting any of the parties concerned ' in the war, and trade shall be restored to the ' advantage of Great Britain, Holland, and ' other nations.'

To strike out the terms used in the fourth article, in regard to the barrier to be left to the empire, and to insert these words in their stead.

' The king consents to the forming of a safe ' and proper barrier for the empire and the house ' of Austria &c.'

The English ministers insisted further, that the conditions which the king was to grant the duke of Savoy, should be included in a separate article of the treaty.

That the engagement to acknowledge the queen of Great Britain, and the Protestant succession, with the demolition of Dunkirk, should be particularly specified.

Menager

Menager having been empowered to sign the articles answered Prior, that he had no instructions to make the least alteration, that he was surprized at the council's offering any such thing, when they were met only to sign articles examined, and mutually agreed to. Prior made a very bad excuse for them. We shall find, said he, a great repugnance in the Dutch against the opening of the conferences. We must avoid every expression capable of giving the least suspicion, or susceptible of the least comment. With this view we require some small alterations, which cannot be called contrary to the king's intentions. If you refuse them, you will hinder the concluding of a peace, which France and England so impatiently wish for.

When we propose making a separate article in favour of the duke of Savoy, our motive is to avoid the complaints of the allies, whom the Dutch would be sure to set against us; for it is easy to foresee that Portugal, the electors of Brandenburg and Hanover, and especially the Republic of Holland, would make a loud outcry, if England were to take no notice of them, while she so strongly espoused the interests of the duke of Savoy. For the sake of peace we ought to avoid the reproach of partiality in favour of our allies, and of neglect in regard to the remainder of those who have embarked with us in the same cause.

Prior maintained it was essential to mention in very clear terms, that the king would acknowledge the title of the queen of Great Britain; otherwise the enemies of the government, who are very numerous, would give out, that it was injuring the nation, to omit a condition on which the peace absolutely depended. Perhaps, they would say, this omission proves a treaty to have been already secretly concluded, the first article of which in all probability, is that the king shall acknowledge her majesty, as queen of the three kingdoms.

He proceeded, and in order to justify the express demand of the demolition of Dunkirk, which they would fain have inserted in the preliminaries, he said it was doing particular service to the king to demand it, and that it was his majesty's interest to grant it: that it was the only way they had to obtain an equivalent from the Dutch for this demolition; that it was a matter of importance to give them timely notice of their being obliged to find this equivalent, and to acquaint them with the reason.

Menager knowing he could not exceed his powers, offered to go over to France, and to return directly with an answer. The offer was rejected, the conjuncture being pressing, and the situation of affairs not permitting a single moment to be lost. It is true there was no room to expect better success from a simple project

project of proposals, that should be sent without signing to Holland. This would be idly exposing it to the censure of allies, who were enemies to all proposals of peace, and more over informed of its being on the anvil in London. Prior represented that it would be opening a spacious field for the Dutch to chicanery and to elude the opening of the general conferences.

The English ministers had lost the opportunity of making their observations and further demands. Had they explained their minds before Gaultier set out for France, he would have brought back an answer, and Menager would not have been reduced to the dilemma either of refusing what they demanded, or of acting without orders, and going beyond his powers. This is what he answered; yet Prior pressed him to make use of his late instructions. Menager begged of him to consider that this new power was less ample than the former, that it was limited at the pressing instances of the English themselves, who had judged the first too general; for at their desire, the king had been pleased to send a second, more particular and special, which authorised his minister to sign only those articles which related to England.

These he still offered to sign, and to set out for France immediately after, promising that in eight days the queen of Great Britain should

should be satisfied. Prior continued to oppose this step, and especially Menager's departure. Delays were dangerous; the Dutch had ordered Buys the pensionary of Amsterdam to go over to England; it was by all means incumbent to be before hand with him. Prior mentioning this to Menager, told him that the queen had given orders to write to Buys to defer his voyage; that she had desired the earl of Strafford her ambassadour to Holland, but then in London; to return immediately to the Hague; that he was commissioned to make proposals which would be agreeable to the united provinces, as they were to her majesty. If you persist in your refusal, said he, we shall sign nothing; and God knows when we shall have a peace. But all his solicitations did not avail; Menager would not acquiesce.

The abbe Gaultier informed him the next morning, that he had been to see Prior, who was terribly vexed, and told him that the negotiation was on the point of being broke off. Menager was sensible of the consequences, and to prevent such an extremity, he quickly drew up a new project, agreeable, in the main, to his orders, but the terms disposed according to the humour of the English. Yet he scrupulously followed the expressions which the king prescribed to him, in regard to the acknowledging queen Anne, and the demolishing of Dunkirk.

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This new project set matters to right, and both parties promised to sign the next day. The queen's intention was to grant a commission, under the great seal of England, empowering the two secretaries of state, in conjunction with Prior, to treat in her name with Menager, the French plenipotentiary, and to sign such instruments as should be agreed to. This formality was supposed to be necessary, to screen the English negotiators from any inquiries they might have reason to apprehend, or from being impeached hereafter for having treated with the enemies of their country without any legal power, and even when the queen's orders were not so much as countersigned. This reasoning was not solid; the verbal order of a sovereign is sufficient to justify a secretary of state, who transacts affairs in his master's name; but the enemies of the ministry, thought of nothing but of raising difficulties to cross the negotiation, or at least to retard its success. Hence they prevented the commission, under the great seal, from passing. The queen being in a bad state of health, they hoped the time would come, and was not far off, when they should not only subvert, but be amply revenged of the present administration. The two secretaries of state, received only a written order, from the queen, and directed to either of them to sign the articles agreed upon. In virtue of this order, they signed
three

three instruments with Menager the 8th of October.

The first written in two columns, contained on one side, the conditions demanded by the English, and on the other the king's answers. The two secretaries of state declared at the bottom of this instrument, that it was in virtue of an express order from the queen their mistress, that they accepted of the said articles as preliminaries.

The second related to the duke of Savoy, an article so strenuously insisted upon by the ministers of Great Britain.

The conditions proposed by France, for attaining a general peace, were comprized in the third instrument, so that both sides agreed to an equitable basis of peace, very different from those odious preliminaries, which seemed to have been spawned by the demon of discord.

There had been no mention hitherto made to Menager, of introducing him to the queen. After they had signed, and when the ministers withdrew, Prior gave him notice in St. John's name to set out the next day for Windsor. Accordingly he went. St. John conducted him privately to the queen's apartment at eight o'clock in the evening. They ascended by a back stairs, without meeting any body but two centinels, and in the antichamber one of the queen's favourite attendants.

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The queen received Menager very graciously: she charged him to present her compliments to the king, and to assure him that she would forget nothing to accelerate the general peace.

After this she said. ‘ I do not like war ; I shall do all in my power, to conclude a peace as soon as possible. I should be glad to live upon good terms with the king, to whom I am so nearly allied in blood, and I hope that there will be a closer union, after the peace, between us and between our subjects, by means of a perfect correspondence and friendship.’

Menager was conducted back with the same secrecy, as he had been introduced. The same attendant, was in the outer apartment. He found the same centinels. He supped with St. John, saw Windsor castle the next day, and set out for London with Prior, who warned him not to return to the secretary of state, while he staid at court, because of the great number of spies, whom the whigs had about the queen. The ministers then in favour with that princess, had great reason to be afraid of what might happen hereafter, and therefore thought it necessary to act with prudence and circumspection. They saw the importance of this measure in 1714, when the duke of Hanover ascended the British throne, in virtue of the famous act of settlement in favour of the Protestant line.

When Menager got back to London, he went the 13th of November in the evening with
Gaultier

Gaultier to Prior's, where he found the earl of Oxford. This minister told him, that the queen was very well satisfied with the articles stipulated on both sides. He assured him that she was sincerely and even ardently desirous of peace, and that she was persuaded the king desired it with the same sincerity as herself; and making use of a Latin quotation, he said, *ex duabus igitur gentibus faciamus unam gentem amicissimam*. He added that Buys was coming, notwithstanding what the queen had done to keep him in Holland. I am not sorry said Oxford, he should hear from the queen's own mouth, how desirous she is of peace. She will express her sentiments with such firmness as will set them beyond all doubt. I refer you to what Mr. St. John, who will be here presently, shall tell you of the matter. He is to inform you of the measures taken to open the conferences. In a word, you may assure the king, that his Majesty shall be satisfied with us, and we hope, that he will be so good as to satisfy us also.

As soon as the lord treasurer was gone, St. John who was just come, told Menager, that the earl of Strafford, the queen's ambassador to the States-General, had taken leave of her Majesty to return to his station; that he would take shipping in two days at furthest, and immediately after his arrival at the Hague he would acquaint the pensionary of Holland with the general proposals of peace made by France; that he should

should tell the pensionary, that the queen found them reasonable; that it was resolved not to hold the conferences in any town belonging to the province of Holland; therefore he should propose Nimeguen, Utrecht, Liege, or Aix-la-Chapelle, to choose one of those for the place where the plenipotentiaries were to meet.

St. John informed Menager, that the queen had appointed hers. ‘ The first, said he, is ‘ Robinson bishop of Bristol, lord privy seal; ‘ he is a true Englishman, understands business, ‘ is an honest man, and has a great command ‘ of temper; he resided two and thirty years ‘ at the northern courts, and compromised the ‘ differences betwixt Sweden and Danemark.

‘ The second is the earl of Strafford, our pre- ‘ sent ambassador to Holland. This lord is as ‘ as well cut out for making short work with ‘ business as a colonel of Dragoons. He will ‘ quickly execute the queen’s orders.

‘ Prior is to be the third plenipotentiary. I ‘ shall say nothing of his character, or of his in- ‘ tentions; you know him, and he is known in ‘ France. I shall take care to draw up their ‘ instructions. Cease for one moment to be a ‘ minister of France, be witness only to our ‘ plain dealing and to our sincere desire of ‘ peace: make a faithful report to your court ‘ at your return; but take notice that we ‘ cannot depart from decency in regard to our ‘ allies. This is our principle in sending the ‘ earl

‘ earl of Rivers, at the same time that Strafford
 ‘ sets out for Holland, on purpose to assure
 ‘ the duke of Hanover, that we are determined
 ‘ to maintain the succession in the Protestant line.

‘ Neither can we help using our endeavours
 ‘ that Holland and the empire shall obtain a
 ‘ safe and reasonable barrier, such as the king
 ‘ has been pleased to promise.

‘ A third point, which we have greatly at
 ‘ heart, is the possession of the advantages sti-
 ‘ pulated in favour of England, by the articles
 ‘ which the king has granted us.

‘ Rather than give up these three points, we
 ‘ must resolve to see our country exhausted by the
 ‘ war; but we hope that what has been promised,
 ‘ will be faithfully executed. France must there-
 ‘ fore be steady and condescending: steady to
 ‘ oppose the Dutch, if they should form any
 ‘ dispute about the advantages proposed to Eng-
 ‘ land; condescending in regard to certain articles,
 ‘ which must be granted for the sake of peace.’

Menager objected against any such condescen-
 sion, knowing that the Dutch would abuse it,
 as they had so often done. ‘ They have had
 ‘ notice, replied St. John, and we have de-
 ‘ clared to them, more than once, that after
 ‘ the immense expences which England has
 ‘ been at, she thinks herself intitled to fix
 ‘ their pretended barrier. It is not our interest
 ‘ that it should be either so extensive or so
 ‘ strong. In short, let us lay aside the usual
 ‘ artifices

* artifices and delays of negotiations, and go
 * immediately to the point. The business is to
 * conclude a peace, and to conclude it quickly,
 * in order to avoid the expences of another cam-
 * paign. We are sure of our parliament, they
 * will act in concert with the queen. She has
 * ordered the earl of Strafford to demand of the
 * States-General, the necessary passports for the
 * king's plenipotentiaries, and to send them to
 * France by an express.

HAVING taken leave of each other, St. John informed Menager, that her majesty had given orders for a messenger to go over with him to Calais, judging such precaution necessary to avoid any disappointment; that this same messenger should wait at Calais for the king's answers, and bring them with him to London.

After St. John went out, Prior being left alone with Menager, entered into a high panegyric of the lord Treasurer. He commended his love of peace, his steadiness, the intrepidity with which he had withstood the council, and settled the queen's resolution, to such a degree as to silence whosoever should dare to oppose her sentiments. In short he affirmed, that her majesty was so sincerely desirous of coming to a conclusion, that she would propose Dover or even London, for holding the

conferences, should the Dutch be so ill advised as to form any idle difficulties.

THE Lord treasurer and St. John were not satisfied with assuring Menager by word of mouth, of the sincerity of the queen's intentions; they repeated the same protestations, when they took the opportunity of his return to France, to write to the king's minister for foreign affairs. From that time they secretly kept up a direct correspondence during the whole course of the negotiation at Utrecht. The lord treasurer foresaw, that this correspondence in time of war would be deemed a crime, for which he should be called some time or other to an account; therefore he did not choose that Menager should know of his having wrote the letter; but gave it to Gaultier, and particularly recommended to him that no body but the king should know any thing of it.

THIS minister, who at that time was in the highest degree of credit with the queen, obtained of her Majesty, as a favour done to the king, to permit Marshal Tallard to go over to France, for four months on his parole, in order to settle his private affairs.

THIS general had been carried prisoner to England after the unfortunate battle of Hochstet. The town of Nottingham was the place of his confinement. He had the liberty of walking
about

about and of hunting in the neighbourhood, but was obliged to come back at night; besides he was so narrowly watched, that he felt the whole weight of his captivity. Several officers taken on the same occasion, and carried over to England, were suffered to go back to France upon their parole. The duke of Malborough had almost engaged in 1709, during the conferences of the Hague, to obtain the same favour for Marshal Tallard; but after the dissolution of those conferences, the English government continued to treat him with the same rigour. They were afraid of his great penetration, and sagacity; and that notwithstanding the precautions taken to debar him of any intelligence, he should be too well acquainted with the internal state of the kingdom. The more they thought him capable of setting on foot and of conducting a secret negotiation, the more scrupulous they were in depriving him of every means of attaining his end.

It is an error excusable in some writers of memoirs, who from probable circumstances, but uninformed of the real truth, have ventured to assert, that marshal Tallard, during his confinement in England, made the first overtures of peace. This is not the only falsity that has been published for truth. The abbe Gaultier had the honour of being the first that broke the ice, and in justice to his memory we ought to commend his prudent judgment, and the

good intelligence he gave during the whole course of the negotiation, without abusing the confidence of the English ministers.

No sooner was Menager gone, than news came of the miscarriage of the English expedition to Canada. The members of the privy council employed at the conferences, seemed so confident of the success of this enterprize, that they constantly insisted on keeping Quebec, believing that it was then in possession of the English. They were disappointed; Brigadier Hill lost seven transports with five and twenty companies of the best troops under his command. Thus ended this difficulty in regard to the possession of Quebec.

THE earl of Strafford who set out for Holland much about the same time that Menager returned to France, had orders to acquaint the pensionary with the state of the negotiation commenced at London, and to inform him of what had passed betwixt the queen's ministers and Menager; to explain the reasons which had hitherto hindered her majesty from communicating the negotiation to the States-General; in a word, he was to declare, that her majesty had been satisfied with agreeing to general conditions in favour of her allies, merely to avoid determining their pretensions and interests, but to leave them at full liberty to settle their own affairs at the conferences of peace. That her intention was to act in concert with her allies, without
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the least notion of separating herself from them, and that to avoid giving any suspicion, she had refused to treat of the general peace in England.

STRAFFORD was to assure the pensionary, that the queen his mistress had stipulated nothing in favour of her subjects, that was prejudicial to the Dutch; that no offers from France should induce her to conclude a peace, unless the Republic was satisfied in regard to the articles of her barrier, of her commerce, and her other pretensions.

THAT so much deference to her allies, together with what England had done for them during the whole course of the war, would sufficiently justify the queen of Great Britain, even if she were to think it prudent to settle the interests of her subjects, previous to any other article of the negotiation; yet she would only observe, that it would be a just cause of complaint against the Dutch, should they continue to express any marks of diffidence in regard to her conduct; that if they would take her advice, they should lower their pretensions in regard to the article of the barrier, and compound for such a part as was reasonable and sufficient for the security of the state, rather than obstinately to insist upon the whole.

THAT she should give the same advice to the Imperialists, or to any of the allies, who should have recourse to the preliminaries
of

of 1709, and reject every other proposals. That if the Dutch were so obstinately bent upon maintaining those preliminaries, as to choose rather to continue the war than to give them up, she declared that England was no longer able to bear so heavy a burden, since the allies did not contribute their proportion of the charge and labour, but on every side were deficient in their engagements; that she would give them their choice, either regularly to furnish their quota of troops, and ships, or to conclude a peace.

OUT of the several towns proposed by his majesty for holding the conferences, the queen of England chose Utrecht. The earl of Strafford was to acquaint the pensionary with this resolution, to solicit the consent of the States, and to procure the passports for the king's plenipotentiaries, so that the conferences should be opened the 12th of January of the following year 1712.

THE queen had ordered her ambassador to send those passports to Versailles, as soon they were delivered into his hands; at that time the necessary confidence for the consummation of so important a work, was reciprocally established betwixt the ministers of France and England.

THIS was a circumstance infinitely disagreeable to the enemies of reconciliation, but especially to the men in Holland who governed
that

that commonwealth. They were not disposed to forward the passports with that diligence, as the queen of Great Britain expected; this delay however only suspended the opening of the conferences, but did not break off the negotiation. The Dutch wanted to take advantage, if possible, of this interval, for creating a diffidence betwixt France and England, and for setting them at variance. A report was industriously spread in London, that France and Holland were upon the point of renewing a secret negotiation, the king being convinced that this was the only way to conclude peace.

THE English ministry conceived some inquietude at this report; but it was soon dispelled upon seeing the instructions sent to the abbé Gaultier, who was left by himself in London, with the whole care of the negotiation, after Menager's departure. His majesty ordered him to assure Oxford and St. John in his name, that all the artifices employed by the common enemy, were incapable of shaking his constancy; that he continued in the same sentiments, none but these being consistent with the general good of Europe; therefore he depended on an equal steadiness in the queen of Great Britain. Gaultier putting the English ministry in mind of the behaviour of the Dutch at the preceding conferences, soon convinced them that the Republic did not deserve the least complaisance from the king, and that it would be a great condescension, if his majesty granted her

those advantages, which for the sake of peace he could not refuse the queen.

HE made those ministers allow that it was from the allies the king ought to expect an equivalent for the demolition of Dunkirk, in proportion to the damage which France should sustain by dismantling that town, to which the king had consented at the pressing instances of the queen, as a convincing proof of his friendship for her majesty. This equivalent, which had been already talked of, was to consist of some of the strong towns specified in Flanders, which the enemy had taken during the war.

IN regard to the articles which Menager signed at London, as there remained but a few difficulties about the terms *America on the North Sea*, Gaultier pursuant to his orders, promised both the English ministers that those terms should be explained to their satisfaction. He assured them of the confidence which his majesty reposed in the uprightness of their intentions, and confirmed those assurances by letters from the secretary of state, written by his majesty's orders. Thus the several articles signed at London by Menager were approved, and his negotiation was made the ground work of those instructions, which the king some time afterwards gave to his plenipotentiaries for the general peace.

THE

THE opening of the conferences at Utrecht was drawing near, for it had been fixed to the 12th of January, and it was now the end of the month of November 1711. But the Dutch, or rather the leading men in that Republic, who were desirous of continuing the war, found it difficult to change their sentiments. They were loath to descend from the high state to which they had been raised for some years, of arbiters of Europe, of disposers of kingdoms, who imposed laws even on the greatest monarchs; so that interest and passion contributed to feed those flattering ideas. The preliminaries of 1709, the work of Heinsius, were looked upon as a rule, from which the States General could not deviate, without exposing their country to ruin, and all Europe to be enslaved by the house of Bourbon. Their conversations at the Hague, generally turned on the necessity of making fresh efforts, and of pushing the war with greater vigour. They railed against the conduct of the new ministry in England, as unjust and perfidious. They would fain imagine, or they wanted to make the people imagine, that the body of the English nation, would oblige the traitors to break off all negotiations of peace. Buys, the Dutch envoy in England, was looked upon as an useful engine, from whose artifices and intrigues, they expected more than from his harangues.

Buys

Buys's chief commission at London, was to blow the coals, and by any means whatsoever to procure a change of ministry. This man easily believing what he ardently desired, was so sure of success, that he said before his departure for England, that as soon as he could have a private audience of the queen, she would discard all her new ministers.

THE king being well informed of what was said at the Hague, ordered these advices to be communicated to the queen's ministers, at the same time desiring to know what resolution her majesty would take, in case the States-General should continue to refuse, or to delay the passports demanded by the English ambassador.

THE way to punish them if they should be so obstinate as to retard the conferences, was to let the negotiation be conducted entirely by the plenipotentiaries of France and Great Britain, who might regulate the several articles of the general peace, and deprive the Dutch of the privilege they had assumed of settling the fate of Europe. The king offered to send his plenipotentiaries over to England, if the queen desired it: he offered further, that as soon as all the articles of peace were settled at those private conferences, the English should from that very instant enjoy the privileges stipulated in favour of their nation, pursuant to the convention signed by Menager.

ABOUT

ABOUT this time the earl of Peterborough passing through Frankfort, said that England would not think of peace, if the emperor would but march part of his forces in Hungary, to the banks of the Rhine, or to the Netherlands. Peterborough's character was well known; a man of a luxuriant fancy, unconfined by truth. He affected to know secrets which were carefully concealed from him, and to make people believe, that the queen of England and her ministers never determined matters but in concert with him, and agreeably to his opinion. His speeches occasioned neither inquietude nor suspicion in regard to the sincerity of the queen's ministers. The king only gave notice of them to Oxford. The communication by letters, betwixt the ministers of both courts, was continued with less reserve since the signing of the articles. Menager brought passports with him from London, for the security of couriers from Calais to Dover, and from Dover to Calais.

YET as it might so fall out that Oxford and St. John, rather than explain themselves at large by letter, would choose to inform the abbé Gaultier of their intentions, and to send him over to France with a verbal message, the king commanded him to conform to whatever they should think proper, and to set out as soon as ever they desired him.

IT

It was not long before they begged he would undertake another journey to Versailles, to deliver a memorial to the king, and to bring back an answer.

THIS memorial contained the eclairsissements which his majesty had demanded of the queen of England, either in regard to the steps she had taken in Holland, and to what she thought of the sentiments of the Dutch; or in respect to her own intentions, and to what she might judge proper to be done, in order to overcome the obstinacy of the Dutch, and to bend their minds to pacific sentiments. It was particularly mentioned, that as soon as lord Strafford arrived at the Hague, he had proposed opening the conferences immediately; that the States-General made answer, that the proposals of France, communicated by the queen of Great Britain, *were insufficient*, that the Republic could not proceed before she knew the effect of the remonstrances, which Buys had been ordered to make to the queen.

THESE pretended remonstrances were made. The purpose of them was to represent her majesty, that the Republic, though ready to concur to the general peace, was still of opinion that it would be running too great a risk to open the conferences, before the articles proposed by France, were more particularly explained, and rendered more specific.

THE memorial added, that the queen notwithstanding these representations, still persisted in her

her resolution of opening the conferences immediately, upon the basis of the preliminaries signed at London. She had therefore given a positive answer to Buys, that those articles contained in general all the pretensions that the allies could reasonably form, and that judging them to be specific and sufficient, she had repeated her orders to the earl of Strafford, to press the opening of the conferences, that the town where they were to be held should be named, and the passports made out for the French plenipotentiaries.

SHE desired however, as an expedient which she thought necessary, for promoting her good design, that his majesty would assist her, by entrusting her with his secret resolution in regard to the particular interests of each of the allies ; her aim was to avail herself of this intelligence, in order to make them join the more easily in the general negotiation. She hoped to make an excellent use of it, and to render it subservient to the public good.

SHE would have been therefore glad that the king would permit her to assure the Dutch, without any danger of being contradicted, that his majesty, out of regard to peace, would re-establish the tariff of 1664 in their favour, and that they should have such a barrier as the king would be pleased to communicate to the queen.

SHE

SHE desired likewise to be authorized in his majesty's name, to promise a barrier to the duke of Savoy on the side of France, without prejudice to the advantages, which their majesties should jointly endeavour to procure for him on the side of Italy.

THIS prince was England's favourite ally, whom the ministry was most desirous of befriending. They were persuaded that if the Republic of Holland and the duke of Savoy would act in concert with the queen, it would soon be easy to remove the chief difficulties that retarded the peace.

BESIDES satisfying these principal allies, the memorial mentioned that it would be likewise necessary to please the elector of Brandenburg and the duke of Hanover, by acknowledging the title of king of Prussia which the former had assumed, and that of elector which the latter had obtained of the emperor.

THE queen of England's intention in demanding such marks of confidence of the king, was to obviate the delays of negotiation: as she was persuaded that the king and herself had entirely the same view, so she believed his majesty would be in no pain about her discretion, since she gave him the most positive and repeated assurances, that she would not disclose to any body, the confidence which his majesty would please to repose in her, protesting she would make no other use of it than to promote the
peace

peace, an event which both sides so justly desired.

THIS memorial was delivered to the abbé Gaultier, and at the same time the two ministers were pleased to entrust him with their letters.

THE earl of Oxford referred to the memorial, and especially to what the bearer should say by word of mouth. He gave assurances that the queen his mistress persisted in her resolution, of doing every thing in her power to attain a good and lasting peace, so that neither foreign artifices, nor domestic animosities should ever induce her to change opinion. 'She has declared her mind, continued he, to Buys, referring to the final answer, which the earl of Strafford was to give in her behalf to the States-General. I dare add (these are the high treasure's own words) that whatever difficulties her servants may meet in their way, you will find them steady and resolute in executing their mistress's orders.'

THE same lord protested, that the queen was extremely obliged to his majesty, for the offer he had made of sending his plenipotentiaries to England, to treat of a general peace. He was of opinion however that the proposals contained in the memorial, which they had delivered to the abbé Gaultier, would be a surer way to produce the desired effect, and

and that the conferences should be opened without loss of time.

‘ In regard to himself, he should pay his court but very indifferently to the queen, if he did not do all that lay in his power, to cultivate that friendship and good understanding, on which the liberty and repose of Europe depended.’

ST. JOHN’S letter on the same occasion, was written in terms equally nervous and expressive with those of lord Oxford’s. He referred, like him, to the memorial, as well as to the account which Gaultier should give, concerning the present state of the important business of peace. He gave assurances of the queen’s sincerity, and spared no pains to set the several proofs of her intentions, in the clearest light. He owned, that in England, as well as in other countries, the malcontents were using all their endeavours to spread the seeds of distrust. Yet, said he, we need be in no pain about their endeavours, since it is in the king’s power to defeat them all. He observed that this would be the consequence of the eclairsissements desired of his majesty, and which he had been pleased to promise; that they would dispell all hovering the clouds; and that the queen’s ministers would make so prudent an use of such intelligence, that if his majesty would, as heretofore, offer a plan of specific preliminaries, the queen would never shew it to her allies; so that the eclairsissements, which Gaultier

tier was to bring with him to London, were impatiently desired, especially as St. John engaged, that when they came, the parliament which was just ready to sit, would be as inclinable to peace as ever it had been to war.

FROM the known sincerity of this minister, there was no room to doubt but he wrote his real sentiments, of the present disposition of the English nation: but though peace was much wished for in that kingdom, yet the credit of those who opposed it was not demolished; they were spurred on by interest and passion against the new ministry, whom they hoped to ruin, if they could but contrive to protract the war.

BUYS and the other ministers of the allies, grounded all their expectations on this inveterate hatred of the whigs against the new ministers.

THE former before he left the Hague, had boasted that the queen would not withstand his eloquent remonstrances a single moment. He was disappointed in his expectations; for the queen told him with her own mouth, that she would have peace, and that she insisted the Dutch should immediately cease to oppose the opening of the conferences.

NOR was he better satisfied with the answers given him by the chief minister, the high treasurer; which were agreeable to the declarations of the queen his mistress. He was likewise

displeased at the lord treasurer's charging the Republic of Holland, with not having fulfilled her engagements for five years, and with not contributing her proportion of the charge and labour of the war, pursuant to the articles of the grand alliance. To this charge Oxford added a very embarrassing question, 'are your masters, said he to Buys, in a condition to make amends for past deficiencies, and to fulfill henceforward their engagements.'

THIS question got the better of the Dutchman's vanity. He was obliged to yield to the force of truth, and to acknowledge, that it was not in the power of the Republic to fulfill her engagements henceforward; despairing therefore to persuade by argument, which carries no conviction but when founded on truth, he had recourse to other methods, firmly believing that his only way to succeed was to associate with the whigs, and to enter into a close connexion with those foreign ministers, who were dissatisfied with the government.

ONE of the principal of those ministers was count Galas, properly the emperor's ambassador, but acknowledged at London in the quality of minister from the archduke, as king of Spain. He passed for a man of abilities, and one of the most artful politicians that the court of Vienna employed in foreign courts. He had been long enough in England to be acquainted with the nature of the government, with the credit and character

rafter of those who had the principal share in the administration, and with the genius and temper of the nation. Yet he was out in his politics: but in order to set his errors in their true light, it will be proper to ascend to the year 1710, and to shew in what manner this minister, of a boasted prudence and sagacity squared his conduct.

GALAS having been accustomed to see the whole authority of the government in the hands of the whigs, had always imagined that nothing could shake their power, so that when he was told this very year that Sunderland and Godolphin would soon be turned out, he gave no sort of credit to the intelligence, till it was verified by the event. In like manner he treated as a false prediction, the notice that was given him of the approaching dissolution of the parliament, and of the proclamation for a new one, where the court and the new ministry would have a majority.

In short, being prejudiced that England, of all the allies the most sanguine for continuing the war, would never depart from her engagements, he could not persuade himself that she would alter her principles, even if the tories, though diametrically opposite to the whigs, were to stand their ground and maintain themselves quietly in the administration.

NETHER could he believe that the queen was able to bring the tories into play. He saw the

opposite party still in possession of the great offices, with the moneyed interest on their side. He thought that these were strong shackles, from which it would be extremely difficult for that princess to get loose, notwithstanding her inclination to the tories, and the instructions she received at her secret conferences with Harley. Galas despised the intrigues of a man, whom he looked upon as a dirty fellow and of mean extraction.

NUMBERS of the whigs were of the same opinion as Galas, and considered the report of a speedy and intire change as absolutely groundless. Yet this report was of too great importance to be neglected. Therefore to disperse the storm, which began to thicken, the allied ministers at the court of England, unanimously resolved to write to their masters, for positive orders to make strong representations to the queen, that her majesty could not change her ministers without doing a considerable injury to the common cause.

COUNT MAFFEI was then envoy from the duke of Savoy, to the court of London; a minister not inferior in cunning and address to his master. He had been long employed in the same capacity during the late king William's reign. He had had experience of the temper of the English, sufficient to convince him, that it could not be agreeable to the queen,

nor

nor serviceable to the state, to be obliged to choose her ministers, according to the affection, or dislike, or caprice of a foreign power. Directed by this principle, Maffei refused to enter into the proposed association.

THE Ministry however were changed as hath been above related. Galas imagining that the queen could not withstand his remonstrances, obtained a private audience of her majesty, when he spoke to her with such warmth, that the new ministry, whom he attacked personally, would have immediately insisted upon the emperor's disowning his indiscreet speeches, and recalling him, had they believed themselves strong enough to venture on a step of that nature.

GALAS judged they would never forgive him, and though he had no reason to be displeased with the queen's answer, which was worded in kind terms, he begged of the archduke to grant him his dismissal with the government of Limburg, as an honorable pretext to conceal the real motive of his being recalled. He obtained both, and count Kinski was appointed to succeed him. This removal did not suit the whigs, who had more designs than one. The late remonstrances were not sufficient; they imagined that Galas's longer stay would be necessary for completing the execution of their projects. Hence they applied to prince Eugene, representing to him the dangerous consequences of recalling that ambassador at such a critical juncture. They de-

clared that as they had an intire confidence in Galas, it would be the emperor's interest to let him continue in England; in consequence whereof he was desired to stay till further orders.

THE emperor Joseph was still living. The king of Spain having lost the battle of Saragossa, it was thought that the archduke would meet with no further obstacle to stop the progress of his arms. Galas believing that this prince would instantly reap the fruit of his victory, was willing to try, whether this event, in appearance so decisive, would not induce Harley to change sentiments in regard to the house of Austria. He seemed pleased with the English minister's speeches, but so far was he from being satisfied with his actions, that he wrote to Vienna, calling Harley a knave, and in the main an enemy to the imperial court. Yet he thought it right to keep fair with him and with the new ministers, since he could not obtain his ends of destroying them. As he did not despair of gaining his point, this seeming regard was carried so far as to alarm the whigs, so that Marlborough and Godolphin waited on Galas, to know the reason of such a change of behaviour, and such complaisance ' for those beings of a day, who never would
' be his friends, fellows intirely busied about
' their paltry interests, ready to sacrifice the
' common cause to France, as soon they found
' them-

‘ themselves strong enough to pull off the mask,
‘ and to drop all shew of attachment to the con-
‘ federate powers : for there was not the least
‘ doubt but the new ministers had already
‘ opened a secret correspondence with France,
‘ but they were not gone so far yet, as they in-
‘ tended. Before they obtained their aim, it
‘ would be possible to throw such difficulties in
‘ their way, as might defeat their designs.’

THE promises of two such great men as Marlborough and Godolphin, inspired Galas with fresh courage, so as to engage to do
‘ whatever either his duty, or justice, as they
‘ called it, or good policy required of him, in
‘ support of every measure his master’s friends
‘ should undertake for the advantage of the
‘ grand alliance ?’ He entered into a closer connexion than ever with the whigs, joined in all their schemes, and assented to every thing they asked, with the greater readiness, as he had taken notice of the cold behaviour of the new ministry, who were well acquainted with the private connexions between him and the party that opposed the court.

THEIR business now was to lay down plans for continuing the war. Galas promised he would present the projects drawn up by Marlborough and Godolphin, in the emperor’s name. They were to be so plausible, and to bid so fair for success, that the new ministry durst not contradict them ; and should they have the front

to make any opposition, the rejecting a sure and evident scheme for the reduction of France, would draw the general hatred of the nation; on the ministers who had given such evil counsels to the queen.

THEIR enemies, in order to render them odious, supposed a negotiation, which was not set on foot as yet; for the abbé Gaultier did not mention the subject, and that in very general terms, till the month of January 1711. and it was now about the end of the year 1710. Indeed the English ministry, desirous of peace, and knowing that some of the allies were as desirous, and had as much need of it as England, were afraid lest they should be before hand with the queen their mistress, with a view to obtain the reward, which the king would not refuse to the first power that would quit the grand alliance.

THE duke of Savoy, the best treated of them all, was the most suspected by the court of Vienna. The more this court had yielded to the importunity of England and Holland in making advantageous concessions to that prince, the more they entertained a jealousy of his sincerity, and that he would have recourse to secret intrigues, in order to obtain perhaps by contrary treaties, a confirmation of the conditions, which he had extorted from his Imperial majesty. Galas had particular orders to watch Maffei's motions very narrowly, and to discover what proposals

posals he might make to the court of England.

THE court of Vienna was grown suspicious of all the allies, persuaded that their chief aim was to obtain advantageous terms, in proportion to their eagerness in separating themselves from the grand alliance.

THEY had the same jealousy in regard to the king of Portugal, as to the duke of Savoy and Galas was continually writing to Vienna, of a secret negotiation betwixt France and England. Yet there was no such thing; for the abbé Gaultier had not been yet sent to France. Notwithstanding these suspicions, the count did not discover, either Gaultier's first excursions to Paris, or the trip which Prior made to Fontainebleau the month of July 1713.

THIS uneasiness of the German minister, suited the whigs; and accordingly they spared no obtained pains to foment it. The earl of Strafford had obtained leave in 1710, to return to England, about his private affairs. This was a fresh subject of alarm to Galas, who made not the least doubt, but that Strafford, under the pretence of private affairs, was come over to London, in order to receive verbal instructions from the new ministers, for concluding a separate peace with France.

In a word he positively assured the Imperial ministers at Vienna and in Holland, that the expedition against Canada, was a concerted scheme

scheme between France and England, for he supposed it to have been ceded to the latter by an article of the treaty of peace.

THIS false intelligence was generally interlarded with violent declamations against the treachery of the English. The most odious and most abusive epithets were bestowed on Oxford and St. John, and to speak even most favourably of them, he was of opinion, he said, that if they did not betray their country, yet they were unequal in abilities to their predecessors, since they seemed to sink under the weight of a war, which the others had so gloriously maintained during the course of their administration.

ON this occasion a multitude of libels were written in London, and sent abroad to Holland and Germany, where they were printed.

THE first proposals of peace had been made, and the negotiation actually set on foot, when the emperor Joseph died in the month of April 1711. This sudden event disconcerted the projects of war, without abating the animosity of its advocates. Galas was preparing to draw up a long muster roll of his new master's forces; but his scheme was not approved of by count Zintzendorff, whom he had consulted, before he laid before the queen a pretended calculation of the archdukes troops, amounting, as he said, to fourscore thousand men.

HE thought it would be prudent to alter his behaviour in regard to the English ministry; especially

especially at a juncture, when the archduke stood in need of the assistance of her Britannic majesty and of her allies, to obtain the Imperial dignity.

THIS prince was at that time greatly puzzled about what part he should take, either to set out for Germany, or to continue in Barcelona. The former would have been agreeable to the interest he had to be elected to the Imperial dignity. The empress his mother, regent of the hereditary states of Austria, together with the council of Vienna, pressed him to make all the haste he could to his dominions, and to leave the archduchess his wife at Barcelona. They were all afraid lest France should succeed in the negotiations, which she would certainly set on foot, to exclude him from a dignity become in some measure hereditary in his family.

THE archduke persuaded it would be giving up the cause, were he to remove out of Spain, at a time when his rival had so greatly the advantage of him, was loath to resign the prize of so long and bloody a contest, by relinquishing Spain for the sake of the Imperial crown. At length he resolved to follow the queen of England's advice in this important debate; which his ambassador knowing, endeavoured to be reconciled to her ministers. This was very near the time, when Prior returned from
France,

France, and brought Menager and the abbé Gaultier along with him.

THE lord Treasurer judged that this was an improper season to provoke Galas. The sudden affability of the English minister deceived the ambassador; hence he assured his master that the ministry had intirely altered their minds; that a peace with France was quite out of the question, and that the Treasurer began to talk of another campaign: in short disowning all that he had wrote before, from false informations, he made an excuse for the account he had given of a secret treaty with France, alledging that his duty obliged him to make a report of what he heard. But he was soon obliged to make quite a different apology. The conferences between Menager and the queen's ministers, with the conditions proposed and agreed to, did not remain long a secret; and then he found he must talk in another strain. He protested therefore that his master would sooner die with sword in hand, than resign his pretensions to Spain, or be satisfied with that part of Italy, which was already in his possession. He then saw there was nothing else to be done, but to protest against the peace, and against any meeting whatsoever to treat or confer about it. Thus his last resource being protests, he wanted the duke of Hanover to make one, and the other princes of the empire to follow his example: if this would not do, he imagined that at least
the

the time he should gain, would be productive of incidents capable of changing the face of affairs in England.

THE enemies of the government had been some time hatching a plot; which was to be executed in such a manner as to pass for an unforeseen accident. The day was fixed for the 4th of November, when the archducal minister expected to see the most surprizing effort of human policy. It had been agreed to put this purpose in execution so early as the precedent May, but they found it impossible to be done at that time. It was therefore deferred till the festival, on which they should exhibit the ridiculous ceremony of carrying the pope's effigy about the streets of London, and committing it to the flames, a kind of mock solemnity that gathers the scum of the people, who are always ripe for plunder, sedition, and riot. On this occasion the malecontents proposed to excite the mob to a revolt, and under the cloak of popular fury to be revenged of their enemies and subvert the government.

WHILE Galas was flattering himself with these hopes, he received the articles signed between Menager and the English ministers, from the secretary of state's office. If those articles chagrined him, he was equally provoked at the manner in which they were sent, wrapt up in a sheet of paper, without mentioning, either by word of mouth,
or

or in writing, from what quarter they came. He printed them, thinking by this means to be revenged. The printer was taken up, and declared that he had received them of count Galas with orders to put them to the press. The ministry from that time looked upon themselves as released from all sorts of restraint, and represented to the queen, that it was for her service to order a person, who under the sanction of his character had been guilty of criminal intrigues, immediately to quit the kingdom.

THE queen had some difficulty to yield to their representations. She had a regard for Galas, and looked upon him as a man of honour. Besides she thought it would be an affront to the archduke, and a kind of rupture, thus to turn away his minister. Perhaps said she, he is innocent of the several heinous offences laid to his charge.

ST. JOHN convinced her of the facts, and gave sufficient proofs that the charge was well grounded. The queen therefore ordered Galas to be forbid to appear at court, and to have notice given him, that her ministers should have no further communication with him, and an account thereof to be transmitted to the archduke.

IN pursuance of the queen's orders, the master of the ceremonies, who in England performs the office of introducing ambassadors, let him know that the queen displeased with his conduct, would

would not suffer him to appear any more at court, or to exercise the function of a foreign minister, since she no longer considered him as invested with a public character.

HE wanted to know the motives of this severity, and what he had done to deserve it. The answer was that care should be taken to inform his master.

THESE facts preceeded Gaultier's arrival at Versailles. He acquainted the king with every circumstance, and with what he knew in regard to the present state of England.

BUYS was treated more favourably at court than Galas, but did not make a greater progress. The queen had declared to him that she would have peace, and that the conferences should be opened immediately. This did not answer the intent of Buy's expedition, nor his sanguine expectations of success. He had flattered himself he should either be able to break off all negotiation, or if he could not compass that, he should employ such artifices to ruin the new ministry, as might contribute to prolong the war. And indeed they talked of nothing less at the Hague than of carrying it on with greater vigour than ever. They observed no sort of decency in their declamations against the queen's ministers. They represented them as traitors to their country, traitors to their allies, and as fellows that had
fold

sold themselves for French gold. Buys spoke of them with the same indiscretion and untruth; all malecontents, whether English, or foreigners, were welcome to his house, he took pains to invite them all, perfectly discharging his commission, that of blowing the coals, and of using all his endeavours, either to ruin the new ministers, or to restore their rivals. But his chief and intimate connexion was with Bothmar, the duke of Hanover's envoy.

THIS duke, at that time presumptive heir to the crown of England, considered the whigs as the chief support of the succession established in the protestant line, to the advantage of himself and his family.

THE whigs were impatient for his accession, as the period in which they should overturn their enemies, and without all doubt recover the whole authority of which they had been stripped by the tories. But neither the unanimity, nor the intrigues, nor the pressing instances of the foreign ministers were able to procure this change, before the duke of Hanover ascended the throne. This lucky moment depended on the queen's life, and of course was uncertain. So long therefore as she continued to reign, it was thought necessary to add greater weight to the representations which had hitherto proved ineffectual. In order to back them, the
enemies

enemies of the government, resolved to invite to London, a general famous for the signal services he had done the allies during the course of the war. With this view they solicited prince Eugene to come to their assistance. The duke of Marlborough persuaded him to set out immediately for London. Bothmar thought he should pave the way for him, by presenting, in the duke of Hanover's name, a memorial to the queen of Great Britain, to dissuade her from entering into a negotiation with France, independently of her allies, on any other foundation than that of the preliminaries proposed in 1709.

THE supreme ruler of the universe, in whose hands are war and peace, had fixed the term of both. This term was drawing near, and no human endeavour could frustrate the order of providence. So many engines at work to hinder the re-establishment of the public repose, served only to disunite the allies; and in proportion as their jealousy of each other increased, a stronger friendship and correspondence was cemented betwixt the ministers of France and England. The lord Treasurer, Oxford, and St. John secretary of state, undertook to manage the whole of the negotiation.

THE abbé Gaultier, the messenger of both sides, was not detained long at Versailles. The king ordered a memorial, to be delivered to him, in answer to the questions proposed by the English ministers, and containing the eclairsissements which they demanded in the name of her Britannic majesty. It might serve as a rough draught for the instructions, which the king proposed to give to his Plenipotentiaries at the conferences of peace. Therefore this was an indubitable proof of the extraordinary confidence his

majesty reposed in queen Anne's sincerity; and indeed he no longer considered that princess in the light of an enemy, but as a discreet, prudent, and sure friend, to whom he might unbosom himself with safety, and incapable of betraying a secret, which she knew how to make a prudent use of, according as circumstances should require.

THE purport of the principal articles of the memorial was, that the king would consent in the first place to let the Dutch have a sufficient barrier for securing the tranquillity of their country, as well as for restoring their commerce to its former advantages, if on their part they would sincerely contribute to the re-establishment of peace.

IN the second place it was mentioned, that before this barrier was settled, it would be necessary to determine the fate of the Netherlands, and to what prince they should belong to.

THE king of Spain had ceded those provinces to the elector of Bavaria. The king demanded the execution of a treaty, which he himself had signed. His majesty however consented, in order to remove all uneasiness from the Dutch, that they should have a right to garrison the strong towns in those provinces, with troops maintained at the expence of the country; thus they should have a double barrier, sufficient to remove all reasonable jealousy in regard to France.

WITH this view, the king consented to leave the States-General in possession of Menin and its Verge, and to add Ypres and its Chatellany, with Furnes and Furnembach.

THIRDLY the king demanded as an equivalent for these towns, that Aire, Bethune, St. Venant, Bouchain, Doway, and their dependances should be restored to him.

FOURTHLY

FOURTHLY in regard to England his majesty confirmed the promise he had made to demolish the fortifications of Dunkirk, as well by land, as towards the sea. For an equivalent thereof he specified the restitution of Lisle and Tournay with their dependances.

THE king however in confidence acquainted the queen of Great Britain, that he should be satisfied with the restitution of the town and citadel of Lisle with its dependances, and give up Tournay, rather than retard the peace by obstinately insisting on that article.

FIFTHLY, a condition which the king had greatly at heart, was the restoration of the elector of Bavaria to all his territories, to his rank, and dignities, with the complete restitution of whatever had been taken from him, his artillery, moveables, jewels, and generally all his effects.

THE king judged that should it be impossible to obtain so just a restitution in favour of that prince, perhaps he might be prevailed upon to resign his dominions and his dignity to the electoral prince his son, upon marrying the archduchess, eldest daughter of the emperor Joseph, on condition however that the elector should enjoy the sovereignty of the Netherlands to himself, and accept of it in exchange for Bavaria, leaving the care of garrisons to the Dutch, and the charge of maintaining them to the country.

THERE were other equivalents proposed in favour of the elector of Bavaria, which only shewed his majesty's great attention to the interests of a faithful ally, unjustly stripped of his territories, contrary to the constitutions of the empire, out of hatred to his attachment to the just cause of his majesty, and of the king his grandson.

As there was reason to believe, that if the Dutch were to act bona fide, in concert with England, they would greatly influence the rest of the allies, in regulating the conditions of peace; his majesty was further willing to engage the States General, by the lure of commerce, to second the demands of the elector of Bavaria. For this purpose the king promised to grant them the tariff of 1664, and the long wished for exemption from paying the fifty sols *pr. tun*, if they would contribute to obtain for that prince the conditions proposed in his favour.

In failure of these good offices and of success therein, his majesty would grant them only the tariff of 1669.

THE engagement which Menager had signed in favour of the duke of Savoy, was confirmed. The king moreover declared, that far from opposing the aggrandizement of that prince in Italy, he thought it would be for the good of that part of Europe, if he was to have the remainder of the Dutchy of Milan.

His majesty was pleased to acquaint the queen and her ministers in confidence, that in such case he should make no difficulty to acknowledge him as king of Lombardy.

HE insisted on the restitution of Exilles and Fenestrelle. As he was explaining himself in regard to the pretensions of all his enemies, he declared in the same memorial that he should make no difficulty to acknowledge the title of king of Prussia, which the elector of Brandenburg had assumed to himself. That he should do the same in regard to the ninth electorate, which the emperor had created in favour of the duke of Hanover, and should refer both these articles to the signing of the peace.

THE

THE archduke having been elected to the Imperial dignity, took his way from Spain through Italy to his hereditary dominions. He was crowned at Frankfort the 22d of December; and before the ceremony of his coronation, the memorial had been delivered to the abbé Gaultier. The king was willing however to acknowledge that prince as emperor at the ensuing peace.

THE other conditions in regard to the same prince, were to yield fort Kehl to him and to the empire, to demolish the fortifications of Strasburg erected on the Rhine, with those opposite to Huningen, and generally the several works built or erected on the other side of that river.

BRISAC was promised to be restored to the emperor, but fort du Mortier to remain to France; if that prince would engage on the other hand to restore Landaw to the king, and to re-instate the electors of Cologne and Bavaria.

THESE several articles corresponded to the questions proposed in the behalf of the queen of Great Britain. Her ministers had desired to be informed of the king's intentions in regard to the conditions of the general peace. They had sent the abbé Gaultier to obtain such éclaircissements, as were necessary to regulate their conduct; and his majesty did not at all doubt but they would make a good use of what secrets he should communicate. He freely opened all his designs to them; for in the memorial delivered to Gaultier, there was a particular and distinct account of the principal points of the instruction, which he proposed giving to his plenipotentiaries at the conferences of Utrecht.

THERE was no need for desiring the abbé Gaultier, who was perfect master of the negotiation, to make the queen and her ministers sen-

sensible of the confidence, which his majesty had demonstrated towards them; as it could not escape their observation, he had orders to declare that the king did not in the least question, but he should meet with mutual confidence, and that they would make a prudent use of his information. As Gaultier was to give an account of his journey and his instructions, to none but the lord Treasurer and St. John, these were the only persons he was to assure of the king's esteem and confidence upon so important an affair. Prior, whose zeal for peace and his country's good had been conspicuous, was not to be forgot. It was above all things necessary to make them sensible, that if they found any obscurity in the answers with which he was entrusted, or in those which might be made in the course of the negotiation, they should be soon cleared up, and the difficulties removed by communicating mutually and bona fide, such doubts as might easily arise on both sides, when the negotiators can neither see, nor speak to one another, and when there is hardly an agent to carry on the communication between them.

SOME negotiations had been set on foot in Germany by the king's orders, before any judgment could be formed of the progress and consequences of the treaty with England. The king being fully determined to act in thorough concert with the queen of Great Britain, ordered the abbé Gaultier to tell her majesty's ministers, that those negotiations should be suspended, if she did not think it expedient to continue or even to conclude them.

In short his majesty desirous of obliging the queen of England in every thing, thought proper

proper to acquaint the duke of Savoy with the article which Menager signed in his favour, and which his majesty had approved. He therefore ordered a copy of this article to be sent to the marquis of saint Thomas, at that time the duke of Savoy's prime minister.

BESIDES paying the expences of Gaultier's journey, the king made him a present of 6000 livres for his trouble.

A few days after Gaultier's departure for England, the earl of Strafford wrote word, that the Dutch passports for the plenipotentiaries of France, were at length made out. In England it was thought that they would be delivered to the ambassador of that crown, in order to be forwarded to the king; but the Dutch wanting to make a merit to themselves with the queen of Great Britain, ordered Buys to deliver them to her majesty. He was directed at the same time to know her intentions in regard to the opening of the conferences, and to leave to her option to determine the town in which they were to be held.

STRAFFORD would have preferred the Hague to any other place; but the king excepted against it, and the queen of England approved of his reasons, founded chiefly on this that the pensionary Heinsius would in all probability be appointed one of the plenipotentiaries of the Republic, if the conferences of peace were to be held at that place. His influence was well known, as were likewise his sentiments, and his attachment to the preliminaries of 1709, which were his own contrivance. Supposing the conferences to be opened at any other place than the Hague, where the pensionary is confined by his office, he could not act as plenipotentiary, and be absent from the council of State.

THE king remembered also, that at the treaty of Ryswic, his ambassadors being confined at Delft, were frequently ignorant of what was in transaction at the Hague among the allied ministers. The Dutch would have been glad to deprive the French plenipotentiaries once more, of every intelligence conducive to the good success of the negotiation.

IN England the earl of Strafford was censured for insisting upon the Hague; but he had taken such pains to forward the negotiations of peace, and had conformed so strictly to the intentions of the queen his mistress, that it was in some measure but just to excuse his solicitations, founded in all probability on the interest he had to continue where his family was settled, and to avoid the trouble and expence of removing to another town; trifling considerations when set in competition with the concerns of the public, but oftentimes more weighty with some men, than the welfare of the state and the success of important matters committed to their management.

THE abbé Gaultier upon his return to London the 26th of November, acquainted the two ministers with the king's resolutions, contained in the memorial which he had received of his majesty. They expressed equal satisfaction at the precise answers to the several questions proposed by her Britannic majesty. The queen herself was not less pleased, when she came to hear them. Both Oxford and St. John wrote to the king's minister. Oxford assured him, ' that
' they were exerting their utmost endeavours,
' to finish the grand affair, pursuant to the ar-
' dent desire of both parties; that the queen had
' been pleased to see by the last memorial, the
' great confidence which the king reposed in
' her;

her; that she would render it subservient to a good purpose, to induce several of the allied states, and especially the Dutch to settle their interests before the opening of the conferences; that her majesty was absolutely resolved to finish the work of peace, notwithstanding the many obstructions she met with, as well from her own subjects, as from some of her allies; that she was firm and constant in her purpose; that she hoped the king would give orders for obviating the usual difficulties of negotiation, as on her side she would particularly direct her ministers, to determine the most essential points without loss of time, so that the peace should be agreed upon before the opening of the conferences, and there should be no other obstacles to hinder it, nor further expences incurred for continuing the war.'

It was not therefore without foundation that the English afterwards declared, while the plenipotentiaries were met at Utrecht, that the peace should not be concluded in that city, but at London, and at Versailles.

Buys delivered the passports for the French plenipotentiaries, into the queen's own hands. The lord Treasurer mentioned this particular in the same letter; adding that the Dutch agreed, the conferences should be opened at Utrecht, the 12th of January of the ensuing year 1712. He likewise run into high commendations of the sincerity of the court of France, of which he had had evident proofs since the commencement of the negotiation. He exhorted them to continue to behave with the same candour, as the sure and only way to defeat the malice and artifices of ill designing men, who endeavoured to raise suspicions of the sincerity of France, and to make the public believe that they must take

take care not to give any credit to the false assurances, by which she was tempting England to treat with her. It was proper therefore to detect the malignity of the enemies of peace, and to destroy all prejudices, in order to promote the negotiation.

St. JOHN, secretary of state, shewed the same sincerity and plain dealing as the lord Treasurer. He looked upon peace as necessary to his country, and as a solid blessing, which a zealous and disinterested patriot ought to endeavour to procure her. He persisted in the same sentiments during the whole course of the negotiation, and punctually complied with his mistress's intentions. It was by her orders he wrote to the king's minister at the same time as the earl of Oxford, to give him notice of the day the conferences were to be opened at Utrecht, as settled by the queen of England and the States-General.

ACCORDING to this agreement, the ministers employed at the conferences of peace, were to have only the title of plenipotentiaries, and not to take the character of ambassadors, till the very day the peace was signed.

THE interests of Spain, as well as those of the elector of Bavaria, were to be regulated before the ministers of those powers should be admitted to the conferences.

It was owing to the pressing importunities of Buys, that the queen had given her consent to the exclusion of the Spanish and Bavarian ministers; it was demanded only for a certain time, and under the pretence of its being impossible to send passports for the ministers of those powers, before the titles of their masters were acknowledged; and that it would be the means of retarding the negotiation, while it was of
the

the utmost importance to push it forward. Besides, to settle the interests of Spain and Bavaria, there was very little occasion for their ministers to be present, till those interests came to be discussed.

Buys obstinate in his demands, and glad to retard the opening of conferences, made the delivery of the passports depend on the answer, which the king should give to the article of admitting the ministers of Spain and Bavaria. The difficulty was ill founded, and appeared in that light to the queen's ministers; but they were solicitous to remove every obstacle, that might hinder or retard the opening of the conferences. Their good intentions were so well known, and the king was so sensible of the importance of assisting them to conduct the work of peace to a happy conclusion, that there was no manner of room to doubt but the king would facilitate the forwarding of the passports, by giving his consent, out of regard to the queen of England, to commence the conferences, before the ministers of Spain and Bavaria were admitted.

WHILE they were waiting in London for the king's answer to this article, the abbé Gaultier wrote word the 4th of December, that the queen of Great Britain would not furnish her quota for another campaign, nor suffer the duke of Marlborough to go over to Holland, and that they were preparing to call him to an account, concerning divers weighty matters, at the next session of parliament.

IN regard to the peace, the Dutch, the duke of Savoy, and the elector of Brandenburg, were willing to submit their interests to the queen of Great Britain.

THE

THE English ministry did not seem to give themselves any trouble about the emperor's opposition. They were not so easy in regard to the duke of Hanover, who was considered and dreaded as presumptive heir to the crown of England. Bothmar, that prince's envoy, and Buys, having entered into a close connexion, shewed a surprizing diligence in blowing the coals of sedition and rebellion. The only difference in their conduct was that the States-General having conformed to the queen of England's intentions, Buys endeavoured to act in disguise and spoke on all occasions, as if he was sincerely desirous of peace; but he had been privately concerned in penning that violent memorial, which Bothmar delivered in his master's name to one of the secretaries of state.

NOR were they less incensed in Holland against the conduct of that crown. The great men as well as the common people, condemned the state for being so complaisant to the English ministry. They said that that the condescension, and acquiescence, shewn to that nation, had been the cause of their despising the Republic, who should not have sought to maintain her weight by mean submission, but by proper courage. That France so often vanquished during the course of the war, was at length grown victorious by negotiations, by treaties ignominious to the allies, and by her good fortune in making the English ministry fall into the snare which she had laid for the Republic.

BUT the most dangerous enemies of the ministry, observed a profound silence; they looked upon invective and declamation as an idle shift, and therefore resolved to fight the government with other weapons. It is pretended that the pensionary of Holland, before the sending of the passports,

ports, had promised the emperor to leave no stone unturned to prevent their being issued out, and that his interest on that occasion had not been equal to his good will.

THEIR domestic enemies persisted in the design of exciting an insurrection in London; and if this scheme which had been laid some time since, should not answer their expectations, they comforted themselves with the hopes of better success from the secret measures, concerted with the court of Vienna and the States General, to seize on the English troops, at that time in garrison in the Netherlands.

THE king having been informed of these different conspiracies, ordered Gaultier to acquaint the two ministers with the intelligence. It was no news to them; and the truth thereof was absolutely confirmed by the behaviour of count Galas, since the declaration he had received from the queen of England, and his being prohibited from any further access to her majesty's ministers. At first he expressed all the resentment it was natural for him to have, upon quitting a court where he had been publickly affronted; but instead of hastening he deferred his departure, under the frivolous pretence of waiting for a fleet from Rotterdam. The real motive of this delay, was his desire of seeing the success of that mobbish procession, which the whigs intended to render subservient to the exciting of an insurrection, the consequences of which would not perhaps be confined to the destruction of the ministry.

THE success of such a project being very uncertain, Galas wrote pressing letters to prince Eugene to hasten his departure, as the last resource for preventing the peace so ardently desired by the ministry.

OUR

‘ OUR friends, these are his words to Zintzen-
 ‘ dorff at that time at the Hague, are very sollici-
 ‘ tous that some person of distinction should come
 ‘ over to take my place. They are all, and parti-
 ‘ cularly my lord Sunderland of opinion, that no
 ‘ body would be so proper as the prince, whose
 ‘ great reputation and popular character will not
 ‘ permit the ministry to dare to offer him any
 ‘ slight or affront.’

MEASURES had been already concerted with the leaders, to march in procession with a numerous retinue to meet prince Eugene, and to introduce him with grand solemnity and triumph into London. Above two thousand horsemen were to be ready at his landing, to conduct him to town; and this public entry was to be upon the very day that they exhibited their foolish ceremony of burning the pope’s effigy; so that the two mobs combining should execute the plot, which was said to be approved of by a great number of Lords, then met in parliament.

THE interest of the duke of Hanover was considered as inseparable from that of the whigs and of the emperor; therefore Bothmar’s princess was particularly desired to come over by the same party. But the queen’s ministers having had timely notice of those conspiracies, took care to nip them in the bud. The earl of Strafford had orders to dissuade prince Eugene, who was then in Holland, from going over to England. Strafford’s representations did not prevent this voyage, which had been long before agreed upon; but they delayed it long enough, to occasion some changes in England, and to weaken the enemy’s party.

THE sweeter this name of peace resounded in the ears of a people oppressed with the burden of a long war, which was unprofitable to England, and of

no use but to the house of Austria; the more the party in the opposition endeavoured to misrepresent the intentions of the ministry. The whigs, and among others, Sunderland and Halifax, who were considered as the heads, endeavoured to persuade the people, that the chief view of the present administration, was to restore the prince whom they called the pretender. The queen, they said, was betrayed, and the people would very soon be betrayed also, unless these pernicious intrigues were immediately defeated. The way to do this was to publish the secret immediately in England and in Holland; and besides, it would be proper to send over directly for the duke of Hanover or his son. Otherwise the protestant succession would be in imminent danger, as the queen's health was daily declining, and her constitution ruined; she was kept alive by art, by cordials and strong medicines prescribed by her physicians. They added that the landing of the presumptive heir to the crown, and his residing in London would defeat the secret conspiracies in favour of the Pretender, and maintain the order of succession; that then would be the time to set about the peace, and to enter into a just and reasonable treaty in concert with all the allies.

THE queen of England and her ministers having been informed of the conspiracies of the whigs, and of the countenance given them by the emperor and his allies, grew more eager to conclude the negotiation begun with France.

THE king on his part omitted nothing that could contribute to the same end; hence he consented to every demand which that princess had lately made him.

THE only point that could admit of some difficulty, because Buys connected it with the delivery of the passports, was to open the conferences without

without waiting for the ministers of Spain; Cologne and Bavaria, and to treat before they were admitted: but in reality this condition, so warmly solicited by the queen of England, could be of no prejudice to those princes; their interests were likely to be better supported in the king's hands, than by their own ministers. Besides the Spanish plenipotentiaries, then at Madrid could not reach Holland by the day appointed for opening the conferences.

THE king consented it should be the 8th of January of the ensuing Year 1712, as the Queen of Great Britain had proposed.

THAT no other titles should appear there but those of plenipotentiaries, and that those ministers should not assume the character of ambassadors, till the day and moment of signing the treaties.

THE mutual dispositions of the two sovereigns appeared in the letters written on each side by the ministers, full of cordiality and friendship. The duke of Marlborough had been made to understand heretofore, that if he would contribute to the peace, he should have a reward of such a nature, as he generally seemed most fond of; but in the present negotiation, no other recompence was ever mentioned, but that of procuring peace to Europe, and no other interest but that of the state. If France studied to use such expressions as were most capable of pleasing the queen, they were not only due to her sex; but her zeal for peace, and the plain dealing of her ministers deserved those encomiums, the just tribute of sincerity. It is true, that this is a virtue not always practised by those who are concerned in negotiations; on the contrary a great many falsely imagine, that artifice and lying are master strokes of policy.

THE

THE abbé Gaultier, a plain clergyman, without the least pomp, or ceremony, was so agreeable to the lord treasurer, that when the king had some design, and even made a proposal to send an agent to England of a higher character, this minister begged that his majesty would please to let Gaultier continue to execute his orders. And indeed he acquitted himself very exactly in this post, explaining his orders in the clearest manner; nor was he less punctual in the account he gave of the answers of the English ministers, of the commissions he received of them, and of the intelligence he might have of the state of the kingdom, or the temper and disposition of the people. If he was to cross the sea, in order to give a verbal account of some important commission, and to descend to a more particular detail than could be explained in a letter, he never grudged his trouble; he was afraid of no difficulty, where the service of his king and country was concerned.

THE English parliament being met, the queen went to the house the 18th of December 1711. She declared in her speech that she had thought proper to put an end to the war, which had cost the nation such a deal of blood and treasure, and to conclude an honourable and advantageous peace. In the house of lords, the Whigs with great vehemence declared against all treaty of peace, unless the principal condition included the total restitution of the Spanish monarchy and the Indies; in favour of the Emperor and his family.

THE peace was a long time debated in the house of commons, but at length the pacific party prevailed by a majority of 126.

IN the house of lords the court were within one of having a majority, notwithstanding the violent fury of the Whigs.

MARLBOROUGH and his adherents had bribed even the queen's servants, eight of whom voted against the court.

If this corruption could have been fairly proved, it would have been high treason according to the laws of England; and the court party at that time talked of nothing but of beheading the corruptor.

THIS opposition in the English parliament, at a time when the queen and her ministers thought themselves sure of a majority, was attributed also to the intrigues of Buys. At least he gave room to believe, that he was in expectation of some important event, capable of oversetting every measure conducive to peace. The passports which he had long since received of the States General, were still in his hands, tho' he had been ordered to deliver them to the queen. He had no pretence to delay them any longer, since the king had removed every difficulty concerning the admission of the ministers of Spain and Bavaria. In short, the artifices of the Dutch minister having proved ineffectual, and the opposition in the upper house not answering his expectations, he was convinced that he had no other step to take, than to deliver up to Mr. St. John, secretary of state, those passports, which he had kept so long by him, with a view of retarding the conferences, that were to pave the way to a general peace.

THE secretary of state without loss of time sent the passports to France. He accompanied them with fresh assurances, that the intrigues of the enemies of peace would be ineffectual, and that the difficulties they had raised, would soon be removed by the care and steadiness of the queen his mistress, constant and unshaken in her resolution of omitting nothing to complete the important work of a general pacification.

THE

THE queen took notice on all occasions, how greatly she was pleased to find that the king's sentiments agreed with hers. Oxford and St. John expressed themselves in the same strain. The lord treasurer declared that his promises should be effectual, and that the time was not very remote.

THE parliament however was not yet come into the queen's measures. The house of lords were divided : and it required great prudence and management to make a proper use of this division. The king sensible of the importance of not acting rashly in those conjunctures, would rather have checked the eagerness of the English ministers, than have spurred them on, either to peace, or to strike those decisive blows which they had levelled against the most violent opposers of the queen's pleasure. Those on whom the storm was most likely to fall were the dukes of Marlborough and Somerset.

BUT whether those examples of domestic justice were sooner or later exhibited, was a matter of indifference in regard to the consummation of the important work of peace. The nature and the time of punishing the enemies of the queen, might be referred to the English ministers. It was therefore thought sufficient to write only to St. John, that the passports were come ; that marshal d'Huxelles, the abbé de Polignac, and Menager, whom the king had nominated his plenipotentiaries, would set out directly, being perfectly acquainted with what had passed at the preceding conferences. Besides, as there was not the least room to doubt of the prudence of the English ministry, and their knowledge of their own interests ; it would have been needless, nay perhaps dangerous to direct them how to behave, either in regard to preventing, or defending themselves

against the designs of their enemies. The plenipotentiaries had already received the king's instructions; agreeable to the plan of the articles previously communicated to the queen of England; for there had been no further question this long time about those odious preliminaries contrived and demanded by the enemies of peace, only to raise an invincible obstacle against it. The point was no longer, as at the conferences at Gertrudenberg, to find out some expedient, equally impracticable and unjust, to oblige his Catholic majesty to renounce the Spanish monarchy and the Indies in the space of two months. The absurd reserve of ulterior and secret demands was abolished. The negotiation was to be conducted in the usual order of treaties; while the king recovered the possession, claimed by the Dutch, of settling the conditions of peace, and determining the fate of Europe.

THUS the situation of affairs being changed, the king insisted that the principal towns which he had lost in Flanders during the course of the war, should be restored to him, according to what he had declared to the queen of England.

WE have seen in the articles communicated to her Britannic majesty, the great attention which the king paid to the interests of the electors of Cologne and Bavaria. The plenipotentiaries were again and particularly instructed, to use all their endeavours, for obtaining the restoration of both those princes to their dominions, and an indemnification for the damages they had sustained. And as his majesty reckoned that if his ministers acted in concert with the plenipotentiaries of England, such an union would infinitely contribute to the advancement of peace, he ordered them to establish and to strengthen that good understanding, as much as lay in their power, and to behave so, if possible, during the course of the negotiation, that the English should insensibly become the mediators, and act the part without the title. In a word, it was proper the Dutch should know, that they were in great measure indebted to the intercession of the queen of England, for the advantages they were to obtain by treaty: their conduct having been such as not to deserve the least favour from the king, but on the contrary a long remembrance of the pride and injustice of a Republic, intoxicated by prosperity so far as to forget herself.

The END of the THIRD PART.

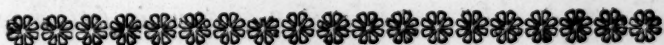


NEGOTIATIONS

FOR THE

PEACE OF UTRECHT,

1712.



VOL. II.

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THE

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THE plenipotentiaries of France, England and Holland arrive at Utrecht. But the negotiation is still carried on between France and England. State of the latter kingdom. Prince Eugene goes over to London, in order to crush the new ministry, and to oppose the peace. The duke of Marlborough is dismissed from all his employments, and charged with having embezzled the public money. Prince Eugene endeavours to put a stop to the negotiation. Violent projects of the enemies of the ministry. Prince Eugene leaves England. State of the negotiation of Utrecht. Death of the Dauphin; of the duke of Burgundy, who became dauphin; of his wife the dauphiness; and of the duke of Britany. These misfortunes retard the success of the negotiation. Obstacles removed. Suspension of arms betwixt France and England. Convention betwixt the two crowns. Lord Bolingbroke arrives in France. A further suspension of arms is settled by sea and land. State of the conferences of Utrecht. The king demands satisfaction of the Dutch for an insult offered to one of his ministers, and obtains it. After a great many difficulties and delays, the respective ministers of England, France, and Holland sign the treaty of peace. This peace at length becomes general between all the belligerent powers. Reflection of the author of these memoirs, and comparison betwixt this treaty and the preliminaries drawn up by Heinsius.

M E-

MEMOIRS

CONTAINING THE

HISTORY of the NEGOTIATIONS

FROM THE

Treaty of Ryfwic to the peace of Utrecht.

PART THE FOURTH.

NEGOTIATIONS

For the peace of Utrecht, 1712.

THE delay, contrived by Buys, in sending the passports, had retarded the departure of the plenipotentiaries, who did not arrive at Utrecht till the 19th of January 1712. Buys being returned from England, and nominated by the province of Holland, to assist at the conferences of peace, had reached that city a few days before them. His sentiments were not yet

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changed ;

changed; for he continued as averse as ever from peace. He had been hitherto employed only to cross the negotiations, and to throw every difficulty he could in their way. This he had attempted unsuccessfully in England; where he behaved with so little circumspection, that the day before his departure, when he took leave of the whole council assembled, the high-treasurer answering his compliment, did not scruple to tell him, that he had acted ever since he had been in London, not as the minister of an allied power, but as an incendiary that had been sent to throw every thing into a combustion; that his intrigues, which he imagined to be so secret, were perfectly known; that the queen was very well informed of his connections with those, of whose designs her majesty had just reasons to entertain a suspicion, knowing their aversion to her government; that she had been apprized of every thing that had passed in conversation between his friends and him. “You was yesterday,” said the high-treasurer, “again at such a house;” mentioning it by name, as well as the company that met there. He repeated every thing that had been said on the occasion; and the account was so exact, that Buys neither presumed to contradict the truth, nor to answer him. After this conviction, the high-treasurer said to him, “Here is a purse of a thousand pistoles, of which the queen makes you a present.”

THUS

THUS they parted. When he came back to Holland, it was reported that the States-General were going to employ more effectual means, than those useless representations to the queen of England; and that they were actually fitting out a fleet, to carry over the duke of Hanover to that kingdom, with a considerable body of that prince's own troops. It was already given out in Holland, that shortly would be exhibited such another scene as that of 1688, but probably one more bloody.

FROM these speeches people of the best sense concluded, that there was room to admire the moderation of the English ministry, and to be astonished at their great patience in regard to the avowed enemies of the queen and her government.

IT had been given out, that those enemies of the ministry would be soon turned out of their places; but not one of them was yet removed: they behaved with the utmost insolence, while those whom they abused acted towards them with great decency. What signifies it, some said, to offend only by halves; and when you have the power in your hands, to leave those whom you have offended in possession of the means of taking their revenge.

THE king was willing that abbé Gaultier should be informed of these hints; but without directing him however to press such prudent and able ministers, as those of the queen of Great-Britain,

to take any other resolution than such as they should judge suitable to their own safety, and the present situation of affairs.

IN these circumstances their only way was to put a speedy end to the war, by which the credit of the opposite party was chiefly supported. And indeed it was in order seriously to contribute towards a peace, and to forward its conclusion, that the earl of Oxford and Mr. secretary St. John had always intended to join Mr. Prior to the bishop of Bristol and the earl of Strafford, and to have him nominated third plenipotentiary from the queen of Great Britain. This scheme met with some difficulties in all likelihood, which they could not get over, so that the place remained vacant.

THE king's plenipotentiaries reckoned to open themselves chiefly to Prior. If he should not be there, they asked his majesty which of the two English ministers they might explain themselves to with greatest safety. He mentioned the bishop of Bristol, tho' he was satisfied with lord Strafford's conduct, particularly in regard to the forwarding of the Dutch passports, which had met with such delays.

AFTER they were delivered, it seemed as if the Dutch were desirous to cancel the remembrance of the many obstacles, which they had raised to the opening of the conferences, and to atone in some measure for their bad behaviour, by the honours they shewed to the king's plenipotentiaries,

nipotentiaries, as they passed thro' those towns that were garrisoned by the Republic. They were not treated with the same respect at Brussels nor at Antwerp. The commanding officers of both those places made an excuse for not firing off the guns, pretending that their master would have no concern in the negotiation of peace; consequently that his officers could pay no public compliments to the French ministers employed in that commission.

PRINCE Eugene having resolved to use his utmost endeavours to cross the treaty, was already set out for England, with full powers to spend what sums he should judge proper, and with letters of credit to answer any demand. The money, he thought, would have been well laid out, if he could overset the new ministry and their projects. This he hoped to effect when he arrived at London, the 16th of January 1712. The queen of England had already consulted with her privy council, in what manner she should receive him. It was determined to shew him all the respect due to the sovereign that sent him, as well as that which was particularly owing to the birth, services, and reputation of prince Eugene; but at the same time that all these points were to be observed, it was resolved to watch all his motions so narrowly, that he should not have the least opportunity of forming or fomenting any cabals or parties in the city of London. For indeed neither the queen nor her council were

ignorant of the great expectations of the whigs from prince Eugene's presence, and from the stay he was to make in London. This party flattered themselves that from his generous and popular disposition, he would comply with their wishes and directions, in availing himself of the means and abilities of which he was possessed, to stir up the mob, who of themselves are naturally turbulent. They reckoned besides that the proposals which he was to make to the queen, as well as to the parliament, would be so advantageous to the nation, that the new ministers would not dare to reject them.

THESE proposals were to leave the English in absolute possession of the commerce of Spain and America, and moreover to make the king of Denmark and the Czar of Muscovy join in the grand alliance. Should these offers be accepted in spite of the new ministry, the duke of Hanover supported by his allies was to go over to England. The high treasurer resolving to keep terms no longer with the queen's enemies and his own, had been before-hand with prince Eugene. The prince was not yet arrived, when the duke of Marlborough was dismissed from all his employments, and accused of having converted the public money to his own use, in that very assembly, where ten years running he had received the thanks and encomiums of the nation at his return from each campaign. He was charged with having taken and reserved

to himself immense sums out of the pay of the foreign troops; besides the presents which he had received or rather extorted from the officers that provide ammunition for the army. One single article of these extortions amounted to forty-two thousand pounds sterling. In vain did he plead in his defence, that the late king William had allowed the general of the army, a privilege to deduct out of the pay of the foreign troops a regulated sum, for secret correspondences. Marlborough maintained that he had exacted nothing beyond that regulation, which had been confirmed by the queen's order in the month of July 1702. Notwithstanding this defence the queen declared that she thought proper to dismiss the duke from all his employments, in order to leave a free and impartial course to so important an enquiry.

THE house of commons, which for a series of years had sounded the praises of that general so high, came to a resolution, that by accepting the annual presents of the persons he contracted with for the ammunition bread in Flanders, he had been guilty of an *illegal and unwarrantable practice*, that he ought to account for it, as well as for the sums deducted out of the pay of the foreign troops.

THE high treasurer had some thoughts of carrying his revenge still further; but the instability of affairs in England renders them apprehensive of reprisals, in case of any reverse of fortune.

fortune. This reflexion saved his enemy's life. Yet Oxford was suspected of having behaved moderately in regard to Marlborough, merely with a view of gaining him over to his party, and making him join in the project for a peace.

THE duke of Ormond was appointed captain-general of the queen's land forces, and her majesty created twelve peers to obtain a majority of votes in the house of lords.

PRINCE Eugene came to London after all these changes, when Marlborough had reason to reproach him for having been so dilatory in his voyage, which might perhaps have been of service six weeks or a month sooner. " This delay, said Marlborough, is the unhappy effect
 " of Austrian gravity, which has been so often
 " fatal to the interests of that august family.
 " A month ago our friends had a majority in
 " the house of lords, they might have sent three
 " or four of the chiefs of the opposite party to
 " the tower without any sort of difficulty. The
 " vacant places would have been filled up to
 " their mind, and the war continued on the ancient footing; but the creating of the twelve
 " peers, and the arrival of the Scotch lords,
 " have changed the face of affairs. We must
 " now have recourse to more violent methods.
 " There are still some hopes however; for all
 " we have to do is to remove three or four persons, together with the high treasurer, who
 " are possessed of the confidence of a silly woman,
 " and

“and govern her as they please. As soon as
“we have made these changes, things will re-
“turn to their former course; the fleet, the
“army, the queen’s household, are composed of
“honest people, who are for us. The chief mi-
“nister has done all he could to expose us, and
“he has so well succeeded, that we cannot pur-
“sue our design with the same air of popularity
“as before.”

He concluded his speech with advising prince Eugene “to behave himself with great mode-
“ration, to ask for nothing but what was rea-
“sonable, to gain the good opinion of the mi-
“nister by all possible means, and to act so as to
“engage him, as well as the house of commons,
“to grant powerful supplies for the next cam-
“paign, and especially for the Spanish war.”

PRINCE Eugene had already had a short au-
dience of the queen the 17th of January in the
evening, the day after he came to London. The
reception he met with from that princess was
very cold; few words passed, and no business
was talked of. The prince afterwards returned
the visit to the high treasurer. This minister,
without entering into business, affected only to
shew him extraordinary respect, chiefly to de-
prive the opposite party of the satisfaction of
saying that he had been guilty of any disregard
towards the emperor, or towards the prince en-
trusted with his orders.

THE prince disclosed his instructions in several written memorials, which he delivered to the English ministers, and whose answers he received in like manner in writing.

THEY contained, in the first place, assurances of the emperor's displeasure at having heard, that the queen had been dissatisfied with count Galas's conduct. Secondly, prince Eugene declared he had full powers to agree with the English ministry, upon some expedient for making the Imperial ministers assist at the conferences of peace; for his Cæsarean majesty could not look upon the preliminaries proposed by France as a basis of the treaties.

THIRDLY, he gave a copy, which he had already delivered to the Earl of Strafford, of a list of the forces which the emperor intended to employ the next campaign. In this list he laid a stress on his having omitted Spaniards, Italians, and Grisons in Catalonia and elsewhere, whose number the emperor offered to augment.

LASTLY, he demanded that whatever related to the Spanish war should be discussed at London between the English ministers and himself, as he had brought the count de la Corfana with him for this very purpose.

THE queen of England, in her answer to these memorials, observed that it was contrary to the common interest of the allies to shew any marks of jealousy or division among themselves, when they

they were about negotiating a peace; that an affair of such importance required as close an union, as that by which they had been happily connected during the whole course of the war. She declared that she looked upon the articles proposed by France as general offers, made with a view of engaging all the allies to enter into the treaty, since they contained all that the allies could demand.

AFTER a short recapitulation of all that England had contributed towards the support of the war, especially that of Spain; the queen complained of the trifling efforts which the emperor had made for himself, for his own personal concerns, and those of his family. If he laid such a stress on the number of his troops employed in Lombardy, and in the kingdoms of Naples and Sicily, the queen pretended to have the same right of reckoning in her list, the forces on the establishment in Great Britain and Ireland, and in the British colonies.

THE troops of which Prince Eugene made so pompous a list, cost the emperor but little. He not only reaped the whole advantage of the war himself; but secretary St. John moreover demonstrated, that while that prince's allies maintained the intire expence of a war, from which they derived no advantage, the emperor in reality only added one single regiment of cavalry to the usual body of troops, which he was obliged to have on foot for the defence of his dominions.

IN

IN vain did prince Eugene endeavour to contradict this calculation; the particular list of the Imperial troops shewed that it was but too well founded.

A PERSON of such quick penetration as prince Eugene had no need of great experience in affairs, to perceive that his stay in London was very disagreeable to the queen, and still more so to her ministers. Of this he had undoubted proofs in every answer that had been made to his memorials. By the reproaches cast on the queen's allies, there was not the least room to question but she preferred the repose of her kingdom, and the advantage of her subjects, to the continuance of a confederacy, not only unprofitable, but extremely burdensome to Great Britain. He must have been convinced, that the government were informed of the intrigues and cabals into which he had entered. The affronts he received on different occasions, were a sufficient proof thereof. Let it suffice to relate, for instance, the incivility shewn him by the court, on occasion of an entertainment designed for him by the lord mayor and aldermen of the city of London. To render it more sumptuous they had joined the merchants trading to Silesia, who were also to contribute to the expences. Every thing being ready for the exhibition of the feast, one of the city officers, either of his own head, or set on by some body else, represented to the court of aldermen, that before the invitation was given,

given, he thought it necessary to know whether it would be agreeable to the queen. The representation appeared very just. The city deputed the sheriffs to the earl of Dartmouth, secretary of state, to know his opinion about the matter. The secretary wrote the next day to the lord mayor, "that the lords of the council had inquired whether the sheriffs had their message in writing; that it had been answered they had neither order nor resolution in writing; that they were come only in consequence of a minute taken at the court of aldermen, of which they had no copy. Upon this report, the queen had commanded the lords of her council to acquaint the sheriffs, that she would not answer a message which was not delivered to her with the same respect, as the city had always shewn to the kings her predecessors."

ON every occasion therefore, whether important or not, prince Eugene saw plainly, that he should receive no other satisfaction from his expedition than that of being witness to the violent obstinacy of the adversaries of peace and of the court: but at the same time he saw the useless efforts of this party, greatly inferior to that of the new ministry, and too feeble to guard even the duke of Marlborough from the accusations brought against him in parliament, and from being turned out of all his places; or to save Robert Walpole, Esq; one of the most violent

violent whigs in the house of commons, from being sent to the tower for embezzeling the public money.

NOTWITHSTANDING the many obstacles which crossed prince Eugene's designs, and the repeated notices he received that the yacht, which the queen had ordered to be prepared for carrying him back to Holland, was ready to sail whenever he pleased to embark; yet he could not resolve upon his departure, even after having spent two months with little pleasure and less profit at London. He was determined before he would absolutely give up all thoughts of destroying the new ministry, to try every possible means of succeeding, and to spare no sort of violence to carry a point which he could not obtain by his representations.

He consulted chiefly the duke of Marlborough and Bothmar, wanting to know their opinion in regard to what was to be done for the joint interest of the allies. Marlborough, comparing the state of England at that time to the situation the kingdom was in, in the year 1688, said that the present disorders required the same remedies as those which the nation and the prince of Orange had used on that occasion. On the other hand Bothmar maintained that those remedies were impracticable, and founded his opinion on this, that the body of the nation was not at all disposed to favour a revolution: "therefore the miscarriage, said he, of such an enterprise,

“terprize, will load the authors of the unlucky
“project with the public hatred.”

MARLBOROUGH on the contrary affirmed,
“that the nation would give themselves very lit-
“tle trouble about the lives of three persons,
“the remainder of Cromwell’s party, and that the
“tories in particular would be still more indif-
“ferent about them. But to reconcile the two
“opinions, Marlborough proposed to employ a
“band of ruffians, who were to be encouraged to
“stroll about the streets by night, and under
“pretence of buffoonry, to insult people going
“along; in short, to increase this licentiousness
“by degrees, so as daily to commit greater dis-
“orders. He pretended, that when the inhabi-
“tants of London were accustomed to the in-
“sults of these night disturbers, it would not be
“at all difficult to assassinate such persons as they
“should think fit to get rid of, and to throw the
“whole blame thereof on that licentious band.”

To the honour of prince Eugene, it is said, he
rejected so odious a project; yet a much bolder
scheme, and of a more detestable nature, is laid
to his charge. It consisted, if we can depend
upon the relations of some people, who perhaps
were misinformed, in setting fire to different
parts of the city of London, and pitching upon
a time to put that purpose in execution, when the
guards upon duty were commanded by an officer
whom they could trust. Marlborough at the head

of a strong party in arms, should appear when the fire was spreading its devastation widest; then seize on the tower of London; next on the queen's person; afterwards oblige her to dissolve the parliament and call a new one, in order to make a free inquiry into the correspondences and negotiations established with France, and to punish with the utmost severity those who had been concerned in them.

WHATEVER may be the truth, in regard to these different proposals, it is certain that prince Eugene's notions, as well as those of Marlborough and Bothmar, were submitted to the opinion of Sommers, Cooper, and Hallifax, the principal whigs; but they refused to declare their minds, much less to approve of any of those projects. They said they had incurred the displeasure of the people by prosecuting Sacheverel, tho' in a juridical way; that this had been a sufficient specimen to let them see, what they must expect from the public hatred and revenge, were they to render themselves accomplices of bloody and treasonable acts; that the most prudent and only legal step they could take, was to impeach the evil counsellors, and to proceed against them according to the ordinary forms. Their opinion was, that Bothmar should present a second memorial, more clear and more positive than the former, containing the severest complaints against the administration, whose maxims and conduct were

were all tending to enslave the nation. Bothmar had hitherto agreed to every scheme, in which the English only were concerned; but he refused to acquiesce in one, which he was to execute himself. He said that he should run the risk of his head, were he to present such a memorial, without any orders from his master; that his complaisance could go no further than to compose an anonymous writing, which should contain all that could be inserted in the memorial; that it should be printed in Holland, and published afterwards in England.

THIS offer being rejected, was afterwards disapproved of by the pensionary of Holland, who believed that this sort of liberties only tended to widen the breach.

COUNT Zintzendorff went so far as to advise prince Eugene to concert his measures properly; so that if any of those projects were approved of, he should withdraw out of England before ever they were put into execution, only to take care he managed his retreat in such a manner as not to disoblige the whigs.

PRINCE Eugene's last resource was to persuade the emperor to give the government of the Netherlands to the duke of Hanover, with the general command of the army, and at the same time to send the prince his son over to England.

MARLBOROUGH and Godolphin did not relish this new project, no more than so many others

before rejected. "The tories," said they, "to a man, are enemies to that family; should the prince of Hanover come over to London, whilst they are in possession of the government, the agitations caused by his presence would not end but in the abrogation of the act of settlement, and perhaps in a civil war, as fatal to England, as that of the two houses of York and Lancaster."

BUT the duke of Marlborough was determined by a much stronger motive, to oppose this new project. The credit of his enemies in England increased daily, while his own declined; so that he had reason to be apprehensive of greater vicissitudes. To avoid these, he was desirous to be out of the reach of the government, and to shelter himself from its tempestuous changes. The emperor had given him an estate in the empire, out of the spoils of the elector of Bavaria, and had dignified him with the title of prince; a settlement which secured him no more than a quiet retreat, but did not satisfy his ambition. He would have been glad to have had the command of the Imperial forces in the catholic Netherlands, with the title of the emperor's vicar-general in those provinces. Therefore he could by no means approve of a project, which would have bestowed both on the duke of Hanover. In the mean time, Prince Eugene, vexed at so many difficulties, without any one

expedient to remove them, could not forbear saying, that he perceived the whigs were no more friends than the tories to the house of Hanover, but that they were enemies to all regal government, and only wished for a republic. He told them, he was informed from good hands, that at the opening of the campaign there would be a cessation of arms between France and England; and that as a pledge of this cessation, France would deliver up some considerable town into the hands of the English. It was then resolved unanimously to set their heads to work, and contrive so that the foreign troops in British pay should disobey the queen's orders, to the end that this disobedience might disconcert the measures taken with France.

IN the mean time the ministry in England received several advices of real or fictitious plots, and especially were warned to take care on the queen's birth-day. These advices, which perhaps were groundless, made such an impression as to cause an advertisement to be inserted in the *London Gazette*, that if the author of that piece of intelligence would make himself known, he should be rewarded for his zeal and fidelity.

AT the same time they took great precautions for the queen's security, and, to prevent all danger. Her guards were doubled, several of the gates of St. James's palace were shut, and different parties of the horse-guards were posted in the neighbourhood. They even ap-

pointed a guard to attend prince Eugene that whole day, under the pretence of defending him from the insults of the mob. At length all these agitations subsided upon his departure for Holland.

THE ministers then having defeated their adversaries, continued to give assurances, that neither the cabals formed or supported by prince Eugene, during his stay in London, nor his pressing instances and representations, should hinder the consummation of the work of peace. Yet at the same time the king was informed, that Buys, whose conduct had appeared so odious to the government of England, had signed, before his departure from London, a treaty of alliance between that crown and the Republic. The inquietude which this step might cause, was removed by the assurances given to the king, that all new conditions and secret engagements were out of the question: that the queen, as a mark of her affection for the Dutch, only intended to undeceive them in regard to the false notion they had imbibed, of her having signed a private treaty with France. She hoped that this complaisance on her side would render them more tractable, and dispose them to adopt her sentiments concerning the general peace. Her majesty was desirous that the signing of the treaties should prevent the opening of the campaign. The bishop of Bristol and the earl of
Strafford

Strafford had orders to forward this great work with their best endeavours ; but they had not the necessary means of rendering those endeavours effectual, for want of knowing the intention of the queen their mistress, in regard to the article of Spain, the basis of the treaty of peace. The secret was reserved for Prior only, who was then expected in Holland, in quality of third plenipotentiary from England. Gaultier was to go over with him ; so that in expectation of a third colleague, the two English plenipotentiaries, instead of opening themselves to the French ministers, still conversed in the stile of enemies. They followed their orders literally, and made them the rule of their conduct. And indeed it is dangerous to behave otherwise, in a country so subject to changes ; where, according to the superiority of parties, a person is judged worthy, either of reward or punishment ; dreadful uncertainty, which the French plenipotentiaries had no reason to fear, directed only by their king, having none to please but him, and sure of pleasing him by a punctual execution of the clear and positive orders, which his majesty had given them, without any secret or reserve.

As they expressed some impatience at the cold behaviour of the English, the king was pleased, more than once, to partake of their uneasiness, and to exhort them, for the good of the negotiation entrusted to their care, to gain the confidence of the English plenipotentiaries, and not-

withstanding their coldness to shew a strong and cordial desire of acting in concert with them, as the queen of England and her ministers had often recommended.

THE conferences for the general peace were at length opened at Utrecht the 29th of January 1712. At that time France had no reason to be uneasy about the chimerical pretensions of the Dutch and their allies. There was rather reason to believe, that before it was long, this grand alliance would acquiesce entirely to such conditions of peace, as the queen of Great Britain should judge to be equitable. But notwithstanding the flattering appearances of a speedy tranquillity, neither the war nor the king's personal afflictions were yet at an end. He had experienced some of all kinds. Those of a monarch heretofore victorious, and accustomed to give law, but reduced by the fortune of war to submit to the iniquitous laws of his proud enemies, had been heighthened by domestic sorrows, from which no station tho' never so exalted is secure, and to which the greatest kings are equally liable with the meanest of their subjects. Death had snatched away in the month of April of the precedent year 1711, Lewis, dauphin of France, his majesty's only son, and father to the king of Spain; a tender father and obedient son. He had without jealousy seen his son raised to one of the first thrones in Europe; while he dreaded the day, on which, according to the course of nature,

nature, he himself was to wield the scepter of France. Tenderly attached to the king his father, whom he was ever studious to please, he contented himself at the age of fifty to obey him in the quality of a subject. His goodness had attracted the love of every Frenchman, and his valour their esteem. The king, sensibly affected with so great a loss, had deliberated whether he should make the duke of Burgundy take the title of dauphin. The name and honours are due only to the eldest son of the reigning king. One of the ministers at the consultation represented, that the duke of Burgundy was become the necessary heir; that no other could come after to deprive him of his right; that of course he could not be refused a title and personal honours which nobody would dispute with him. The other ministers were of the same opinion, and the people applauded the honours justly conferred on the duke of Burgundy, a prince whose virtues merited their respect and admiration.

A CELEBRATED author takes notice of a fatality, which seemed to attend the favourite princes of the Romans; they were frequently snatched away from an affectionate people by an untimely death. The duke of Burgundy, at that time dauphin, had the same fate; he died the last day of February in the year 1712, after having survived only six days his wife, the dauphiness

phinefs Mary Adelaide of Savoy, who had been snatched away in the bloom of youth the 22d of the fame month, from a king, whose tender affection ſhe merited, by her conſtant and unfeigned endeavours to pleaſe him ever ſince ſhe came to France at the end of the year 1696, when ſhe was only about eleven years old. He loved her the more for having had the bringing of her up himſelf, as perſons advanced in years are generally fond of children, whoſe education has been committed to their care, or made under their inſpection. Her death was therefore moſt ſenſibly lamented by the king; and the whole court, adorned by her virtues, ſincerely partook of his majeſty's ſorrow.

THESE fatal events were followed ſoon after by the death of the duke of Britany, the laſt dauphin's eldeſt ſon, on whom the title had been conferred ſince the death of his father. He was only five years old when he died of a diſorder which the phyſicians could tell nothing of, the 8th of March 1712, and they were all buried together in the ſame grave.

OUT of three princes whom the duke of Burgundy had in wedlock, the duke of Anjou was the only one left, more ſickly in appearance than he that died. God preſerved this lamp which was almoſt extinguished; to continue in the direct line of the royal family, that ſucceſſion which a few years before was looked upon as firmly ſettled.

THE

THE misfortunes of France raised the courage of the enemies of peace, and slackened the proceedings of the English plenipotentiaries at Utrecht. Hitherto the Dutch had behaved as a people forced to consent to the conferences, but inwardly persuaded that they ought not to acquiesce to the peace except on the conditions specified by the preliminaries of 1709. Upon all occasions they shewed their animosity, vehemently opposing every thing that they imagined conducive to the king's interests. Rather the spirit of war than of reconciliation, seemed to reign in the Seven Provinces, nor was there any likelihood of its changing till England spoke with more resolution, and her plenipotentiaries expressed themselves in clearer and stronger terms.

THE French ministers were impatient for Prior's arrival, persuaded that his instructions from the queen could alone infuse fresh vigour into her inactive ministers. The marshal d'Huxelles, naturally of a suspicious temper, and prejudiced in favour of the Dutch, notwithstanding their conduct, was afraid, he said, of the spirit of the English; and tho' he carried his jealousy of that nation beyond its just limits, yet he was willing, in order to detach the crown of England from her allies, that the king should consent in general to every condition she demanded, save only such as should give her a footing in the kingdom.

BUT

BUT it was not the interest of England only, that her plenipotentiaries insisted upon. Their solicitations were equally strong, in favour of the duke of Savoy, of the king of Portugal, and of the elector of Brandenburg. In a word, under pretence of their instructions in regard to those princes, there was room to believe that their intention was rather to embarrass, than happily to conclude the negotiation.

GAULTIER was expected at Utrecht as the angel of peace, together with Prior, who had been entrusted with the queen of Great Britain's secret, which she did not disclose either to the bishop of Bristol, or to the earl of Strafford. Such an auxiliary the French plenipotentiaries wanted, at a juncture when they thought him most necessary, and were waiting for him with the greatest impatience. Prior's patrons durst not, or perhaps did not choose, to name him third plenipotentiary, when they perceived the change which the untimely fate of the princes of France would make in the negotiation. The queen was still desirous and her ministers were interested to conclude the war; but England and her allies all concurred in requiring new precautions for securing the stability of the peace, and for preventing the crowns of France and Spain from being ever united under one head. They were all afraid, or pretended to be afraid, that this would inevitably happen, if
at

at the present juncture proper precautions were not taken to guard against an event that might endanger the liberties of Europe.

Mr. Harley, cousin to the high treasurer, was sent to Utrecht with the queen of England's secret instructions. The ministers of that princess assured abbé Gaultier, that his commission was to propose different alternatives, out of which it would be easy to form one capable of satisfying the allies of Great Britain, and of inducing them to drop their unjust pretensions. It was even added, that Harley had powers to treat with the plenipotentiaries of France, independently of those of England. This last circumstance the king did not believe, for it was not at all probable that a private person, without any public character, should dare to enter into a secret treaty, without the knowledge of the plenipotentiaries, upon the very spot where they were met to negotiate a peace; especially at a time when such animosities reigned in England betwixt two powerful parties, and the administration was so unsettled, as every day to give room for apprehending some extraordinary change. In short, affairs were at a stand, and the conferences with the British ministers at Utrecht, generally ended in disputes concerning the interests of the allies.

YET they were just upon the point of settling matters, at a conference in which the
English

English ministers had been very reasonable, and gave great hopes of a perfect agreement, when of a sudden they stopped short, and after whispering something to each other, they declared to the French plenipotentiaries, that Mr. Harley, who arrived from London the 2d of April, had brought such orders as might break off all negotiations, should the king reject a demand in which all the powers of Europe were concerned; and that this demand had been already signified to his majesty in a memorial delivered by abbé Gaultier.

THE English ministry had accordingly sent the abbé to France the 23d of March, and delivered this memorial to him, with which, according to the report of the secret committee, Prior is supposed to have been charged. It contained the reasons which all Europe had to be alarmed for its liberty, should the prince who was actually king of Spain, ever become king of France; that this danger was far from being chimerical, since the decease of the two last dauphins, king Philip being so near an heir to the crown; that the only way to quiet this common alarm, was for this prince to consent to a pure and simple renunciation of his birth-right, and to transfer it to his brother the duke of Berry; for without this expedient neither the English nor their allies would ever consent to conclude a peace, which would be therefore impracticable.

THE

THE English plenipotentiaries, surprized that the French ministers had received no orders from the king, on so important an article, suspected some artifice on their part to create delay; but Gaultier who arrived at Utrecht the 4th of April, knew before he left Versailles, that the king had wrote word to secretary St. John, that the renunciation which they demanded, was contrary to the laws of the kingdom, and that he had written himself to his grandson, to know his intentions concerning this new difficulty which retarded the peace.

GAULTIER therefore acquainted the French and English plenipotentiaries, with the reason that occasioned the delay of his majesty's instructions. The subject was of sufficient importance to take time to consider of it.

THE king, tho' supreme lord of his dominions, has not the power of altering its fundamental laws. To declare this truth would be declaring against all negotiation of peace. To conceal it, would have been an uselefs artifice, directly contrary to the sincerity hitherto observed during the whole course of the treaty.

It was determined in council to pursue the same method, so agreeable to the uprightness of his majesty's sentiments. The king had therefore enjoined the secretary of state, who corresponded with St. John, to acquaint him, that no engagement contrary to the laws of the kingdom was valid, and to let him know what was
the

the fundamental rule of the succession to the crown.

THE terms heretofore made use of by a celebrated magistrate, Jerome Bignon, attorney-general, served to answer the English secretary of state. The purport of the letter was, that the renunciation which they demanded, was null and invalid by the fundamental laws of the kingdom, pursuant to which, "the prince who is
 " next to the crown, is the necessary heir; that
 " this is an inheritance which he receives neither from the king his predecessor, nor from
 " the people, but in virtue of the law; so that
 " when one king dies, the other immediately
 " succeeds him without demanding any body's
 " consent; that he succeeds not as heir, but as
 " master of the kingdom, the sovereignty of
 " which belongs to him, not by choice, but
 " only by birth-right.

" THAT he is obliged for his crown, neither
 " to the will of his predecessor, nor to any edict,
 " nor to any decree, nor to the liberality of any
 " person whomsoever, but only to the law.
 " This law is esteemed the work of him who
 " established monarchies; the French hold that
 " none but God can abolish it, and of course
 " that it cannot be destroyed or made void by
 " any renunciation;" and that should the king
 of Spain renounce his right for the love of peace,
 and in obedience to his grandfather, it would
 be only deceiving themselves and building upon
 a sandy

a sandy foundation, to accept of such a renunciation, as a sufficient expedient for preventing the evil which they intended to avoid.

THE king foresaw upon the death of the last dauphin, the new objections which, in consequence of the untimely fate of so many princes, would be raised against the peace; and he judged that the late sudden mortality in the royal family, would serve as a specious pretext for his enemies, to insist upon conditions likely to remove all hopes of reconciliation out of sight. He imparted his thoughts about this matter to the king of Spain, in a letter which he wrote the 11th of March, to acquaint him with the death of the last dauphin: and when the English ministry insisted upon the king of Spain's renunciation of his birth-right, as a condition essentially necessary to the concluding of the peace, his majesty wrote again to that prince the 9th of April, that this demand which personally affected his catholic majesty, was of such a nature as required only his consulting his own breast to decide it; that he ought therefore to weigh and thoroughly to consider what Bonnac, his envoy extraordinary at the court of Madrid, should set before him. The king advised him to reflect on the situation of affairs in Spain, to consult his own inclinations, to resolve, and immediately to make known his resolution, each moment being precious in the present critical conjuncture.

THE negotiations of peace were suspended, in expectation of this decision. Since Harley's arrival the conferences had been at a stand, a turn quite contrary to what had been expected from the instructions he was to bring with him. From that time the plenipotentiaries of England behaved with more reserve than ever in regard to those of France, and were more strenuous in maintaining the interests and pretensions of their allies. The bishop of Bristol and the earl of Strafford, were in their hearts desirous of peace, and shewed it by their discourse. They knew that the queen of England and her ministers had strong reasons to wish it was speedily concluded; but the last orders which they received by Harley, tied up their hands. They not only durst not exceed those orders, but they hardly ventured to use their scanty powers. They were held in awe by the terror of those changes so frequent in England, in which the conduct of ministers, either in domestic or foreign transactions, is severely enquired into. They reflected that they were answerable for every step they took, at the peril of their lives; that the secret of the negotiations was growing public; and that memorials were every day printed in Holland, wherein the negotiators, who had any secret correspondence with France, were mentioned by name.

In case of a change of government, they imagined that neither the queen's orders, nor those of
the

the administration, would be a sufficient rule of conduct for them; that they should be impeached for having executed those orders. This is the answer they made, when the French plenipotentiaries cited the articles signed at London, as a rule to be followed at Utrecht, and complained of the alterations and additions which the English wanted to make.

HARLEY, instead of encouraging the plenipotentiaries, seemed only to increase their alarms. He had been absent several times upon visits to the Hague; nor had he in any thing helped to forward the negotiation. That harmony which was to be betwixt him and the plenipotentiaries, turned out a phantom, a scheme invented merely to amuse Gaultier; for ever since Harley came to Utrecht, he had never been to see them. In the mean time the queen of England continued to express a sincere desire of peace: she pressed the king to prevent the opening of the campaign, which every day was growing more difficult to effect, especially since that princess had made the peace of Europe depend on the king of Spain's renunciation.

ALL that his majesty could then do, was to press that prince to declare his mind. He therefore repeated his exhortations in a letter, which he wrote to the king of Spain the 18th of April. After observing that England was grown more urgent than ever for the renunciation, he added, "the necessity of a peace increases every day,

“and the means of supporting the war being
 “exhausted, I shall be obliged at length to treat
 “upon terms equally disagreeable both to my-
 “self and to your majesty, unless you prevent
 “this extremity, by determining immediately
 “from the account of affairs which you will
 “receive of Bonnac. He will tell you what I
 “think in so difficult a conjuncture, where all
 “reasoning is excluded.

“As I depend upon the affection which you
 “have for me and for your family, I expect
 “you will follow the counsel I must needs give
 “you, which is not at all contrary to the real
 “friendship I have for you.”

THIS counsel was to preserve the actual possession of Spain and the Indies, and to renounce, in compliance with the obstinacy of the English, the uncertain succession to the crown of France, a condition with which they would be satisfied, from a persuasion that they should be able to make it good.

“WE will admit, said St. John, in his answer to Torcy, that you Frenchmen hold, that
 “none but God alone can abolish the law, on
 “which your right of succession is founded;
 “but permit us to believe in England, that a
 “prince may forego his rights by a voluntary
 “renunciation, and that the person in whose favour he has renounced, may with justice be
 “supported in his pretensions, by the princes
 “who were guarantees to the treaty.”

He

HE concluded, "in short the queen commands me to tell you, that this is an article of such great consequence, as well to herself as to all Europe, to the present age, and to posterity, that she cannot consent to continue the negotiations of peace, unless you accept of the expedient which she has proposed, or some other equally solid."

THE king of Spain, some time before the peace was even talked of, had settled the order of succession to his crown. This regulation, which was accepted and promulged at the assembly of the Cortes or states of the kingdoms of Castile and Arragon, and registered in all the councils, was sufficient to remove any apprehension of an union of the crowns of France and Spain; a thing directly contrary to the manners, to the inclination, and consequently to the wishes of both nations, extremely averse from desiring to live under the command of one sovereign.

IT was therefore proposed to St. John to abide by this regulation; but he made answer, that such a security was insufficient; that the queen his mistress had done towards effecting a peace, what no other power could have done; that she had proceeded all along upon an absolute confidence in the promise which his majesty had made her, of consenting to all such measures as should be judged necessary to prevent for ever an union big with mischief to all Europe; that she saw no solid expedient, no sure way of

succeeding therein, than the renunciation which she demanded of the king of Spain.

THAT it would indeed be building on a sandy foundation, to omit the precautions necessary for preventing this mischief, the danger of which did not seem to be so very remote.

THE queen, added St. John, was sending such orders to her plenipotentiaries at Utrecht, as were agreeable to the contents of this letter. Yet he did not refuse to concur with France, in endeavouring to find out, if possible, some other expedient for completing and consolidating the work of peace.

As the decision of the whole affair depended on the king of Spain's answer, the negotiation seemed to be suspended at Utrecht. The plenipotentiaries on both sides were at a stand, till this prince should explain himself. The English ministers proposed to the French, to employ this time in jointly removing as much as possible the other difficulties of small consequence, which still retarded the peace. Both sides were thoroughly acquainted with the intentions of their respective sovereigns. They agreed to meet at the bishop of Bristol's, under pretence of settling only a treaty of commerce betwixt France and England. The English were of opinion, that such a pretence would be sufficient to remove the jealousy, which their allies would probably entertain in regard to these particular conferences. They proved successful, and on
both

both sides things were brought to such an issue, that the treaty between France and England was ready to be signed, agreeable to the queen of Great Britain's wishes, if that essential article the renunciation, had not stood as a stumbling-block in the way.

BOTH in France and England they were sincerely endeavouring to find out some expedient for supplying, if possible, a condition so embarrassing to the king of Spain. The secretaries of state in both nations, communicated their thoughts to each other. The king had no agent at London, nor the queen any body in France to execute her orders. Abbé Gaultier was still at Utrecht: his majesty thought proper to remove him from thence to England, where he continued to serve his master with equal skill and fidelity.

THE negotiation was still at a stand, in expectation of his catholic majesty's answer. The king was of opinion, that the way to set it on foot, would be privately to assure the queen of England, that if his grandson would not submit to the necessity of renouncing his birth-right, his majesty would in concert with that princess enter into such measures as should be necessary to determine him, and to secure the conclusion of a peace, in which they had already made so great a progress. One would therefore imagine that the greatest obstruction to the treaty was now removed; but the enemies who

opposed it were so numerous, that as soon as one difficulty was solved, others were expected to be started by those who had no other view than to break off the conferences.

THIS was the purport of what the king ordered to be wrote to St. John, for the information of the queen of Great Britain.

To these reflections it was further added, that the best way to defeat the designs of the enemies of peace, would be for the queen to propose to her allies without loss of time a suspension of arms, since this would destroy the hopes which they founded on the operations of the campaign.

ST. JOHN in the answer which he made by the queen's order, renewed the assurances so often given, of her sincere desire to contribute towards the general tranquillity, and especially towards settling it upon a solid foundation.

He added, that her majesty would be glad of such a peace as France should think reasonable. It was likewise with an intent of rendering it less disagreeable to the king of Spain, that she ordered an alternative to be added in the case of the renunciation, leaving it to that prince's choice either to renounce his birth-right and preserve the Spanish monarchy with the Indies; or to renounce the Spanish monarchy and the Indies, to preserve his right to the French succession, and to receive in exchange for the crown of Spain the kingdom of Sicily, of which

which he was actually in possession, the kingdom of Naples, the territories of the duke of Savoy, the duchy of Montferrat, and the duchy of Mantua, on condition that if he, or any of his descendants should ever succeed to the crown of France, all those dominions for which he had made the exchange, should be united to the same crown, except Sicily only, which should be ceded to the house of Austria.

ACCORDING to this project the duke of Savoy, in exchange for his territories, was to receive the crown of Spain and the Indies.

So important a choice was, pursuant to justice, referred to the decision of the king of Spain; but whatever might be his answer, the king gave his word to the queen of England, that he would conclude the peace, under one of the alternatives proposed by her majesty.

It had appeared already by the answer of the king of Spain to his grandfather's first letter, that he preferred the possession of his crown to the preservation of his birth-right, and that he would renounce all hopes of succession, rather than quit the throne on which God had placed him. Nothing remained therefore but to know his opinion of the exchange, which was quite a new proposal, and had not been hitherto so much as once thought of.

His majesty omitted nothing to render this proposal specious, and to adorn it, as it were, with every reflexion capable of dazzling and
strongly

strongly affecting the king of Spain. Bonnac was ordered to set before him the exchange projected by the queen of England, and to deliver him a letter in his majesty's own handwriting.

" I CONFESS (these are his majesty's terms) that notwithstanding the disproportion of the dominions, I have been sensibly affected in thinking that you would still continue to reign ; that I might always look upon you as my successor, and that your situation would permit you now and then to come and be near my person. I leave you to judge of the pleasure it would give me, to be able to repose my trust in you for future contingencies ; to be convinced that if the dauphin lives, I should leave in you a regent accustomed to command, capable of maintaining peace and order in my kingdom, and of suppressing all cabals. That if this child should happen to die, as his weak constitution gives but too much reason to fear, you would succeed to my inheritance according to your birth-right, and I should have the comfort of leaving to my people a virtuous king, capable of commanding them, and who after my decease should unite such considerable states, as Savoy, Piedmont, and Montferrat, to his crown. I am so pleased with this idea, but especially with the comfort I should find in spending a part of the remainder of my days

" with

“ with you and the queen, and with acquaint-
“ ing you myself with the state of my affairs,
“ that I can imagine nothing equal to the plea-
“ sure you will give me in accepting of this new
“ project.”

“ SHOULD gratitude and affection for your
“ subjects be strong inducements with you to
“ adhere to them, I can tell you, that you owe
“ those same sentiments to me, to your fa-
“ mily, and to your country, preferably to
“ Spain. I now call upon you to shew me their
“ effects; and I shall consider it as the greatest
“ happiness of my life, if you will resolve to
“ draw nearer to me, and to preserve those rights,
“ which you will one day in vain regret to have
“ renounced, if ever you renounce them.”

“ I AM however engaged to treat on the foot-
“ ing that you will renounce your birth-right,
“ in order to keep only Spain and the Indies, if
“ your majesty rejects the proposal of the ex-
“ change with the duke of Savoy; and all I can
“ do, is to leave it to your own option, the ne-
“ cessity of concluding a peace growing every
“ day more urgent.”

THE king's letter was so pressing, as to be a
sufficient proof of his great desire to facilitate
every expedient for removing the grand difficul-
ty, which had hitherto obstructed the peace: yet
this letter did not shake the king of Spain's reso-
lution. Before he received it, he had already
answered his grandfather, that he was fully de-
termined

terminated “to renounce all right of succession to
 “the crown of France, rather than quit that
 “of Spain.” However, before he repeated this
 declaration, and gave his ultimate decision in
 regard to the new exchange proposed by the
 queen of England, he was resolved to consult
 Him by whom kings reign. After he received
 the sacrament, he sent for Bonnac, and told
 him, that he had made his choice, that nothing
 should ever induce him to quit the crown which
 God had given him; and he delivered his an-
 swer to the king’s letter.

THIS answer began with due thanks to his
 majesty, for so many marks of friendship con-
 tained in his two last letters of the 16th and the
 18th of May. He went on: “The idea which
 “your majesty sets before me, of being near
 “your person, would be extremely agreeable, if
 “I thought I could embrace the new project
 “which England proposes; but there are too
 “many reasons against my accepting it. To me
 “it seems more advantageous, that a branch of
 “our family should reign in Spain, than to place
 “this crown on the head of a prince, on whose
 “friendship it could never depend; and this ad-
 “vantage appears to me far superior to that of
 “annexing Savoy, Piedmont, and Montferrat
 “to the crown of France. I therefore think,
 “that I shall give a stronger mark of my affec-
 “tion to you and to your subjects, by sticking
 “to my former resolution, than by following
 “the

“ the new plan projected by England. By this
“ step I give peace also to France, and I secure
“ to her the alliance of a monarchy, which other-
“ wise might some time or other unite with her
“ enemies to distress her ; and at the same time
“ I embrace the resolution which appears most
“ suitable to my glory, and to the welfare of
“ my subjects, whose zeal and attachment have
“ so greatly contributed to keep the crown on
“ my head.”

IT is not perhaps improper to observe, that while the king of Spain was sacrificing the property of the kingdom of Naples, of the duchy of Milan, and of the Netherlands, to the love of peace ; while with a view to the public repose he was delivering up such considerable dominions to his enemies ; further, while the same motive was engaging him to renounce for himself and his descendants for ever, his indubitable birth-right to the succession of the crown of France ; at that very time the princess Orfini, a woman ambitious to a folly, was abusing the influence she had gained over the queen, and consequently over his catholic majesty, to insist that, out of the remains of the Spanish monarchy, some small part, either in the Netherlands or elsewhere, should be erected into an independent sovereignty in her favour : an idle phantom which occasioned however a real delay in the signing of the treaties betwixt Spain, England, and Holland.

THE English plenipotentiaries were impatient for the king of Spain's answer. The French ministers, not less uneasy at the loss of so much time, wrote word to the king, that the queen of England had wrote to the earl of Strafford to return directly to London, in order to receive his ultimate instructions, it being her majesty's intention to impower him, and the bishop of Bristol, to conclude and sign the peace, as soon as they received the king of Spain's answer.

THE reason of this sudden resolution was, according to Strafford, because the parliament grew impatient to see the negotiation spun out to such a length; that it was to be apprehended the members of the court-party would retire to their country seats, and those in the opposition would have a majority in the house; so that the ministry would be in danger of seeing all their schemes defeated by some unforeseen accident; in a word, that it was time to conclude; that he hoped, at his return to London, to hear of his catholic majesty's resolution, the delay and uncertainty of which was infinitely prejudicial to the main affair. To cut short, Strafford begged that the plenipotentiaries would, in his absence, obtain the king's positive orders, in regard to such points as were not yet decided; to the end that, at his return, they should have no further occasion to dispute, but only to sign the treaty. As soon as they should settle matters, the English plenipotentiaries were to propose a suspension of arms to
the

the allies. Strafford imagined it would be difficult to make them to consent to such a measure, because of the high opinion they had of their army in Flanders. He proposed therefore, as an expedient to surmount this difficulty, that the king should offer to deposit into the hands of the Dutch, some of those towns in the Netherlands, which his majesty was willing to yield to that Republic.

THE plenipotentiaries of France judged extremely right, that such an expedient would not be at all proper; and, without waiting for any further orders, they rejected the proposal.

THE dilatoriness of the court of Madrid occasioned less uneasiness at London than at Utrecht. The queen of England and her ministers, firmly persuaded of the king's sincerity, of which they had had sufficient proofs, during the course of the negotiations, were satisfied that it was impossible for his majesty to come to any certain determination, in regard to the proposals made to the king of Spain, without being informed by that prince himself of his opinion about the matter, and which side he intended to embrace. Therefore the queen's intention was to keep Strafford in England till that answer came, on which the conclusion of the peace depended. She was then to send him back to Utrecht with his last instructions. Gaultier, apprized of every thing, was at the same time to go over to France; and the harmony between the French and English plenipotentiaries

plenipotentiaries was to be so well established, that there should be no further occasion for them to dispute, nor to be under the melancholy necessity of opposing instruction to instruction. This is what the king wrote to the plenipotentiaries in his letter of the 25th of May.

HE let them know that the English would be no longer puzzled to propose a cessation of arms, and that it would be quite needless to look out for expedients, which might dispose their allies to accept them. "It would be a very bad one," added his majesty, "to offer any cautionary towns to the Dutch; the time for flattering their pride is past; and hence-forward, while I treat with them *bona fide*, I must do it with the dignity which becomes me." A very different stile from that of the conferences of the Hague and of Gertrudenberg.

THE king recommended to them once more, not to be in the least afraid that a proper steadiness would disconcert the negotiation; a fear which but too often possesses those, who desire to have the honour of signing a treaty; and who would look upon it as a misfortune, if they were to be deprived of this glory.

THE English insisted on reserving Tournay for their allies, and pretended moreover to Condé. The king, looking upon these instances as external demonstrations, which they believed to be due to their allies, wrote to his plenipotentiaries, not to make any use of their powers to acquiesce

to this and some other articles, all condescension being useless, till the king of Spain declared his option; and that then only his majesty should be able to judge of the benefit he might derive from his complaisance to the English.

At length the long expected courier arrived from Madrid the beginning of the month of June, with the king of Spain's answer. This prince's decision removed the principal objection against the peace. Without losing a moment's time, the king's orders were complied with, in giving notice thereof to St. John, to the end that he might inform the queen. At the same time it was mentioned to him, that his majesty expected to see all the other difficulties on the part of that princess immediately removed; and that she would make the declarations she had promised. The first and most urgent was that of a suspension of hostilities, either general, or only between the armies in the Netherlands, till the conclusion of the peace.

SCARCE was this letter written and the courier gone, when an express arrived from St. John, with a memorial drawn up by the queen of England's orders. It contained seven articles.

THE first five related to the cessions demanded by the English in North-America.

THE two last, the treaty of commerce to be concluded betwixt France and England; a work

which probably would require more time to discuss, than the present juncture would permit. It was therefore proposed to refer it to commissaries on both sides, who should settle these disputes at London after the conclusion of the peace.

THE purport of the next article was, that there should be no prerogative or privilege granted by France or England to any other nation, which should not be communicated on both sides to the French and the English.

THE memorial concluded with the queen of England's consent to the suspension of hostilities, for two months only, upon two conditions.

THE first, that, during this time, the article relating to the union of the two monarchies of France and Spain, should be intirely and punctually executed.

THE second, that the king should withdraw the French garrison from Dunkirk; and that the British troops should enter this town the very same day as the suspension of hostilities took place, there to continue till the States-General consented to give an equivalent to his majesty's satisfaction, for the works which he should be obliged to raze, as also for filling up the port, and destroying its sluices.

To these demands the king made answer; and first, in regard to the articles of North-America, he granted almost every thing the queen of England

land desired. There were only some observations in regard to an exchange. The two conditions concerning the treaty of commerce were also granted.

As to the suspension of hostilities, the term of two months proposed by the queen was so short, that it would be giving new hopes to those who delight in war, of interrupting the conferences before the end of the campaign. The king was therefore of opinion, that it would be necessary to protract the suspension to four months.

THE proposal of intrusting the English with Dunkirk was very hazardous, as the war still continued, and there had been no convention for a cessation of arms. A demand of that importance was debated in council; opinions were divided; but there was a necessity for making an end, which could not be done without this condescension. The queen of England and her ministers had, during the whole course of the negotiation, expressed great sincerity, and an earnest desire of peace: the king determined that it would be right to rely upon them once more; and that a diffidence, just upon the point of concluding, would be very ill-judged; only his majesty was willing to try, whether it was possible to obtain some mitigation in a demand that might be reckoned to be of a suspicious nature.

PURSUANT therefore to the king's orders, the answer to this article of the memorial contained,

" That the negotiation having commenced and
 " been conducted with sincerity and mutual con-
 " fidence, it was proper to banish even all ap-
 " pearance of mistrust, when both sides were
 " drawing towards the wished-for conclusion.
 " The king therefore left it to the queen of Eng-
 " land's own breast, to consider whether there
 " was not something disobliging in the proposal
 " of putting an English garrison into Dunkirk,
 " during the suspension of arms; and whether
 " the public would not believe that her majesty
 " doubted of the king's exactness in keeping his
 " word. The queen had given so many proofs
 " of her sentiments, that there was no room to
 " suspect she harboured any such thought; the
 " king therefore relying on her friendship, not-
 " withstanding the continuance of the war, was
 " persuaded she would not insist on a demand,
 " which in itself was not only useless, but like-
 " ly, perhaps, to produce an effect directly con-
 " trary to what she intended. For her view was
 " only to oblige the Dutch to give an equivalent
 " for the demolition of the fortifications of Dun-
 " kirk; and this was not the way to overcome
 " their obstinacy, to declare that the British troops
 " should keep possession of Dunkirk, till the States-
 " General had given an equivalent to the king's
 " satisfaction. On the contrary, it was encou-
 " raging them to raise new difficulties against the
 " peace, at the very time when the business was

“ to find out some means of rendering that nation more tractable.

THE restitution of Tournay was the equivalent, which the king demanded for filling up the harbour of Dunkirk, and destroying the sluices. At the same time that his majesty renewed the promise already made, he observed that the destruction of the sluices would be the ruin of the adjacent country, and that both friends and enemies would suffer from thence alike.

HE left this to the queen's consideration, and in the mean while he confirmed the convention in regard to Dunkirk, upon condition that Tournay and its dependances should be restored.

WITH regard to the proposal made by the queen of Great-Britain, of introducing a Dutch garrison into Cambray, there to continue during the cessation of arms; the king rejected the proposal, and made answer, that should this condition be insisted on, he would not only refuse the cessation, but moreover break off all negotiation, rather than admit of a clause so contrary to his honour, and to the welfare of his kingdom.

As a report was spread that the enemy intended to lay siege to Quesnoy, the same answer contained, “ that the king could not believe “ that this undertaking had been approved of “ by her Britannic majesty, or that she had “ permitted her troops to be employed in a “ siege, the fate of which might be productive

“ of new engagements, which it would be prudent in St. John to prevent.”

ST. John answered, “ that tho’ his majesty had not acquiesced to the queen’s demands, as she expected, yet she would not defer going to the parliament-house the very day of the date of his letter. There she would make all the declarations necessary for determining the nation to peace, and for obtaining their unanimous consent ; that she would not as yet mention a cessation of arms, tho’ she had resolved upon it within herself ; that she insisted on the necessity of completing the article of the renunciation, the capital point of the whole treaty ; so capital, that her majesty would rather relinquish all the other conditions, than leave this in suspense. If the king (added St. John) consents to the demands, which the queen has made a condition of the cessation, you have only to sign the act, and send it to the duke of Ormond. He will take possession of Dunkirk, and declare to the allies that he has orders to act no longer against France.”

THE same letter mentioned, “ that the earl of Strafford was set out upon his return to Utrecht, and his instructions would release the English plenipotentiaries from that caution which they had hitherto observed in regard to the ministers of the allies, so that henceforward nothing should hinder them from acting in concert

“concert with the plenipotentiaries of France,
“so as to prescribe laws to all those who should
“refuse to submit to just and reasonable condi-
“tions of peace.”

THE queen of England, steady in her resolu-
tion of contributing with all her might to the
pacification of Europe, went to the parliament-
house the 17th of June, as St. John had wrote
she would, and communicated to both houses,
pursuant to her promise, the present state of the
negotiation of peace. She took care to observe
at the beginning of her speech, “that it was
“the indubitable prerogative of the crown to
“make peace and war; and consequently the
“only effect of the confidence she had in her
“parliament, was to lay before them, in pur-
“suance of her promise, the proposals for a ge-
“neral peace.”

AFTER having protested that nothing should
divert her from pursuing in the first place the
real interests of her kingdoms, and next from
procuring for her allies, whatever was due
to them in consequence of treaties: she de-
clared that she had taken particular care to se-
cure to her subjects, the protestant succession in
the house of Hanover, as by law established;
that for greater security she had stipulated, that
the person who pretended to disturb that settle-
ment, should remove out of the kingdom of
France.

SHE took particular notice of her great attention to prevent the crowns of France and Spain from being ever united on the same head, and to obtain the different renunciations.

SHE mentioned the cessions which France made to England in America; with the advantages she promised herself in favour of the British commerce.

THE demolition of Dunkirk.

THE expectation, which almost amounted to a certainty, of obtaining Gibraltar, the whole island of Minorca, and Port Mahon.

THE promise of granting the English the privilege of furnishing the Spanish West Indies with Negroes for thirty years; a privilege known by the name of the *asiento*.

AFTER enumerating the advantages obtained in favour of her subjects, the queen explained what she intended to do for her allies, adding, that the articles of the project framed for their interests, were an affair to be regulated at the conferences of Utrecht.

THE queen's speech was received with applause, and the different addresses afterwards presented to that princess, shewed the grateful sentiments of the nation, and their satisfaction at seeing an end of the war, which for a series of years had been so heavy and so useless a burden to Great Britain. Yet the whigs

whigs were not disheartened; for notwithstanding the almost general bent of the nation to peace, some of the members of the upper house ventured to protest against several articles of this speech; but this protest was cancelled, as well as another made before that by some members of the same house, against the orders given to the duke of Ormond.

THESE orders, which he had received upon his setting out from London, contained, that the queen was of opinion, that the troops in her service in Flanders, as well British as foreign mercenaries, should be all under the command of her own general; that heretofore it might have been right to act otherwise, but at present there were very strong reasons for observing a different conduct, and perhaps these reasons would every day become more urgent; that there might even happen an occasion to conceive a jealousy of prince Eugene; therefore the duke of Ormond's instructions were not to be too forward for some time to hazard a battle, unless he perceived an apparent and considerable advantage; he might plead for excuse that he waited for the German troops, in order, if there should be an engagement, to let them partake of the glory.

THE duke of Ormond was sensible of the difficulty of executing such orders, and of concealing at the same time the real motive of his

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conduct. He foresaw the disagreeable consequences of refusing to employ the troops under his command, either on some siege, or in an engagement, if prince Eugene should be willing to attempt either, and depended on the usual assistance of the British forces. He wrote to St. John, that he should punctually obey her majesty's orders, that he would keep them secret as long as he could, and behave so as the cause of his conduct should not even be suspected; but that it would be very difficult to prevent its being soon discovered, or to conceal the private reasons, which should oblige him to oppose prince Eugene's designs, in case he should be willing to give battle, or to lay siege to Quesnoy. As it was currently reported that he intended to do one or the other, the duke insisted on new eclairsissements in regard to the instructions which he had received before he set out for Holland.

THE queen of England had lately given a new mark of the satisfaction she had received from the conduct of her secretary of state, in creating him a peer of England by the title of viscount Bolingbroke. He charged the duke of Ormond to conform strictly to her majesty's orders, without troubling himself either about the warm instances of prince Eugene, or the affected clamour of the deputies of the States General, in regard to which the queen gave herself no manner of concern.

AND indeed, far from taking any notice of the remonstrances of the States General, who wrote her a very angry letter, or from paying the least attention to another letter which the duke of Ormond received from the deputies of their army, full of insolent reflexions on his having refused to act any longer in concert with prince Eugene, the queen directed her whole thoughts towards settling the plan of the cessation of arms, in order to have the act thereof immediately signed.

THIS plan was signed by lord Bolingbroke. The king made some alterations in it, and commanded on his part the secretary of state, intrusted with this negotiation, to sign his majesty's answers.

THE plan contained four articles.

THE first, prolonged to three, or even four months, if necessary, the cessation of arms, which the queen of England had proposed only for two months.

THE second specified the renunciations to be made during the cessation, as well by the king of Spain in regard to the crown of France, as by the princes of the royal family of France with respect to the crown of Spain.

ON the behalf of England it was demanded, that his catholic majesty's renunciation should be ratified in the most solemn manner, by the states of the kingdom of France. The authority

city which foreigners attribute to the states, being unknown in France, the king changed this clause; he promised only that he would accept of the renunciation of the king his grandson; that it should be afterwards published by his orders, and registered in the most solemn manner in all the parliaments of his kingdom; further that the letters patent which his majesty had granted to that prince in the month of December 1700, for preserving his rights to the crown, notwithstanding his absence from the kingdom, should be erased from the registers of the parliament, and with the consent of his catholic majesty abolished and annulled.

By the third article it was agreed, that the French garrison should march out of Dunkirk, and the British troops enter the town the very day that the suspension of hostilities took place; that the town should be deposited in the hands of the queen of England, till it was decided what equivalent the Dutch should give for the demolition of the fortifications and the sluices, and the filling up of the harbour.

By the fourth article the queen of England engaged, not to interrupt the civil government of Dunkirk; to permit not only the king's ships, but likewise all trading vessels to have a free entrance into the harbour; in fine to let all the officers employed in the care of the magazines, as well by sea as land, continue in their respective posts.

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THE duke of Ormond began to be more embarrassed, when the armies took the field. Marshal Villars soon let him know that he had received the king's orders, and had leave from the queen of England to write to him. The duke made answer, that the queen his mistress had given him the same orders, which he should not fail exactly to follow.

THESE instructions could not be long a secret. Prince Eugene being informed of the situation of the French army, thought he could attack it to an advantage; resolving therefore not to lose the opportunity, he acquainted the duke of Ormond with his scheme, persuaded, or pretending to be persuaded, that the British troops would make no difficulty to march as usual, in conjunction with the allies, against the common enemy.

It would have been difficult for the duke of Ormond to alledge even any specious reasons in his excuse, so long as the agreement betwixt France and England was to continue a secret. Yet he could not employ the troops under his command upon such a service, without acting contrary to his orders. To elude the instances of prince Eugene, he pleaded the sudden departure of the earl of Strafford, whom the queen sent for over at a juncture when he had the least reason to expect it. The duke of Ormond supposed, that as Strafford was not yet returned to Holland, in all probability some affair of the utmost

utmost importance was on the carpet, of which he expected to be informed in five or six days.

HE therefore desired prince Eugene, as well as the other generals to defer undertaking any thing for so short an interval, but to let him have time to receive his letters which he expected every moment.

IT was easy to see into the duke's real motive, which did not remain long concealed. The bishop of Bristol, who remained the only plenipotentiary at Utrecht in the absence of the earl of Strafford, had orders to declare to the allied ministers, that the queen of England thought proper to agree with the king of France to a suspension of arms, and that she had already acquainted her parliament with her resolution. From that time the bishop of Bristol no longer behaved with that reserve to the plenipotentiaries of France, which he had shewn towards them since they first met at Utrecht. He apprized them of his orders, and of what he proposed to mention the same day to the allied ministers. He asked them whether they had nothing particular to confide to him in regard to the article of the cessation, the queen of England having explained herself only in general terms in her speech to the parliament.

THE plenipotentiaries replied, that if he should be asked any questions concerning this article, he might affirm that her majesty's speech contained

tained the king's answer word for word; that the allies were to expect no other, and that his plenipotentiaries had no authority to make any addition to it.

SATISFIED with this answer, the bishop of Bristol promised, that as soon as the earl of Strafford returned they should jointly set about the plan which had been agreed to by the queen of Great Britain. The next thing he did was to communicate the news to the allied ministers. They made no answer, not knowing the opinion of their masters concerning so sudden an event; they were all afraid, tho' thro' different motives, either of making an unseasonable discovery of their sentiments, or of engaging further than they ought, or even than their powers would permit.

THUS a good understanding being established betwixt the king's plenipotentiaries and the bishop of Bristol, they informed him of his majesty's having consented that the British troops should take possession of Dunkirk. So great a proof of his confidence in the queen of Great Britain's word, was received by the English plenipotentiary as a sure token of the cessation of arms, of which he expected to see the effect.

PRINCE Eugene had laid siege to Quesnoy the 8th of June; this siege did not last long, for the town surrendered after a weak defence, and the garrison were made prisoners of war. This sudden success raised the courage of the enemy,
who

who had been greatly cast down, especially in Holland, by the duke of Ormond's having again refused to send any assistance to prince Eugene for the siege of Landrecy, which he proposed to undertake.

THEY had made no question but that all the troops in British pay would follow the English: they dreaded next that marshal Villars would embrace so favourable an opportunity of attacking prince Eugene; and whatever enterprize he should go upon after the taking of Quesnoy, the state seemed to be in the utmost danger. In this critical juncture the Dutch plenipotentiaries reproached the bishop of Bristol, with the odious conduct of the English ministry. They already imagined themselves to be exposed defenceless to the enemy. They exaggerated the unhappiness of their situation; and no less enraged than dejected, they pretended to throw out menaces, not only of what would be said and thought to the queen of England's dishonour, but perhaps of what steps they should take to be revenged of her majesty, should there happen to be an engagement, which could not prove otherwise than fatal to the allies. In this manner those enemies of peace, who a few days before had employed every possible means to cross it; who had rejected a cessation of arms, persuaded that it would snatch the victory out of their hands, and deprive them of the advantage which they promised themselves, of penetrating directly into the heart
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of France; those very politicians who had imagined their armies already at the gates of Paris, were now in the utmost consternation for their own country, because the queen of England, tired of a burdensome war, had declared her intentions to conclude a peace; and in consequence thereof a few British troops had separated from the grand army of the allies.

BUT the public were soon informed in Holland that the general officers of the troops of Hanover, Brandenburg, and other foreigners in British pay, except one battalion and four squadrons of the duke of Holstein, and two squadrons of Waleſ's regiment of dragoons of the country of Liege, refused to follow the duke of Ormond, without expreſs orders from their maſters.

THIS diſunion among the forces under the command of the duke of Ormond, removed the terror occaſioned in Holland at the firſt news of ſo conſiderable a diminution of the allied army; but the ſame cauſe of conſolation to the king's enemies afforded his maſteſty a juſt ſubject of complaint, and reaſon to think himſelf diſengaged from his promiſe of letting the Engliſh take poſſeſſion of Dunkirk. He knew, from the muſter-roll ſigned by viſcount Bolingbroke, that the queen of England's troops conſiſted of ſixty-five battalions, and ninety-four ſquadrons. It would not have been fulfilling on the part of that princeſs, the principal condition of the ceſſation, to reduce this conſider-

able body of troops, to those which were left under the command of the duke of Ormond.

It had been moreover agreed that the cessation should be general betwixt the armies then in the Netherlands, whereas now it turned out a particular armistice between the French and the English troops only.

YET the king would not have insisted on this new subject of complaint, but would have been satisfied with a particular cessation of hostilities between France and England, if all the troops in British pay had kept united, and all made the same motion together; but their sudden separation had so greatly altered the advantage, which his majesty and the queen of Great Britain had proposed to themselves from the cessation, that the king thought proper to suspend his orders for admitting the English troops into Dunkirk. At the same time he ordered his minister to write to lord Bolingbroke, and to insist on the queen's performing her word, as his majesty on the other hand was ready to perform his with the utmost exactness.

BOLINGBROKE made answer that the queen his mistress was sensibly concerned, that the enemies of peace should still find means to retard it; that her majesty was resolved for her part not to be discouraged by any obstacles, but on the contrary to concur with the king's endeavours to establish the public tranquillity; that she did not in the least doubt but thus united, they

they should defeat this last effort of those, who wanted to promote their own interests, or to satisfy their private resentments, by protracting the calamities of war.

IN the next place he observed, that he had been just speaking, by her majesty's orders, to the ministers from those princes whose troops were in British pay; that he had told them she would look upon the conduct of their commanding officers, as the declaration of their masters, either for or against her; and that if they persisted to separate themselves from the English army, she would withhold their pay; that it was time to resolve; that the express whom she was going to dispatch to the army, should carry their letters to the respective generals; and that the duke of Ormond should receive orders by this very courier, not only to make, but to execute the same declarations.

PURSUANT to Bolingbroke's letter, the positive order given to the duke of Ormond, in case the foreign mercenaries persisted in the resolution to desert him, was to separate from the allied army with the British troops, and those which should be willing to join them, and to declare that the queen would no longer act, nor pay those that would act, against France; that after the great regard she had shewn to the allies, their behaviour to her in return would justify her before God and man, so that she was at liberty to continue the negotiation either at Utrecht, or

elsewhere, without giving herself any trouble about the concurrence or refusal of her allies.

BOLINGBROKE therefore promised in the name of the queen of Great Britain, that if the king would deliver into the hands of her majesty the town, citadel, and outworks of Dunkirk, without being diverted from his purpose by the separation of the foreign mercenaries, in that case she would make no difficulty to conclude a separate peace, leaving a sufficient time to the other powers for acquiescing to the plan, which his majesty and she should agree to. "You see, concluded Bolingbroke, that "the peace is in "the king's hands. If the duke of Ormond's "whole army consent to the suspension of arms, "our first project will have its effect. If they "will not consent, the British troops shall separate from the allies, and the mercenaries "may apply to the States General for their "subsistence, who, far from being able to bear "this additional expence, are not in a condition to continue that with which they are already incumbered. In a word, Great Britain "will retire from the seat of war, and leave behind her those powers only, which are too "weak to make head against France; so that "the peace may be concluded betwixt the two "crowns in a few weeks. These, Sir, are the "proposals which the queen commands me to "make you, and she believes that his most "christian majesty will find his account herein,

"as

“ as well as in the first plan. If the king
“ should accept of these proposals, the queen
“ is of opinion that it will be for the advantage
“ of both nations, immediately to set about a
“ general suspension of arms by sea and land,
“ between Great Britain and France, after that
“ which is to be proclaimed in the Nether-
“ lands.”

At the end of his letter lord Bolingbroke expressed great impatience for the king's answer, and acknowledged, “ that each moment was
“ precious. He added, you will dispatch at the
“ same time, if you please, a courier to the duke
“ of Ormond, that he may know how he is to
“ act. If you inform him that the king has
“ given orders to the commanding officer at
“ Dunkirk, to admit the queen's troops into
“ the town, that nobleman will immediately do
“ what I have here mentioned, and her majesty
“ will send some regiments from hence to take
“ possession of it. By this means we shall a-
“ void several difficulties, which might arise, if
“ it was to be done by a detachment from the
“ duke of Ormond's army, as was at first de-
“ signed.”

BOLINGBROKE gave notice that after he had wrote his letter, the queen had taken the resolution of sending lord Strafford to the army, and that he should set out the evening of the next day the 24th of June, or the day following.

HIS majesty's chief aim in treating directly with England, was to restore by this means the general peace of Europe. Now this must certainly be obtained, whenever the queen of Great Britain separated herself from those powers, whose animosity excited them to continue the war against France. Her majesty promised this separation; therefore whether she withdrew a greater or a smaller number of troops from the allied army, this ought not to hinder the separate peace, which necessarily tended to a general treaty. The king in consequence gave orders to his minister to answer lord Bolingbroke, and recapitulating all the essential points of his letter, to let him know, that the reasons which he had clearly stated, had determined his majesty to admit the British troops into Dunkirk; that an express was set out with this order to marshal Villars; and that the duke of Ormond should receive advice thereof the day after this letter, which was dated the 5th of July.

THE king in the same manner agreed to the proposal of declaring, immediately after that step, a suspension of all hostilities by sea and land betwixt France and England, persuaded that those nations which so long had bore the weight and calamities of war, could not be too soon restored to the enjoyment of peace.

WHILE

WHILE every thing was preparing on the part of England for this happy event, to which the cessation of arms was a prelude, the Dutch did all in their power to traverse both. The separation of the foreign mercenaries from the duke of Ormond's army, had revived the hopes of those who delighted in war. They flattered themselves with the notion of some change in England, which they looked upon as more probable, since the duke of Ormond had as yet made no motion, but on the contrary had suspended the march of the detachments designed to replace the garrison of Dunkirk. They hoped that the queen of England, unable to fulfil her promises to France, would at length leave the allies at full leisure and at liberty, to defeat a project no less odious than fatal to the grand alliance.

THE virulent writings of the English whigs contributed to increase the animosity of people of the same stamp in Holland. The letters from London gave them hopes of a new parliament that would favour the common cause, and consequently of a total and certain change of the measures hitherto pursued by the present administration.

COUNT Zintzendorff improved on these idle ideas, and besides confirming the promises of the whigs, he added, that even if they should not be able as yet for some time to perform

their word, still the united forces of the emperor, the empire, and Holland, would be sufficient to maintain a defensive war till the critical moment, which he looked upon as certain, when a revolution should break out in favour of the duke of Hanover, and make such an alteration in the system of the English government, that hostilities would be renewed with greater vigour than ever against France. The cessation desired and proposed by the queen of England, was by prince Eugene stiled high treason: and the Dutch commonly distinguished it by the same name. The deputies of the provinces and of the towns, who were assembled at the Hague, had frequent conferences, but without coming to any conclusion; their animosity increased in proportion to their incapacity of indulging it.

THE duke of Ormond had deferred to march the troops under his command, pretending that he waited for the new instructions which the earl of Strafford was to bring with him from England. The queen's orders to Strafford, for proceeding directly to the army, were changed as he was setting out from London; and in pursuance of fresh instructions he repaired to the Hague, to represent to the States General the dangerous consequences to which their country might be exposed, from refusing to agree to a cessation of hostilities.

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SENSIBLE of the importance of this commission, he had executed it with great exactness. His reasons, which he enforced with great freedom, were founded on such evident truth, that it was difficult to answer them; and indeed such effect had they on the men who governed that commonwealth, that they shewed themselves more tractable and more complaisant to him than they had ever appeared since the beginning of the negotiation; and as he was just ready to set out for the duke of Ormond's army, they begged he would put off his departure only four and twenty hours. During this interval they sent a courier to their deputies at the army, to desire prince Eugene to suspend all military operations at least for six days.

THESE steps, in appearance tending to peace, were a consequence of the weakness of the state, not of the inclination of the governors, who were still as averse as ever from concurring to the repose of Europe, or from relinquishing those preliminaries which to their great concern there was no longer any probability of obtaining.

THE bishop of Bristol paid a visit to lord Strafford at the Hague, who informed him of the instructions he had received at his setting out from London, and in what manner he had executed them. The States had assured him that they would immediately give him a definitive answer; they had also made an apology

apology for the delay, because of the necessity of waiting for the resolution of the provinces; a stale pretence, which that Republic makes use of, when she thinks it her interest to gain time, tho' she knows how to break through it, whenever she pleases to conclude such treaties as she believes to her advantage.

THUS the pensionary Heinsius boasted in 1709, that the treaty, called The Grand Alliance, had been concluded and signed in four and twenty hours, a term too short for consulting and obtaining the consent of the respective towns and provinces.

THE English plenipotentiary, at his return to Utrecht, informed the French ministers of what he had heard from the earl of Strafford. They, on the other hand, shewed him copies of lord Bolingbroke's letter, in regard to the foreign mercenaries, and to the admittance of the English troops into Dunkirk; with the answer which his majesty made to every point contained in that letter. The bishop of Bristol, extremely well satisfied with both, acknowledged that the king's method of accelerating the private negotiation betwixt France and England, was the surest way to overcome at length the enemy's aversion to peace.

THE peace so long expected was drawing near. The English troops were admitted into Dunkirk, the 19th of July; an event which occasioned a fresh alarm to the Dutch. They were afraid lest
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the king should resolve to yield Dunkirk with its fortifications to England, if they obstinately persisted in rejecting either a cessation of arms, or a peace ; and yet they could not be prevailed upon to consent to either.

THE bishop of Bristol made another tour to the Hague, as ineffectual as the precedent. He returned to Utrecht without any answer, convinced more than ever by this new experiment, that the intention of the States-General was only to temporize till the end of the campaign. And indeed the pensionary of Holland left no stone unturn'd to hinder the peace. He endeavoured to persuade those who desired it, that the conduct he observed was the surest way to obtain advantageous conditions. Those of the opposite party he excited, by assuring them, that he should find secret resources for continuing the war without the assistance of England. The advocates of war used their utmost endeavours, to divert the provinces from agreeing to a cessation. They made them believe, that such a proposal was only an artifice to stop the progress of their arms ; that the English concealed the principal points relating to the extent and security of their barrier, tho' so necessary to the state, and so ardently desired ; that the same secrecy was observed in regard to the article of commerce. They concluded, that it was therefore better to wage war eternally, than to finish it by the order or mediation of the English. If after such a se-

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ries of successes they were to receive the law, better it should be from the king than from such allies; it is not impossible with great œconomy to repair the breach, which the defection of the English has made in the grand alliance; but it is cruel that France, after having been worsted in the field now these twelve years, should triumph in the cabinet, and by negotiating obtain the prize and the honour of a war, which on our part we have maintained with such glory, such expence, and such effusion of blood.

THESE speeches received some weight from the taking of Quesnoy, followed by the siege of Landrecy, and from the hopes they still entertained of forcing their way immediately into the heart of France. In vain did the English plenipotentiaries press the Republic to give a definitive answer according to promise. She still found means to elude their demands.

THE melancholy reflections, to which the people had abandoned themselves in France, contributed to promote the pensionary's design. Their impatience for peace increased every day; they expressed themselves concerning it in a scandalous manner; they charged the king with want of solicitude to conclude it, and found fault with this pretended neglect. People of all ranks would have had him bend to the Dutch and their allies. In proportion as the negotiation advanced, the apprehension of missing the critical minute increased, and made a deeper impression
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even on those who were particularly informed of its present state.

THE first of the king's three plenipotentiaries at Utrecht, notwithstanding his experience, was prejudiced in favour of the sincerity of the Dutch, and more so of the confidence they reposed in his candour; so that he could by no means consider them as the greatest enemies to peace and to France. He had a notion that the republic was too much neglected. He even made use of a private channel to convey these timid reflections to the king; adding, that the pernicious counsel of treating by the way of England, ought to be attributed to the private resentment of the minister employed in 1709, at the conferences of peace, as well as to the secret desire of revenge, which probably he still retained, for having reaped no other fruit from his journey than those famous preliminaries, which the king was now in a condition to reject. Thus, without reflecting that the abolition of those iniquitous conditions was owing to the happy success of the negotiation begun with England, this same plenipotentiary wrote to his friends at court, that the ministry had taken a very bad road, and that a peace would never be obtained by means of the English. Very likely he was offended with what he had heard them say, that the peace would not be negotiated at Utrecht betwixt the plenipotentiaries of France and Great-Britain, but at Versailles and at London, by the correspondence established
between

between the ministers of both crowns. These indirect representations, varnished over with the pretence of zeal for the king's service, were not able to divert his majesty from the method he had taken, the utility of which appeared clearer every day. As it was proper to bring the first plenipotentiary into the same way of thinking, he sent orders in his letter directed to them all three, to avoid, henceforwards, all marks of impatience for peace, such steps being more likely to retard, than to promote its speedy conclusion ; he enjoined them, especially in regard to the Dutch, to wait till that Republic made the first step herself towards an accommodation.

IN that case the king did not intend to reject the advances she might make ; but it was no longer for his interest to court a nation, whose insolence had increased, in proportion to the advantageous proposals of his majesty.

THE separation of England from the rest of the allies, was not an event of such indifference to the Dutch, as they pretended, and would fain make the public believe. The British troops having entered Dunkirk, and the cessation of hostilities between the French and English troops in the Netherlands, having been published at the head of both armies, the king ordered his minister to write to Bolingbroke, that his majesty, having punctually fulfilled his engagements, expected that the queen of England would likewise perform the promise, which Bolingbroke had made

made in that princess's name; and that nothing should retard the conclusion of a separate peace betwixt France and England; that every obstacle was removed, since the articles of the treaty with England were all settled: that in regard to the general peace, the king had in confidence acquainted the queen of England with his intentions, and her majesty had approved them.

AT the same time it was proposed to Bolingbroke, to agree to a suspension of all hostilities by sea; so that while it lasted, it should not be permitted to transport troops, ammunition, or provisions of any kind whatsoever, either to Portugal, Catalonia, or to any other place that was still the seat of war.

THESE proposals were the effect of a real cessation of arms; they were just, and as such accepted. On this occasion, Bolingbroke, in the name of the queen his mistress, made a demand, that had never been mentioned during the whole negotiation. He said, of all the allies whose interests and just pretensions the queen might have at heart, there was not one whom she so greatly desired to favour as the duke of Savoy; that this would be the right way to draw him into engagements already concerted, and to make him sensible, that he need not fear the insults of the Imperialists, so long as France and England took him under their protection. Bolingbroke added, "and this is a point she cannot give up."

AFTER the death of queen Anne, and under the reign of the duke of Hanover, it was given out by the enemies of that princess, and particularly of lord Bolingbroke, that the demand of the kingdom of Sicily, in favour of the duke of Savoy, had been made without his knowledge; that he seemed to be very much concerned, when the earl of Peterborough gave him the first news of it; that he immediately answered, he was not so greedy after the empty title of a king, to sacrifice real interests to the unseasonable ambition of acquiring this new dignity; but that nothing appeared more extraordinary to him, than to leave a prince, who had been foiled by his enemies, in possession of the prize so long disputed, a prize which the British parliament had so often acknowledged, and declared to be the just and principal cause of the war.

THIS sudden demand in favour of the duke of Savoy, gave rise to new difficulties which retarded the negotiation of peace. Such prejudice in favour of this prince, was so much the more disagreeable to his majesty, as he had always intended that the king of Spain should yield the kingdom of Sicily to the elector of Bavaria, in order to indemnify him for the losses occasioned by his fidelity to his engagements, and for those which perhaps he should still suffer by the treaty of peace, the conditions of which were as yet uncertain. It is beyond all doubt, that, during the whole course of the negotiation, the king had never distinguished

guished his own interests from those of the elector of Bavaria; they had been equally dear to him; and his majesty, attentive to the intire restoration of that prince and his brother the elector of Cologne, had often given positive orders to his plenipotentiaries, to consider the interests of the house of Bavaria, as one of the principal points of their negotiation.

THE Dutch continued to raise every difficulty in their power, that might prevent its success. The answer which they had so long since promised to the English plenipotentiaries, did not yet appear. To determine them to explain themselves, there was a necessity for some decisive event. Such an event soon happened; when the enemies of peace at length experienced, that the separation of England was not a matter of indifference to the prosperity of that formidable alliance.

THE earl of Albemarle had under his command at Denain, a body of troops detached from prince Eugene's army; his camp was strongly intrenched; and he occupied this post chiefly with a view of securing the provisions necessary for the army during the siege of Landrecy, which were laid up in the magazines at Marchiennes. The marshals de Villars and de Montesquion attacked him the 24th of July, forced his intrenchments, routed the troops that defended them, and made themselves masters of Marchiennes and the magazines. Lord Albe-

marle was taken prisoner, and several general officers belonging to the enemy were slain. This important event the French attributed to the bravery of their nation, as well as to the good disposition which the two marshals had made for the attack. Both parties of the English, but for opposite reasons, said that the defeat of the allies was owing to the separation of the British troops. On both sides it was judged that the sure consequence of this action would be peace; those who dreaded it, were still more clamorous against the negotiation, which they pretended to have been the cause of so great a change. All sides were alike mistaken. It would be wrong to attribute successes which do not depend upon human means, to valour or politics. The God of armies, in whose hands is victory, gives it as he thinks fit; he raises the humble and pulls down the proud; he supports and protects those who place their trust in him; while he punishes the pride of nations who rely on their own strength, and imagine that nothing is able to withstand them.

It was for the emperor's interest, to keep up the high opinion which the advocates of war in Holland, had of the power of their own government, and of that of the allies; for which reason prince Eugene took care to have it spread, that the miscarriage at Denain would not disconcert his projects, but that he should go on with the siege of Landrecy, and after

after taking that town he should penetrate into France, ravage Picardy and Champagne, give battle, defeat the French, and march victorious to the gates of Paris.

THESE rodomantade's little suited the reputation of a general, whose real merit was out of all question. Yet Zintzendorff and the pensionary made it their business to spread them, in hopes of reviving the spirits of such as had been disheartened by the defeat at Denain. Hence their emissaries in the city of Amsterdam endeavoured to persuade people, that this unfortunate accident would be soon and easily repaired, that they must unite closer than ever, shew fresh resolution, and not give any room for France to believe, that an unlucky hit should be capable to frighten and disunite allies, whose arms during the continuance of a long war had been always crowned with victory.

THE king had judged, even before the action at Denain, that all advice to the Dutch of discontinuing the war would be but ill received, unless the English, after separating from the allied army, seized upon Gaunt or Bruges. His majesty gave notice of this to the duke of Ormond; and the earl of Strafford had already given him the same advice. Accordingly he made sure of Bruges, took possession of the citadel of Gaunt and the town gates, and put himself in a posture of not being afraid of any

surprize from a Dutch battalion, and another of Walloons in the same town.

So many disappointments, on the part of the allies, diminished the great hopes with which prince Eugene and the pensionary had buoyed them up. The raising of the siege of Landrecy intirely destroyed the credit that had been given to their promises.

YET the happy and wished-for moment was not yet come; the peace still met with new delays from the peremptory manner in which the queen of England insisted upon the cession of the kingdom of Sicily in favour of the duke of Savoy. Lord Bolingbroke's last letter concluded with a kind of menace, more likely to create a quarrel, than to facilitate the concluding of the negotiation. Yet the king did not choose to shew in the answer to Bolingbroke, that his majesty was offended with the queen of Great Britain's minister, for declaring that the general suspension of hostilities by sea and land should not take place, unless the king consented to the queen's demand. The answer his majesty ordered to be given to Bolingbroke was, that hitherto he had granted every condition which the queen had demanded; that tho' her majesty had expressed a strong desire of peace, yet she had given no proof as yet of her endeavours to forward the concluding
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of it; that the English were actually in possession of Dunkirk, while the foreign troops in British pay had followed prince Eugene; that after the king had been so complaisant and so scrupulous in keeping his word, the queen had not fulfilled her engagement, to procure a general cessation between the armies in Flanders; that she gave room to think and to say, that notwithstanding the ingratitude of her allies, her thoughts were intirely employed about procuring advantageous conditions for them. The king being also desirous of an indemnification for the elector of Bavaria, offered to consent to the queen of England's demand in favour of the duke of Savoy, if her majesty would use her endeavours that the elector of Bavaria should be maintained in the sovereignty of the Netherlands, which had been ceded to him by the king of Spain.

THE court of Versailles waited for lord Bolingbroke's answer. This nobleman wrote word that he should bring it himself, the queen his mistress having commanded him to go over to France; that he should therefore set out directly, and take Prior and the abbé Gaultier along with him. The king suspended his decision in regard to the project of a separate peace with England, till the arrival of that minister.

THE secret instructions at that time given to lord Bolingbroke, became public two years afterwards, when the duke of Hanover succeed-

ing queen Anne, by virtue of the act of settlement, ascended the throne of Great Britain. This prince, being persuaded that the heads of the ministry in the precedent reign had acted contrary to his interests in conducting the negotiations of peace, and that they had been actuated by other views still more to his prejudice and favourable to king James, appointed a secret committee to inquire strictly into the conduct of the earl of Oxford and lord viscount Bolingbroke. Mr. Walpole was nominated to examine into both their papers, especially those of the secretary's office, lord Bolingbroke's department.

THIS inquisitor had not forgot that his avowed opposition to peace, and his intrigues to excite the commons against it, had been the cause of his imprisonment in the Tower under the last administration. He found an opportunity of being revenged, while he gratified at the same time his new master, and acquired the confidence of an indolent prince, who was a perfect stranger to the affairs of his kingdom. He took advantage of this favourable conjuncture, to insert into his report, which was afterwards printed, all the virulence that his passion and vindictive spirit could suggest; he insinuated himself further into king George's good graces in such a manner, that he not only preserved that prince's favour during his whole reign, but what may be reckoned a very extraordinary instance in any country, and perhaps the only one in England,
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he enjoyed the same credit and authority under his son, tho' these princes had been always of contrary sentiments, the son having an aversion to those who were in credit with his father.

THE instructions given to Bolingbroke, were published in Walpole's report.

THE first point was to declare to his majesty the displeasure which the queen of Great Britain conceived at the difficulties and delays of a negotiation, which she thought just ready to be concluded.

HE was to mention, that her majesty with whose sentiments he was thoroughly acquainted, had thought proper to empower him to treat, and to regulate the conditions capable of removing the several difficulties which obstructed the suspension of arms.

THE queen ordered him to give positive assurances of her sincere desire to restore a perfect harmony betwixt the two nations. He was to use almost the same language to the king's ministers, and assuring them of his power to conclude a cessation of arms betwixt France and England by sea and land, he was permitted to fix it to two, three or four months, and even to extend it to the conclusion of the peace: but this power was annexed to the rigorous condition of obtaining the kingdom of Sicily in favour of the duke of Savoy; and moreover the queen of England pretended, that they should regulate, as near as possible, the form of the

mutual renunciations of the succession to the crowns of France and Spain.

SHE had before insisted on extending the pretended barrier of the duke of Savoy; for at that time every prince whatever in the alliance against France, thought he had a right to pretend to some dismemberment thereof, under the pretence of securing his frontiers against the enterprizes of this crown. The queen of Great Britain, without insisting upon that pretended barrier, only ordered Bolingbroke to consent to nothing that might prejudice the liberty, which she was willing the duke of Savoy should have, of procuring what advantages he might please for himself.

HER majesty expressed a particular attention to the interests of that prince; and as the principal point, in regard to him, was the right of succeeding to the crown of Spain, in failure of king Philip and his descendants, she commanded her minister to have this article explained very clearly, and drawn up as near as possible, in the same terms as in the memorial presented by count Maffei.

THE act of the cession of Sicily, as also those of the succession to the crown of Spain in favour of the duke of Savoy, were to be drawn up, according to the instruction, at the same time, with those of the mutual renunciations of the catholic king and the princes of France to the succession of both crowns.

It was the queen of England's intention, that the kingdom of Sicily should be immediately yielded to the duke of Savoy, without waiting for the conclusion of the general peace. She consented however, that his taking possession should be deferred, till the peace between England, France and Spain was concluded.

SHE likewise approved that her minister should consent, if necessary, to a secret article, for preventing any design which the duke of Savoy might form, of exchanging Sicily for some other territory contiguous to his own, which would neither be agreeable to the queen's intentions, nor to the interests of her kingdoms.

IN regard to the renunciations, Bolingbroke was to settle them so as they should admit of no delays or disputes, whenever the persons appointed as witnesses by the queen, should arrive in France and Spain.

As the king was extremely desirous of obtaining advantageous conditions for the elector of Bavaria, the queen declared that she should willingly consent to the restoration of that prince to his German dominions, except to the Upper Palatinate and the rank of first elector, which the elector Palatine should keep. But as the elector of Bavaria was in possession of Namur, Luxemburg, Charleroy, and Newport, he might make use of them, to obtain something more in exchange at the treaty of general peace. She approved that the kingdom of Sardinia should be granted

granted to that prince, as an equivalent for those four towns.

BOLINGBROKE above all things was to avoid any new engagements, and therefore he had orders to declare that the queen his mistress, was willing to enter into a common guaranty for securing the tranquillity of Europe, as it should be settled by the general peace; but that she would not agree to any article capable of engaging her in a new war, especially against her old allies; since it was sufficient for France, that the conduct of those allies had convinced her majesty, of the reasonableness, justice, and even necessity of terminating, for her part, the present war.

As soon as these points were settled, Bolingbroke was to treat of the particular interests of Great Britain, and endeavour to explain as advantageously as possible the articles that might appear to be doubtful.

He was also to try all he could to discover the ultimate intentions of France, concerning the different branches of the plan of general peace. The queen judged that when the treaty between France and England was once concluded, it would be proper to fix a term for the allies to settle their particular treaties. She promised to employ her good offices for reconciling the differences which obstructed the general peace; but she did not pretend to oblige them to accept of the plan offered by France, nor to

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deprive them of the liberty of using their own endeavours to obtain better conditions.

As soon as the cessation of arms could be agreed to, Bolingbroke was to send his orders to the admiral of the English fleet in the Mediterranean, to the general of the British troops in Catalonia, and to the English envoy at Genoa. He was also to settle, in concert with the king's ministers, the means of withdrawing the Imperial and Portuguese troops out of Catalonia with safety, whenever the Emperor and the king of Portugal should think proper.

THE queen of Great-Britain's resolution in sending one of her chief ministers to France, must convince her allies, that she was determined to conclude a separate accommodation, if they continued to refuse concurring with her in the general peace. They even suspected that the private treaty was already signed, when the sudden news of Bolingbroke's intended journey came to Holland.

HAD this minister's advice been taken, a treaty of this kind would have preceded, or even have prevented this commission. He had counselled the queen to prefer a separate peace to a suspension of hostilities, and to secure to her subjects, as soon as possible, the enjoyment of those advantages which the king consented to grant them. This was the way to obviate all those difficulties, which the enemies of peace opposed to a simple cessation of arms. The example of Great-Britain would

would have been soon followed ; for it was pretty certain that the kings of Portugal and Prussia, the duke of Savoy and the Dutch, would not be so imprudent as to continue the war after the separation of such an ally as Great-Britain ; and that the rest of the confederates, destitute of ways and means, would not be long able to maintain it.

BOLINGBROKE's advice was opposed by the lord-treasurer, cautious of offending the duke of Hanover, and apprehensive of being called to an account, whenever that prince ascended the British throne. It was therefore resolved to abide by the project of a cessation. This occasioned a great deal of uneasiness, which might have been avoided by a definitive peace betwixt France and England. The queen, whose health was daily declining, would have had leisure to provide, before her death, for the tranquillity of her kingdom, as well as for the security of her ministers, who had served her faithfully.

THE Dutch at length were become sensible, that they should not be able to maintain the war, if England deserted the grand alliance. The defeat at Denain, the raising of the siege of Landrecy, and the disappointment of prince Eugene's projects, had blasted all those hopes with which he had fed their obstinate aversion to peace. Their eyes were opened ; and their ministers stooped to measures extremely different from that insolence and pride, with which the success

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cess of the allied arms had heretofore inspired the Republic. Their plenipotentiaries at Utrecht waited upon those of Great-Britain, begging they would employ their good offices for renewing the conferences with the French ministers, which had been long interrupted. The cause of this interruption was the obstinacy of the Dutch deputies, in refusing to receive any answers from the French plenipotentiaries, except in writing. The Dutch dropped this pretension; and the king's ministers agreed to resume the conferences, provided the queen of England's speech to her parliament was admitted as a plan of the treaty, with such restrictions as they had orders from his majesty to communicate.

IN the first place, the king demanded the restitution of Lille as an equivalent for the demolition of Dunkirk.

HE declared, that Tournay, Condé and Maubeuge, were the three towns, which he excepted out of those that had been demanded by the Dutch in 1709, under the pretence of a barrier.

ANOTHER condition insisted upon by the king, was the restitution of all the strong places taken from France, since the same year 1709.

THE interests of the elector of Bavaria were not forgot; but formed one of the principal articles of these restrictions.

THE allied ministers, at that time at the Hague, hurried away to Utrecht, as soon as they heard, that the deputies of the States had taken so low a step,

step, as to have recourse to the English plenipotentiaries for renewing the conferences. Count Zintzendorff repeated his exhortations and promises, to raise the dejected spirits of the Dutch. He assured them that prince Eugene was on his march to fight marshal Villars, that he was sure of victory, which in an instant would change the whole face of affairs ; that it was the interest of the Republic to temporize ; that she could run no risk in suspending the conferences ; that though the Dutch plenipotentiaries had solicited for their renewal, yet they might get off very well, by pretending that France ought to have made the demand.

ZINTZENDORFF succeeded. He prevailed on the deputies of the States to raise new difficulties against the opening of those conferences, notwithstanding it had been their own desire.

THE negotiation was therefore delayed : an incident, which shall be recited at large hereafter, prolonged this delay, and left the ministers at Utrecht in a state of inaction.

IN the mean time lord Bolingbroke arrived at Paris, towards the end of the month of August. Torcy came from Fontainebleau, and found my lord at the marchioness of Croissy's, Torcy's mother, who had invited him to lodge at her house, during the time he stayed in France. The two ministers lost no time, but fell immediately to settling the chief points of the instruction, which Bolingbroke had received of the queen ;
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and, pursuant to the orders which the king had given to Torcy, they agreed ;

THAT the duke of Savoy and his descendants should be called to the Spanish monarchy, in default of king Philip and his descendants; that this substitution should be inserted in the king of Spain's renunciation, of his own right, and those of his descendants, to the crown of France.

THAT the same substitution should be likewise inserted in the acts of renunciation signed by the dukes of Berry and Orleans, of their rights to the succession of the Spanish monarchy.

THAT the renunciation of his catholic majesty should be registered in the parliaments of France ; in the same act it should be specified, that this prince consented and demanded, that the king should give orders for withdrawing those letters patent from the archives of the parliament of Paris, which his majesty had issued out the month of December 1700, for preserving the birthright of his grandson, notwithstanding his absence, and his residing out of the kingdom, and that those letters should be made void.

ON the other hand, the renunciations of the dukes of Berry and Orleans were to be admitted by the *Cortes*, or States of Castile and Arragon, and these formalities complied with as soon as possible; so that the duke of Hamilton, whom the queen designed to send ambassador to France, should speedily give her majesty an account of

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registering the renunciation of the king of Spain; and the lord Lexington, whom she intended her ambassador to the court of Madrid, should be also present, when the States of Spain accepted the renunciations of the dukes of Berry and Orleans.

With regard to the cession of Sicily, the king had judged, that the way to favour the duke of Savoy, was not to expose him to the danger of losing the very advantage, which the queen of England would have him enjoy. By too hasty a declaration, the people of that kingdom, who are naturally turbulent and inclined to rebellion, might be excited to favour the house of Austria.

It was therefore agreed, according to his majesty's intentions, that as soon as a minister from England arrived at Madrid, the king of Spain should sign a secret article, containing a promise to yield up Sicily to the duke of Savoy, either by the general treaty of peace with all the belligerent powers, or by a particular treaty betwixt France, Spain, England and Savoy; that his catholic majesty should, by the same article, agree to leave the duke of Savoy in possession of the kingdom of Sicily, after the exchange of the ratifications, with a clause that he should never be suffered to commute or alienate that island, for any cause or pretext whatsoever.

It was not so easy to settle the article of the barrier, which was to be left to the duke of Savoy. Lord Bolingbroke declared, that her Britannic

tannic majesty did not desire that the duke's dominions should be enlarged on the side of France, but only secured; that the king had promised a security for all the allies of England in general, therefore his majesty had engaged to grant it to the duke of Savoy.

In answer to this captious argument, it was said, that the duke gave the name and pretext of security to what was a real enlargement of territory, and detrimental to France; that his majesty carried his complaisance very far, in consenting, out of regard to the queen of England, to let the duke of Savoy have Exilles, Fenestrelles, and the valley of Pragelas; and that this was the utmost he could grant.

THE refusal was just, and Bolingbroke had been empowered to desist from this last pretension. As he did not care to discover the extent of his powers, he pretended to look out for an expedient, in order to disengage the queen his mistress, as he said, with honour from the pressing instances of the duke of Savoy. At length he said, that as she could not take upon her to determine this article, in prejudice to her ally, it must be referred to the plenipotentiaries at Utrecht.

THERE was a much warmer contest about the article of restoring and indemnifying the elector of Bavaria; because this prince, having heard that lord Bolingbroke was expected in France, came himself to Paris, in order to manage his own interests. He was in hopes that the king-

dom of Sicily would be ceded to him, as an equivalent for the losses he had sustained by the war. And indeed the king actually intended to obtain that crown for him. But it was a melancholy commission to be obliged to tell the elector, that there would be no possibility of a peace, should his majesty reject the solicitations of the queen of England, or refuse to consent to the renunciation which the king of Spain was willing to make of that island in favour of the duke of Savoy. There was still room to hope, that it would be easier to get the kingdom of Sardinia for the elector; but he had the good fortune afterwards, at the conclusion of the peace with the emperor and the empire, to obtain far better terms, since he was restored to all his estates and dignities, as well as his brother the elector of Cologne.

ALL these articles having been settled between the two secretaries of state of France and England, they agreed that the treaty of cessation of arms by sea and land, for the term of four months, betwixt France and England, should be signed at Fontainebleau, after Bolingbroke had had an audience of his most christian majesty.

THEY set out together from Paris to wait upon the king, who was already apprized by a letter, which Torey had the honour to write to him, that every thing was settled according to his orders. His majesty was willing to express the satisfaction he should have, in acting henceforward

in concert with the queen of England, and establishing a proper harmony with that princess, which should restore the tranquillity of Europe. In order therefore to treat her minister with distinction, he ordered an apartment to be prepared for him in that part of the palace of Fontainebleau, which is called the Conciergerie; and the next day his majesty gave him a private audience in his cabinet. Lord Bolingbroke acquitted himself of the trust, which the queen his mistress had reposed in him, with grace and dignity; and at the same time with proper respect to his majesty. From that moment, he would have gained the king's esteem, had he not already deserved it by his conduct during the whole course of the negotiation.

THE king, who besides his other rare qualities, could express himself better than any prince upon earth, answered him in terms, no way studied, but persuasive and elegant, and assured him of his esteem and affection for the queen of Great-Britain. He declared his satisfaction at seeing so near a prospect of concluding the peace, thro' her majesty's care; as on his part he had done every thing in his power to promote it. He said, he hoped that all endeavours to oppose it would prove ineffectual, and that God would not permit the enemies of the public repose to enjoy much longer, the liberty of giving laws contrary to the happiness of so many nations. He assured

Bolingbroke, that he would exactly perform whatever he had promised; and that the prosperity of his arms should make no change in the conditions to which he had agreed.

WHEN the audience was over, the two secretaries of state again read and examined the project they had drawn up for a cessation of arms.

A FAIR copy was taken of the treaty, and it was signed the same day. This act and those of the renunciations have been published in so many different works and collections, that it would be needless to insert them in these memoirs. The cessation of arms was for four months, the term expired towards the end of December, and then it was prolonged.

LORD Bolingbroke had the good fortune not only to please the king, but every body that came near his majesty's person. He seemed to be no stranger to the court of France, nor they to him. They vied with each other to shew him honours, and tho' the king's example is generally the pattern of a stranger's reception, Bolingbroke owed the civilities he received as much to his own personal qualities, as to the sentiments which his majesty expressed in his favour. He set out a few days after, inspired with fresh zeal and courage to bring matters to a happy conclusion. The great work had made such a progress, that a few days afterwards cardinal Polignac wrote thus from Utrecht, "We are as-
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“fuming the figure which the Dutch made at
“Gertrudenberg, and they are taking ours,
“Count Zintzendorff is very sensible of his de-
“cline.”

TOWARDS the month of October, when the king's armies had retaken Doway, the Dutch redoubled their solicitations to renew the conferences of Utrecht, which had been interrupted by an accident that happened the precedent September, the particulars of which it is time to mention.

A FEW days after the battle of Denain, count de Rechteren, deputy of the province of Over-yffel, pretended that as he was passing by Menager's door in his coach, the footmen belonging to that plenipotentiary had insulted his servants by *making grimaces and indecent gestures*. He sent his secretary to complain to their master, and to demand satisfaction for the offence, adding, that otherwise he should be obliged to take it himself.

MENAGER made answer in writing, that tho' it was only a quarrel between servants, yet he should be very far from allowing his domestics to insult those of any other person, especially count de Rechteren's; that he was ready to deliver up any of his servants whom the deputy had seen commit those indecencies, or even whom his people could prove to have committed them.

RECHTEREN was gone to the Hague, when the answer was brought to his house, and in his absence delivered to Moerman, one of his colleagues.

AT his return, he sent his secretary to demand satisfaction of Menager, for the offence of which he had made his complaint. Menager sent him the same answer as before, and Rechteren acknowledged that he had not seen the grimaces nor the indecent gestures with which he pretended to be offended; but it would be proper, he said, for him to have liberty of sending to Menager's house, in order to fix upon the offenders.

A FEW days after, Menager and Rechteren happened to be taking a walk in the mall at Utrecht, with the other plenipotentiaries of the United Provinces. After compliments on both sides, Rechteren told the French plenipotentiary, that he still expected satisfaction. Menager referred him to the answer which he had already given, adding, that his servants denied what the others laid to their charge.

RECHTEREN insisted on making a search, in Menager's house; and on the latter's refusing to grant him such permission, which would render the accusers judges of the accused, Rechteren replied, "the master and the servants will therefore do themselves justice. " I represent a sovereign as well as you, and
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“am not a man that will put up with such
“insults.” After he had said this, he spoke
in Dutch to some of his domestics behind
him.

A FEW moments after, Menager’s servants
came up, complaining that Rechteren’s footmen
had fallen upon them unawares, struck them on
the face, and threatened to stab them with their
knives. Rechteren replied with a loud voice,
“every time they behave thus, I will reward
“them, and if they had not done so, I should
“turn them away.”

HIS colleagues endeavoured to excuse this ex-
travagant behaviour, and finding it could not
be done, they denied that Rechteren had said
any such thing, tho’ several of the deputies of
the Provinces had heard him. They were all
desirous that this unlucky affair should be treated
as a meer quarrel of servants, and begged
the French plenipotentiaries would refer the af-
fair to the arbitration of the English ministers,
without writing about it to the king, or com-
plaining to the States General.

THE mediation of the English plenipotenti-
aries was not positively refused, but the French
ministers, without making any promise in regard
to the main matter, persisted on demanding sa-
tisfaction, and rejected the excuse which Rech-
teren’s colleagues alledged in his favour. They
pretended in alleviation of the offence, that he

was drunk, at the time that he spoke and acted with such violence and brutality.

It must be allowed that at any other conjuncture, a quarrel among servants would not have deserved the serious attention of the plenipotentiaries, and much less of his majesty, and that so much indulgence might have been shewn to Rechteren as to think he was drunk, since his colleagues desired it; but at that time it was necessary not only to humble the pride of the Dutch, but likewise to suspend the conferences of Utrecht, till every thing was perfectly settled with the queen of Great Britain. The king was therefore willing to condescend to Menager's representations, and to believe that Rechteren only wanted a pretence to quarrel, in hopes it would engage his majesty to break off the conferences. This is what the pensionary with his whole party, and the ministers of the house of Austria would have been glad of. Of this number was Rechteren, from motives of gratitude and interest; the emperor had created him a count, and his brothers had lucrative employments in the army, which would cease at the concluding of a peace. Hence he was continually dissuading the Province he represented, from consenting to any treaty; which Menager took care to make known to the king.

WITHOUT examining into the solidity of these reflexions, there was a necessity for retarding the

conferences, and this quarrel afforded a very plausible pretence, till the king had obtained a proper satisfaction for the affront offered to one of his plenipotentiaries. His majesty therefore ordered them all three, to tell the English ministers, and them only, that he insisted the States General should declare, whether Rechteren had followed their orders in approving of the violent behaviour of his domestics, and in talking after the manner he had done; or whether he had only followed the dictates of his passion, worked up by the ministers of the house of Austria.

If he had acted in obedience to his masters, it was to be concluded, that the French plenipotentiaries could no longer expect to be in safety at Utrecht.

If he had followed no other guide than his own passion and his private interest, the States General were called upon publicly to disavow the behaviour of a minister that abused their confidence.

THE king prescribed the terms of the disavowal: the main article was to recall Rechteren, and to nominate another deputy in his place.

THE Dutch, grown now more tractable, consented to the restitution of Lisle. The king's plenipotentiaries seemed to be very little affected with this forced concession, but mortified the Republic by their silence. The resolution of the States upon this article, gave room to believe,

lieve, that if the restitution of Tournay was strongly insisted upon, it might be also obtained. The assistance of England was necessary; but her ministers, far from being ready to lend a hand, seemed to oppose this measure as much as the States General. The submission of the Dutch had made a change in the disposition of the English ministry towards the Republic. When lord Bolingbroke was in France, he said, that if those enemies of peace should grow more reasonable, and come to implore the protection of her Britannic majesty, this change of behaviour would soften the resentment which the English had conceived against their obstinacy; that in such a case, the queen would find it very difficult to get the conditions of the king's plan to be accepted; that the only way to obtain this point was to press the conclusion of a separate peace, and to register the renunciations as soon as possible, because on them the peace depended; that immediately after the fulfilling of this essential article, the queen of Great Britain would declare to her allies, that she could obtain no other plan than that proposed by the king; that it was therefore their business to determine whether they would accept of it; that they should have three months to consider; but at the expiration of this term, the king should no longer be obliged to grant those conditions.

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THE event verified what Bolingbroke had said before his departure. As soon as it was known in London, that the earl of Strafford was come over with the news of the Dutch having consented to the peace; this docility of the States made a change in her majesty's council. The king strongly insisted on the restitution of Tournay with its dependencies; the Dutch as strongly opposed the demand, pretending that this town was absolutely necessary for the security of their barrier. Tho' the queen had backed their representations, still there was room to hope, that, provoked at their opposing the peace, her majesty would consent to the king's just pretensions; but she could not withstand the pressing instances of her ministers. They all in concert wrote to Prior, who that time transacted the affairs of England at Paris, that they expected from the king's generosity, and from his desire of restoring peace to Europe, that he would not retard the happiness of so many nations, by insisting on the restitution of a town which the Dutch really stood in need of, to form their barrier in the Netherlands; that it would be in vain for the queen to endeavour to have it restored to France; that it would be also in vain for her majesty to expose her authority; that she would only draw upon herself the reproaches of the whole nation, inclined to favour the Dutch, and persuaded that they would listen to reason, and that their just demand could

be opposed only by corrupt ministers who had sold themselves to France.

ACCORDINGLY the public imputed the success of his majesty's arms the last campaign to them. It was the common talk, that their conduct had occasioned the defeat at Denain, the loss of Douay, Quesnoy, and Bouchain; that their eagerness to enter into engagements with France had encouraged this crown to insist on conditions which she never would have required, if England, conducting herself more honourably, had treated in concert with her allies. All the letters from England took notice, that the advocates of the Dutch were increasing daily; that those who had been most incensed against them, while they opposed the peace, spoke now in their favour, since the treaty depended on a single town necessary for the security of their barrier; that those whose good intentions were no way suspected, made loud complaints, that the king furnished his enemies with arms against the queen and her ministers, by refusing to acquiesce to the instances of her majesty upon the article of Tournay; that the work of peace hitherto conducted with such difficulty and pain, was in danger of being instantly overset, tho' it was in the king's power to bring it to a happy conclusion.

THEIR last reason for concluding, was the queen's bad state of health, which gave room to apprehend she could not live long; and if this
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misfortune was to happen, the English ministers must expect to fall a sacrifice to the resentment of their enemies; and besides, all negotiations of peace would be absolutely broke off.

BUT a much stronger reason, which the king perhaps kept to himself, tho' it gave excessive pain to his ministers, who did not think proper to mention it, was the bad state of his majesty's own health, which, together with his great age, afforded a dismal prospect, and gave room to apprehend the misfortunes of a minority, if the king should die while France was still involved in a bloody war, the weight of which she was no longer able to bear.

THESE considerations determined the fate of Tournay. The king resolved to give up that town, which he might still have maintained, even with some hopes of success.

HIS majesty, however, judged that he might lay some restrictions on this cession so greatly desired by England and the Dutch. These were in the first place, that peace should be the fruit of his giving up Tournay; that the Dutch should on their part relinquish every other demand or pretence of strengthening their barrier; that they should be satisfied with enjoying the tariff of 1664, with the exception of the four sorts of merchandize already specified.

THAT

THAT England and the States General should jointly endeavour to obtain in favour of the elector of Bavaria, not only Sardinia, but likewise the sovereignty of the provinces of Luxemburg and Namur, of which he was already in possession, together with those of Limburg and Hainault, or at least that he should keep Luxemburg and Namur.

THAT the pretensions of the king of Portugal and the duke of Savoy, should be no obstruction to the peace. That those of the house of Austria and the Empire, in regard to the barrier of the Rhine, should be no longer supported by England and Holland.

PRIOR thoroughly acquainted with his majesty's intentions, set out for London in order to inform the queen his mistress, and to deliver a letter to her in the king's own hand-writing, the principal article of which related to the interests of the duke of Bavaria.

HAVING executed his commission, he returned to France in the month of December 1712, with the queen's answers to the articles, which the king had proposed as a kind of indemnification for not insisting any longer on the restitution of Tournay.

IN regard to the first article, he said that the queen had omitted nothing on her part to remove the difficulties of the negotiation; that her plenipotentiaries at Utrecht had spoke to the
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States General with all the firmness necessary to oblige them immediately to sign the peace in concert with her majesty; that she was willing to conclude it even in opposition to her allies.

THAT hitherto she had not thought it proper to enter into the interests of the elector of Bavaria, and in prejudice to her allies to favour a prince whom she as yet could consider only as an enemy; but since she perceived that the king interested himself so particularly in the elector's behalf, and that it would be doing a pleasure to his majesty to contribute to the same end, she had ordered the English plenipotentiaries at Utrecht, to establish as a condition of peace, that Sardinia should be ceded to the elector of Bavaria, to indemnify him by the acquisition of a kingdom and of the regal dignity, for the loss of the Upper Palatinate and the rank of first elector, which could not be restored to him.

THE queen pretended to comply with this proposal, since the king himself had made it, and that the indemnification was the more advantageous, as the Upper Palatinate and the first rank in the electoral college, would revert to the elector or to his descendants after the decease of the elector Palatine and prince Charles his brother, so that he would acquire Sardinia and the regal dignity, without any prejudice to himself or to his posterity.

THAT in the mean time, till he got Sardinia, he should keep those towns in the Netherlands

therlands which were at that time in his hands, but should admit of a Dutch garrison; for it was not to be imagined that the Dutch would think their barrier secure, if the strong places possessed by the elector were to be garrisoned by any other troops than those belonging to the Republic; and if that prince should mistrust the intentions of the States General, the queen offered to engage for them: that this was all she could do in his favour, and out of regard to the king; that hitherto she had only promised to leave the French plenipotentiaries at liberty to promote the elector's interests; but now the British ministers should act in concert with them, and treat his indemnification as an essential and necessary condition of peace.

At the same time the queen of England observed, that the elector of Bavaria should aspire to a further increase of dignity and dominions, as the present situation of the Austrian family afforded a wide scope to his most sanguine expectations.

Prior was charged with another memorial, which had been presented to the queen his mistress by the minister from the duke of Savoy: It contained further instances for having his barrier enlarged; but Prior declared it was no more than a good office, which the queen could not get rid of, but was indifferent about its success.

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HE was ignorant that she had given any orders to her plenipotentiaries, in regard to the visionary pretensions of the king of Portugal, and to the groundless demands of the elector of Brandenburg, under the pretence of an equivalent for the principality of Orange. He did not believe that the queen had the least intention to favour that elector, with whom she had no great reason to be satisfied.

THE particular interest of England was that of commerce. Prior being acquainted with the terms agreeable to his own country, observed that it would be necessary to settle at least the heads of a treaty of commerce before the conclusion of the peace; that in regard to the particular difficulties, the discussion of them might be referred to the commissaries after signing the treaties.

HE was also impowered to treat about the limits of North America; and if his majesty pleased, both those articles might be settled in a very short time.

THE differences in regard to the fishery of Newfoundland, and the island of Cape Breton, might be likewise determined, either with Prior, or between the French and English plenipotentiaries at Utrecht, or with the duke of Shrewsbury, whom the queen had appointed her ambassador to France, in the place of the duke of Hamilton, unfortunately killed in a duel with lord Mohun.

THE cause of this duel was attributed to an implacable hatred between those noblemen, in consequence of a law-suit; but it was the common opinion, that the whigs, and especially the duke of Marlborough, were the secret abettors of the quarrel and the duel. The duke of Hamilton fell upon his enemy after giving him a mortal wound. An Irish Officer, named Macartney, who was Mohun's second, seeing Hamilton down, run him thro' the heart. A few days after Marlborough set out for Dover, to take shipping for Ostend.

It was upon the death of the duke of Hamilton, and while Prior was still in England, that the queen appointed the duke of Shrewsbury her ambassador extraordinary to the court of France. This nobleman was thoroughly acquainted with even the minutest circumstances of the negotiation betwixt France and England, from its commencement to the degree of perfection which it had then in prospect. This could be depended upon, that far from retarding its consummation, he would forward it as much as lay in his power. His turn of mind and his great experience in business, gave just reason to believe that he would meet with success. The only defect laid to his charge was being a little too timorous. It could have been wished that he had had a better opinion of himself; such as those who knew him well had, and could not help having, of his merit and abilities.

BEFORE he arrived at Paris, the duke d'Aumont, whom the king had honoured with the character of his ambassador, and made a knight of the Holy Ghost, set out for England.

BOTH these ministers had reason to promise themselves a happy issue of their embassy. The duke of Shrewsbury's chief commission was to see the registering of the mutual renunciations of the king of Spain in regard to the succession of the crown of France; and of the dukes of Berry and Orleans in regard to that of Spain. Shrewsbury was to be witness to the fulfilling of this essential condition of the peace.

THERE remained but very little to negotiate in England, after the king had ceased to demand the restitution of Tournay. So long as his majesty insisted upon that restitution, they murmured in France at his firmness; and a great many people, wise in their own imaginations, looked upon it as a foolish obstinacy, to persist in demanding a town, which they were sure that France would never recover by treaty. What comparison, said they, between Tournay and peace; and is it not much better to relinquish a town, than to lose the opportunity of concluding a treaty so necessary to the safety of the kingdom? After he had given up Tournay, those very politicians grew louder in their complaints, stiling it weakness in the king, to leave the enemy in possession of a town so necessary for the security of his frontier. Affairs of state would be very ill-

administered, if the sovereign was to be guided by the public talk, or to consider it as the rule of his conduct. He ought frequently to stop his ears, if he would avoid the perilous shelves of political navigation. He should never lose sight of his point, but pursue constantly the same course, without suffering himself to be lulled to sleep by warbling syrens, or yielding to the complaints of mariners.

HAD our wise monarch given ear to some secret advices, which were communicated to him under the pretence of zeal, when lord Bolingbroke came over to France, he would have looked upon that minister as a spy, who contributed the most to the re-establishment of the peace of Europe, and who was most sensibly affected with the kind reception with which he was honoured by his majesty. He expressed his grateful sense of the favour, and at the same time he faithfully served the queen his mistress, and his country, during the remainder of the negotiation.

THE principal difficulties being removed, and the duke of Shrewsbury having assisted at the registering of the renunciations, the honour of concluding and signing the treaties of peace was left to marshal d'Huxelles, and to Menager, the king's sole plenipotentiaries: for the abbé Polognac, upon being created cardinal, returned to France in the month of February 1713; his dignity, the declaration of which had been suspended for some months, not permitting him to continue

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in the post of second plenipotentiary. Before his departure, he was witness to the satisfaction which the Dutch made to the king's plenipotentiaries, pursuant to his majesty's demands, for the ridiculous behaviour of Rechteren in regard to Menager. Three of the Dutch deputies dined at marshal d'Huxelles, where they assured the French plenipotentiaries before a numerous company, in the name of the States-General, that Rechteren had received no orders from his masters in excuse of his conduct; that the States disapproved of it, and should be very sorry his majesty could believe they had any design to be wanting in the respect due to him; that Rechteren's commission should cease; and according to the constitution of their government, their High Mightinesses would write to the States of the province of Over-Yssel, to appoint another plenipotentiary.

AFTER having shewn in what manner the negotiation set on foot with England paved the way to a general peace, it would be needless to continue the narrative of what passed at the conferences of Utrecht, till the 11th of April of the same year 1713. The treaties were then signed between France, England, the states-general of the United-Provinces, the king of Portugal, the duke of Savoy, and the elector of Brandenburg, on the conditions settled by the king, as may be seen in the printed copies of those treaties. The king of Spain might have concluded a peace with all
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those powers at the same time. They all consented to acknowledge him as lawful monarch of Spain and the Indies. But the completion of so important a work was suspended till the year following, by the ambition of the princess Orsini. She wanted to be a sovereign; neither England nor Holland were any longer against it; and the Spanish plenipotentiaries, desirous of pleasing her, insisted on a condition which the king their master treated as essential.

At length they were obliged to abandon her, the emperor being so averse to it, that there was no hope of his ever consenting to the least dismemberment of even the smallest part of the Netherlands.

The king at length persuaded his grandson, to have more regard for the repose of his people than for the caprice of a woman; that he might grant her other favours, but that he ought not, in prejudice to his faithful subjects, to defer concluding the treaties on her account. They were not signed at Utrecht till the year 1714; and Spain had no more enemies left but the emperor and the empire.

If we compare the peace of Utrecht to the preliminaries proposed by the pensionary Heinsius in 1709, and to the still harder terms which the deputies of the States-General insisted upon at the conferences of Gertrudenberg in 1710; if we have not quite forgot the distressed situation of the kingdom in the years 1708, 1709, and

and 1710; and if we recall to mind the fatal battles of Höchstet in 1704, of Ramillies and of Turin in 1706, the action of Oudenarde in 1708, that of Malplaquet in 1709, the loss of so many battles followed by that of such a number of strong towns: these unlucky æra's will be ample proof of the easy rate, at which this peace was purchased by France, compared to the losses she had sustained, and to the state of the kingdom; nay perhaps will be a proof of the unexpected advantages which she derived from the obstinacy of her enemies in imposing unjust conditions, which it was impossible for her to execute. The king indeed yielded up considerable towns, extremely well fortified; as Tournay, Ypres, Menin, Furnes, and their dependancies; but two of those towns were no longer in his power, having been taken by the enemy; and the Dutch, at the time of their prosperity, pretended to obtain them, at the concluding of the peace, to serve for their barrier; and not satisfied with that, they insisted upon more strong towns in the Netherlands, as well as in Spain, by way of pledge and security, as they called it, of the king's performing his word; moreover, they required that he should by himself, and at his own expence, wage war against the king his grandson, and oblige him to renounce the Spanish monarchy and the Indies in the space of two months; still keeping ulterior demands in reserve, after all these conditions were fulfilled.

Every

Every one of the allies, after the example of the Dutch, insisted on some dismemberment of France, under the pretence of a barrier.

By the peace of Utrecht the king recovered Lille and its dependancies, with Aire, Bethune, and St. Venant. We could have wished it had not cost the demolition of the fortifications of Dunkirk; but without this melancholy condition it was impossible to separate England from her allies; and the peace could not be concluded, unless his majesty found out some means to break the connections betwixt that crown and such a multitude of enemies in league against France.

THE duke of Savoy, in consideration of the pressing instances of the queen of Great-Britain, who strongly espoused his interests, was suffered to keep the forts of Exilles and Fenestrelles, which he had made himself master of, with the valley of Pragelas.

BUT the Spanish monarchy, that noble prize for which a bloody war had been carried on with great obstinacy the space of twelve years, was preserved in the royal family of France; and the right of the descendants of St. Lewis was acknowledged by so many powers, who had conspired to compel king Philip to descend from the throne on which God had placed him.

THE emperor prolonged the war till the year 1714; but finding himself unable to carry it on alone, he signed, and soon after the empire agreed to, the conditions of peace which the king was pleased

pleased to dictate, more conformable to his moderation than to the prosperous situation of his affairs.

“WE praise antiquity,” says an antient author, “we enquire into remote facts, and into all their circumstances, while we seem to have but little curiosity of knowing the transactions of our own times.”

LET those, whom the present memoirs shall inform of these transactions, say, with the legislator of God's people, “And know you this day, for I speak not with your children which have not known and which have not seen, the chastisement of the Lord your God, his miracles and his acts, his greatness, his mighty hand, and his stretched-out arm.”

F I N I S.



ERRATA VOL. II.

P. 53. l. 7. after *of* read *subsidies*.—p. 76. l. 12. before *authority* r. *his*.—p. 83. l. 19. for *evitable* r. *inevitable*.—p. 95. l. 21. dele *to be*.—p. 100. l. 5. dele *which*.—*ibid.* l. 3. for *November* r. *December*, and l. 6 from the bottom, make the same correction.—p. 114. l. 3 from the bottom, for *at* r. *in*.—p. 133. l. 6 from the bottom, for *him* r. *them*.—p. 157. l. 18. before *not* r. *are*.—p. 170. l. 2 from the bottom, dele *not*.—p. 171. l. 2 from the bottom, dele *only*.—p. 192. l. 6 from the bottom, dele *the*.—p. 201. l. 19. dele *obtained*.

